MINUTES OF THE REGULAR MEETING OF THE MINNEHAHA CREEK WATERSHED DISTRICT BOARD OF MANAGERS

March 13, 2025

CALL TO ORDER

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9 The regular meeting of the Minnehaha Creek Watershed District Board of Managers was
10 called to order by President Sherry White at 7:00 p.m. on March 13, 2025, at the MCWD
11 offices, 15320 Minnetonka Boulevard, Minnetonka, Minnesota.

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13 MANAGERS PRESENT

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Sherry White, William Olson, Richard Miller, Jessica Loftus, Arun Hejmadi, EugeneMaxwell, and Steve Sando.

18 MANAGERS ABSENT

19 20 None.

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22 DISTRICT STAFF AND CONSULTANTS PRESENT

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James Wisker, Administrator; Maggie Menden, Permitting Technician; Chris Meehan,
 District Consulting Engineer; and Louis Smith, District Counsel.

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27 OATH OF OFFICE

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Mr. Smith administered the oath of office to Managers Olson and Maxwell who wererecently reappointed to the Board of Managers.

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32 APPROVAL OF AGENDA

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34 President White noted that Item 13 Board Inquiries, Issues and Ideas, and Item 14 Staff

- Updates would be taken up prior to Item 12.1 Discussion Items. *It was moved by*
- 36 Manager Miller, seconded by Manager Maxwell, to approve the agenda with this
- 37 change. Upon vote, the motion carried 7-0.
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39 MATTERS FROM THE FLOOR

41 None.

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47 <u>CONSENT AGENDA</u>

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It was moved by Manager Olson, seconded by Manager Hejmadi, to approve the items
on the Consent Agenda consisting of approval of the February 27, 2025, Board
meeting minutes and the following resolution:

Resolution 25-018: Authorization to Extend the Contract with Solution Builders for IT Managed Services

NOW, THEREFORE, BE IT RESOLVED that the Minnehaha Creek Watershed District Board of Managers hereby authorizes the District Administrator to negotiate and execute an extension of the District's IT managed services contract with Solution Builders, Inc., for a period of two years.

62 Upon vote, the motion carried, 7-0.

64 BOARD, COMMITTEE AND TASK FORCE REPORTS

66 <u>President's Report</u>: None.

68 Operations and Planning Committee Report: Manager Loftus reported that the

69 Committee met earlier in the evening and received an excellent briefing on the permitting

70 program. The Committee anticipates similar regular briefings on the permitting program

- 71 in the future.
- 73 President White noted the upcoming meeting schedule presented in the agenda.
- 75 PUBLIC HEARINGS & PRESENTATIONS

76 77 None.

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79 PERMITS REQUIRING A VARIANCE OR DISCUSSION

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- 81 Permit 24-560 Highway 11 Road Project, Carver County
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- 83 Ms. Maggie Menden appeared before the Board of Managers to review the permit

84 application. She noted that the district administrator had directed this permit application

be presented to and considered by the Board of Managers for decision, due to long-

standing interest of Zumbra Lake homeowners in high water level issues and concerns

raised by these residents during the permit's public notice period regarding the

- configuration of the culvert under Highway 11 which conveys drainage from Stone,
- 89 Sunny and Zumbra Lakes, west into Auburn Lake. Ms. Menden noted that staff have

90 determined that the application complies with MCWD Rules and recommends approval

91 of the permit with the conditions noted in the permit report. She reviewed the

background on the project and the application of the MCWD Rules to the proposed

- 93 project.
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95 President White invited comments from the public. Mr. Chip Kemppainen appeared

96 before the Board of Managers and expressed his concern that he did not want to repeat

97 the flooding of 2014. He had built a berm to prevent further flooding and then removed

it. He said that he was concerned about backflow from Stone Lake to Sunny Lake to

- 99 Lake Zumbra.
- 100

101 Mr. Kevin Lohmann appeared before the Board of Managers and expressed concern that

the current 24-inch culvert will be downsized to an 18-inch culvert. He requested that the

103 Board deny the permit application to allow for an opportunity to design a larger culvert.

104 In response to a question from President White, Mr. Meehan reviewed the design

105 considerations to replace the 24-inch corrugated metal culvert with an 18-inch culvert

with a design and material to facilitate smooth flow and hence a greater capacity. Mr.

Meehan also noted that the MCWD's collaboration with other partners to review local
 watershed conditions in this area in 2014-2017 has included a focus on in-kind

watershed conditions in this area in 2014-2017 has included a focus on in-kind
 replacement of highway culverts so as to not exacerbate conditions. Mr. Wisker

reviewed the time that MCWD has taken with Carver County, Three Rivers Park District,

the Department of Natural Resources, City of Victoria and area residents to review the

flow dynamics and hydraulic conditions in this area. The group reviewed a range of

113 potential improvements with various benefits and impacts. A backflow flap concept

114 would have provided the most relief in highwater conditions, significantly more than

enlarging culverts. This alternative was ultimately not adopted and was outside of the

116 MCWD's role and authority, as it does not own the pertinent infrastructure.

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118 Mr. Scott Leonard appeared before the Board of Managers and stated that he felt Mr.

119 Wisker was correct in saying that many alternatives have been evaluated, but in Mr.

120 Leonard's view, none of these alternatives would have a significant effect. Mr. Leonard

121 said that Lake Zumbra is serving as the storage basin in highwater conditions and cannot

122 drain. These conditions infringe on property owners' rights to use the lake. Mr. Leonard

said that MCWD rules aside, this is a longstanding problem, with human-created issues

and it needs correction. He asked that MCWD and other parties reconvene and solve the

- 125 problem with everyone at the table.
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Mr. Wisker noted that the previous studies identified a range of flood reduction options
on Lake Zumbra, but these options also often involved impacts on other water bodies and
other landowners. While the backflow flap or flapgate was not embraced by all parties
and not advanced, the options with larger benefit to Lake Zumbra had larger impacts on

131 others.

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Mr. Scott Pikovsky appeared before the Board of Managers and stated that he had 133

- 134 reviewed DNR information on lake bounce. Lake Zumbra has a bounce of eight feet,
- whereas other lakes in the area have a bounce of more like four feet. He stated that the 135
- goal should be to reduce Lake Zumbra's bounce in highwater conditions. 136
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- Ms. Mary Dolan appeared before the Board of Managers and stated that the flap 138
- 139 alternative appeared too small to provide the necessary relief.
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Mr. Scott Leonard appeared again before the Board of Managers and stated that he felt 141

- that Lake Zumbra's bounce could be reduced without harming the park and that the 142
- flapgate was not a good solution. He stated that he felt the earlier outreach efforts by 143
- Carver County did not highlight the water issues but rather focused on the general road 144 project.
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147 Ms. Amy Siefker appeared before the Board of Managers. She noted that the lake level

fluctuates every year and she asked what was the obstacle to a larger culvert in the 148

- project. She urged that everyone take advantage of this opportunity to get this right. 149
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151 Noting no one else wishing to offer public comment, President White invited a motion on

- the permit application. It was moved by Manager Miller, seconded by Manager 152
- Maxwell to approve Permit 24-560 with the conditions recommended by staff. 153
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Manager Olson asked legal counsel to comment on the application before the Board. Mr. 155 156 Smith noted that the Board's task is to review the permit application, staff analysis of the application, and all the comments presented in order to determine whether the application 157 meets the requirements of the MCWD rules. The Board's action is subject to legal 158 159 review, and the question on review will be whether the decision is arbitrary and capricious and whether it is supported by substantial evidence. So, unless there is a basis 160 and evidence to find that the application does not comply with the rules, the Board's 161 obligation is to approve the permit. 162

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Manager Loftus asked Mr. Wisker to comment on the range of alternatives that were 164 considered in the 2014-2017 discussions. Mr. Wisker noted that leading into the study, 165 there had been requests to have a culvert as large as six feet. In the course of the study, 166 the engineers focused on a range of achievable options that would not have large adverse 167 impacts downstream. Three Rivers Park District was opposed to great increases in the 168 culvert size and had litigated over other highwater impacts that had impacted trees in the 169 park. So, all of these alternatives involve balancing upstream and downstream impacts. 170 The study had indicated that even a larger increase in the culvert size did not significantly 171 172 impact the conditions at Lake Zumbra.

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There being no further discussion, upon vote the motion to approve the permit with the 174

conditions recommended by staff carried, 6-1 (Manager Miller opposed). Manager 175

- Miller stated that he voted no because he felt that the citizens had not been properly 176 177 notified and engaged in the course of the development of the project. 178 179 180 **ACTION ITEMS** 181 182 None. 183 184 **BOARD INQUIRIES, ISSUES, AND IDEAS** 185 Manager Hejmadi noted the experience of "weather whiplash" with various extremes of 186 fires, drought, and floods and asked if staff might consider how this dynamic could 187 impact the watershed. 188 189 190 **STAFF UPDATES** 191 Administrator's Report 192 Mr. Wisker reported on the following items: 193 194 1. The MCWD has hired a new Geographic Information Systems coordinator, 195 196 Owen Stucky, who will start work on April 7; 197 2. The MCWD is submitting a letter of support to the Legislative Citizens 198 Commission on Minnesota Resources for an application by the University of 199 Minnesota to develop high resolution land cover maps, which will assist in 200 climate resilience and watershed management planning; 201 202 3. A recent article in the Sun Patriot covered Carver County water management 203 and included the MCWD's presentation to the Carver County Board; 204 205 4. New audiovisual equipment has been acquired and should be installed by the 206 March 27 meeting; 207 208 5. Community meetings are planned in the coming month on the County Road 6 209 and East Auburn projects, with the East Auburn project meeting on March 25 210 and the County Road 6 project meeting on April 3; 211 212 6. Staff attended a Lake Hiawatha design charette held by the Minneapolis Park 213 & Recreation Board held earlier in the day; 214 215
- The MCWD has received correspondence from Campbell-Sevey's attorney
 concerning the ongoing discussion about the existing easement and the

- MCWD's need for campus improvements. Staff and counsel will review this 218 219 correspondence and report back to the Board. 220 **BOARD DISCUSSION ITEMS** 221 222 325 Blake Road Restoration and Redevelopment 223 224 Mr. Wisker requested that the Board of Managers go into closed session for staff to 225 provide an update on redevelopment and the MCWD project at 325 Blake Road in 226 Hopkins. Pursuant to legal counsel's recommendation, it was moved by Manager 227 Maxwell, seconded by Manager Olson for the Board to go into a closed session for the 228 purpose of discussing the potential expiration or revision of terms of the Purchase and 229 230 Sale Agreement of 325 Blake Road in Hopkins. Upon vote, the motion carried 7-0. 231 232 The Board of Managers went into closed session. 233 The Board of Managers returned to open session. 234 235 President White made the following statement: The Board of Managers just held a closed 236 session for the purpose of discussing the potential expiration or revision of terms of the 237 238 Purchase and Sale Agreement of 325 Blake Road in Hopkins. I wish to note for the record that given the amount of time that the developer has been out of compliance with 239 the terms of the purchase and sale agreement, and that MCWD has a fully designed and 240 funded water resource project that can no longer reasonably be delayed to fulfill the 241 MCWD's mission, the Board has directed that staff prepare a notice of termination of the 242 purchase and sale agreement for the Board's consideration at its regularly scheduled 243 244 meeting of March 27, 2025, and further has directed staff to take additional action as discussed in closed session. 245 246 **Adjournment** 247 248 There being no further business, President White declared the meeting of the Board of 249 250 Managers adjourned at 8:58 p.m. 251 Respectfully submitted, 252
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 - 256 Eugene Maxwell, Secretary