Permit Application	on No.: <u>15-445</u>	Rules: Erosion Control ,		
		Wetland Protection, &		
		Stormwater Management		
Applicant: _	BPS Properties, LLC			
Project:	Mooney Lake Preserve	Received: 8-24-15		
Location:	300 Sixth Ave. N., Orono	Complete: 9-15-15		
_		Noticed: 9-16-15		

Recommendation:

Approval with conditions:

- Submission of a draft Declaration for maintenance of Wetland Buffers and Stormwater Facilities for MCWD approval, then recordation;
- Submission of a Financial Assurance in the amount of \$11,000.00;
- Submission of documentation of NPDES permit application and number; and
- Reimbursement of Fees.

And stipulations:

- The applicant must submit buffer monumentation for approval prior to installation; and
- The applicant must submit as-built drawings of all stormwater facilities on completion of construction; and
- The applicant must verify the emergency overflow (EOF) elevation of Wetland 6 against the low opening elevation of the structure to be built on Lot 2 Block 2, to affirm 2 vertical feet of separation from the 100-year high water elevation;

Background:

BPS Properties, LLC has applied for a Minnehaha Creek Watershed District permit for Erosion Control, Wetland Protection, and Stormwater Management for the construction of an 11-lot subdivision located at 300 Sixth Ave. N. in the City of Orono. The project will result in a 3.72 acre increase in impervious surface on the 89.09 acre lot, which ultimately drains to Mooney Lake, with 1.55 acres draining to Hadley Lake.

The applicant has submitted all exhibits, plans and materials necessary to analyze compliance with the MCWD rules. No variances from MCWD rule provisions are needed for approval of the permit. Rather this permit is before the Board of Managers for determination at the request of a member of the public. In accordance with Resolution 049-2004 delegating permitting authority to staff, staff attempted to meet with the individual who made the request to address concerns about the proposed work. Since the requesting party is a plaintiff in the suit related to the project that is the subject of the permit, MCWD legal counsel attempted to set up an informal meeting between the requesting party and staff to address concerns, but counsel for the party declined.

Erosion Control:

The District exercises regulatory authority for erosion control in the City of Orono.

The District's Erosion Control rule is applicable for any project exceeding 5,000 square feet of land disturbance or 50 cubic yards of excavation. The proposed project involves approximately 8.0 acres of disturbance within the City of Orono, the rule is triggered. The erosion and sediment control practices proposed for the project meet District standards. Erosion and sediment control best management practices (BMPs) provided include: silt fence, bio-logs, rock construction entrances, concrete washout locations, inlet protection, seeding, sodding, and vegetation protection, where applicable. The proposed erosion control plan is consistent with requirements outlined in Section 5 of the District's Erosion Control rule, including: identification of onsite water features; location of trees and vegetation on-site; location of all structures; existing and proposed grading; erosion control measures; existing and proposed stormwater management features; and conforms to all criteria outlined in Section 5(b). The proposed erosion control plan meets the District's Erosion Control rule.

Wetland Conservation Act & Wetland Protection:

The District exercises regulatory authority for Wetland Protection in the City of Orono. The District administers the Wetland Conservation Act in the City of Orono.

A complete Wetland Conservation Act (WCA) wetland boundary & type application (W15-14) for the parcels associated with the above mentioned permit application was submitted to the District on May 21, 2015. A WCA Notice of Decision approving the boundaries & types for 14 wetlands on the project parcels was issued on July 10, 2015.

The proposed redevelopment project does not propose wetland impacts, such as would trigger a need for the applicant to apply for replacement-plan approval under WCA. Because the project triggers the District's Stormwater Management rule, under sections 3(b), 4(a) and 5(a) of the Wetland Protection Rule wetland buffers must be provided on each wetland on the property downgradient from land-disturbing activity to be undertaken for the project. The applicant's plans leave existing wetland buffers undisturbed, therefore the requirements for revegetation of buffer areas in paragraph 7(c) of the rule do not apply. However, in accordance with paragraph 7(a) of the rule, the applicant is required to record a declaration ensuring continued protection and maintenance of the buffer areas. Plans submitted provide for installation of buffer monumentation approved at the required spacing throughout the project area, in accordance paragraph 5(d); the applicant must submit monumentation designs/language for verification by MCWD staff prior to installation.

Of the 14 wetlands on the project parcels, eight wetlands are located downgradient of the proposed work. Paragraphs 6(b) and 6(c) of the District's Wetland Protection Rule allow reductions in buffer width when the applicant submits documentation of beneficial slope or soil conditions (Section 6(b)), or demonstrated site constraints (Section 6(c)). The applicant is not proposing reductions in buffer width based on either of these criteria, and is applying the full applicable buffer width as shown in Table 1. The applicant is not utilizing the buffer width averaging provided in paragraph 6(c) of the rule to reduce buffer widths at any location on the project site, and the minimum applied buffer widths in paragraph 6(a) of the rule -16 feet for Manage 3 wetlands, 24 feet for manage 2 wetlands - is maintained throughout the project area.

Wetland	Management Class	Base Buffer Width	Provided Buffer Width
Wetland 1	Manage 2	30'	30'
Wetland 2	Manage 3	20'	20'
Wetland 6	Manage 3	20'	20'
Wetland 7*	Manage 2	30'	30'
Wetland 8	Manage 3	20'	20'
Wetland SW	Manage 3	20'	20'
Wetland ML	Manage 2	30'	30'
Wetland P	Manage 2	30'	30'

Table 1: Wetland Buffer Widths

All wetlands and corresponding buffer areas are depicted in Attachment 5 & 6.

The plan meets the District's Wetland Protection rule.

Stormwater Management:

The District exercises regulatory authority for stormwater management in the City of Orono.

The District's Stormwater Management rule is applicable for any project proposing new or replacing existing impervious surface. Because the proposed work constitutes redevelopment involving the addition of 3.72 acres (162,043 square feet) of new impervious surface to the present 1.38 acres of impervious area on a site larger than

^{*}The management class of Wetland 7 was not listed on the District's Functional Assessment of Wetlands inventory; thus, in accordance with the Wetland Protection rule, on August 27th, 2015 the applicant submitted a Minnesota Routine Assessment Method (MnRAM) report evaluating the management class. The District reviewed and approved the output of the report, which classified the wetland as Manage 2.

one acre, paragraph 5(b) of the rule requires the applicant to provide stormwater management meeting the District's stormwater criteria for the entire site area.

The table below summarizes the impervious surface increase on-site:

Size of Site (ac)	Site Drains To	Existing Impervious (ac)	Proposed Impervious (ac)
89.09 (8.0 disturbed)	Mooney Lake and Hadley Lake	1.38	5.10

Table 2: Increase in Impervious Surface

The proposed project will construct two new stormwater ponds (one containing a filtration bench), two infiltration basins, and 9 lot-specific raingardens. All proposed BMPs are designed and will be installed in accordance with generally accepted design practices and guidance of the Minnesota Pollution Control Agency's *Minnesota Stormwater Manual*. In accordance with Section 3(d) of the District's Stormwater Management rule, BMPs have been incorporated to provide the necessary volume of abstraction through on-site infiltration and peak flow control and to limit pollutant discharge from the site. Paragraph 3(c)(1) of the District's Stormwater Management rule requires an applicant's stormwater management plan to provide for the abstraction of the first one inch of rainfall from the site's impervious surface. Here, that calculation results in a required 18,513 cubic feet of abstraction (i.e., stormwater retained onsite). The submitted stormwater management plan for the project provides an abstraction volume of 20,625 cubic feet of runoff, as shown in Table 3 below.

The abstraction volume is provided by the following stormwater practices:

Source of Impervious Surface	Area (ac)	Required Abstraction (cf)	Provided Abstraction (cf)	BMP Proposed
Existing Drive	0.37	1,333	1,350	Infiltration Basin (south)
New West Road and 2 Houses w/ Driveways	0.89	3,233	3,450	Infiltration Basin (north)
New East Road	0.36	1,300	1,650	Filtration Bench
9 Houses with Driveways	3.48	12,646	14,175	Raingardens
Totals	5.10	18,513	20,625	

Table 3: Abstraction by Stormwater Practice

All infiltration practices were designed and sized to draw down within 48 hours. The District's engineer analyzed the design and sizing of the proposed infiltration practices based on the infiltration rates through the soil media, and determined the applicant has met the volume control criteria. The infiltration rates were based on soil information provided by the applicant and soil borings, which match the infiltration rates prescribed by MPCA guidelines.

The stormwater-management plan for the project provides phosphorus control by virtue of its meeting the volume control requirement in 3(c)(1).

The rate control requirement in paragraph 3(b) of the District's Stormwater Management rule requires no net increase in the peak runoff rate for the 1-, 10-, and 100-year over the site's impervious surface. The proposed stormwater ponds and infiltration practices will reduce runoff below the existing rates for the 1-, 10-, and 100-year TP40 rain events. Thus, in accordance with Section 3(b)(2), no rate increase will occur within any drainage area of the site. The applicant has shown that the criteria of Stormwater rate and volume control were met.

After review of HydroCAD calculations, the grading plan, and the location of proposed impervious surfaces, the project as proposed will not increase the bounce and inundation of any wetland or waterbody beyond the limits

outlined in the Stormwater Management rule Section 8(b)(1-2). Also, the project does not propose any changes to runout control elevations for any waterbody or wetland which satisfies the criteria of Rule 8(b)(3).

Table 4 below lists the pre- and post-construction runoff rates for the proposed disturbed areas at the downgradient site boundaries and discharge locations:

Drainage	1-year	event	10-yeaı	event	100-year event		
Area	Pre-	Post-	Pre-	Post-	Pre-	Post-	
Hadley Lake	0.13	0.11	1.75	0.97	6.30	3.91	
Mooney Lake	0.52	0.19	6.17	2.85	7.87	6.67	
Total (Disturbed)	0.65	0.30	7.92	3.82	14.17	10.58	

Table 4: Existing and Proposed Runoff Rates

The applicant has also provided analysis showing that the raingardens would provide phosphorus, rate, and volume for each lot.

Based upon the elevation of the proposed building pads in relation to adjacent stormwater facilities, wetlands or other waterbodies, all low openings of structures are proposed to have two feet of vertical separation from the 100-year high water elevations, with the exception of the building pad located on Lot 2, Block 2. The criteria of the rule will be met on the stipulation that, the emergency overflow (EOF) elevation of wetland 6 be verified and maintained and the low openings on Lot 2 Block 2 be verified to show 2 feet of vertical separation.

The proposed peak runoff rates meet the District's rate-control requirements. The proposed stormwater management system satisfies the District's requirements.

Summary:

BPS Properties, LLC is proposing an 11-lot subdivision project that will trigger the District's Erosion Control, Wetland Protection, and Stormwater Management rules. The project as proposed meets applicable requirements under each of these District rules. Staff recommends approval of this application with the conditions provided above.

Attachments:

- 1. Permit Application
- 2. Site Plan North Detail
- 3. Site Plan South Detail
- 4. Notice of Decision Approved July 10, 2015
- 5. Wetland Buffer Plan North
- 6. Wetland Buffer Plan South

Tom Dietrich Date: 10/22/15

WATER RESOURCE PERMIT APPLICATION FORM

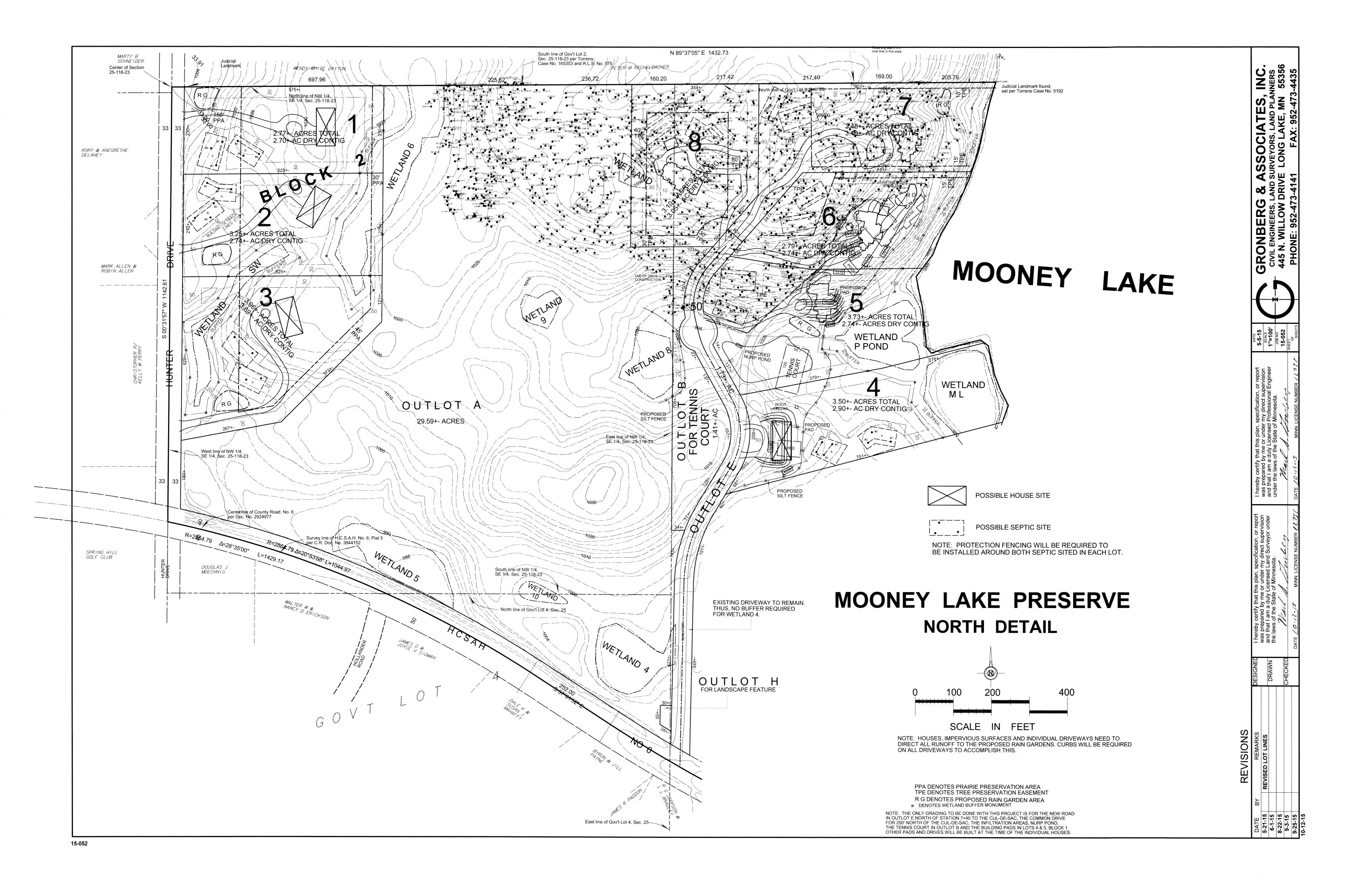
Use this form to notify/apply to the Minnehaha Creek Watershed District (MCWD) of a proposed project or work which may fall within their jurisdiction. Fill out this form completely and submit with your site plan, maps, etc. to the MCWD at:

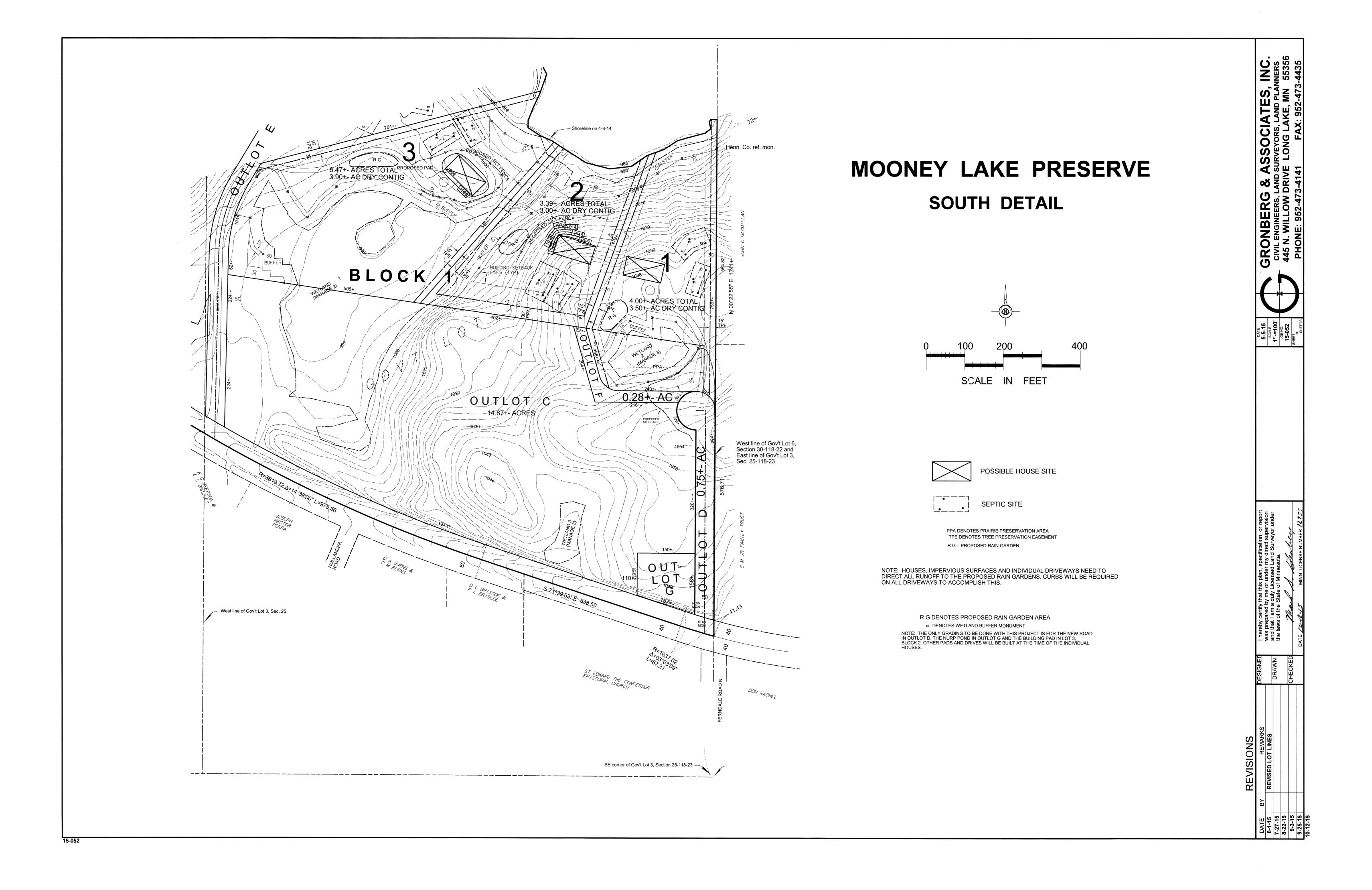
15320 Minnetonka Blvd. Minnetonka, MN 55345

	Signature of Each Property Owner 805 Properties L.C. Date	By signing below, I hereby request a permit to authorize the activities described herein. I certify that I am familiar with MCWD Rules and that the proposed activity will be conducted in compliance with these Rules. I am familiar with the information contained in this application and, to the best of my knowledge and belief, all information is true, complete and accurate. I understand that proceeding with work before all required authorizations are obtained may be subject to federal, state and/or local administrative, civil and/or criminal penalties.	Permits have been received: City County MN Pollution Control Agency DNR COE Permits have been received: City County MN Pollution Control Agency DNR COE D	8. Waterbody receiving runoff from site: MODINEY LAKE	7 NPDES/SDS General Stormwater Permit Number (if amplicable): ロリカト (DESCRIBE):	i 🗆 🅦			☐ DREDGING ☐ ILLICIT DISCHARGE	☐ FLOODPLAIN ALTERATION ☐ APPROPRIATIONS ☐ APPROPRIATIONS	for (Check all that apply):	4. Size of project parcel (square feet or acres): 89.09 ± 1. Exc. Roll Riv 25-1/8-23-44-0803 Area of disturbance (square feet): 2 ± 1. Exc. Volume of excavation/fill (cubic yards): 10,000 Area of existing impervious surface: 1.38 ± 10 Length of shoreline affected (feet): 11/4 Waterbody (& bay if applicable): 11.000/EY 1.4KE	City: 25 Townshi PID:	Email Address: Marky @ granbergassoccom Phone: 952-473-4741 Fax: 952-473-4741	1. Name of each property owner: BPS Proparties L.C.C. (George W. Stickvey Mailing Address: Coldwell Banker Rywork, AHD.) City: Wayzate, Email Address: GStick a chhunnet, can Phone: 952 476-3694 Fax: 952 216-0055	Weep a copy for your records.
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Revised 7/15/13

Page I of I





Minnesota Wetland Conservation Act **Notice of Decision**

Local Government Unit (LGU)

Minnehaha Creek Watershed District

Address

15320 Minnetonka Blvd
Minnetonka, MN 55345

	Minnetor	ıka, MN 55345							
1. PROJECT INFORMATION									
Applicant Name George Stickney (BPS Properties, LLC) Wendy Dayton (Landowner)	Project Name 300 6 th Ave N	Date of Application 4/20/15 (Incomplete) 6/17/15 (Complete)	Application Number W15-14						
Attach site locator map									
Type of Decision:									
	No-Loss		equencing						
Technical Evaluation Panel Findings and Reco	mmendation (if any):								
Approve	onditions	☐ Deny							
2. LOCAL GOVE	RNMENT UNIT DECIS	ION							
Date of Decision:									
☐ Approved ☐ Approved	with conditions (include belo	ow) [Denied						
LGU Findings and Conclusions (attach additio	nal sheets as necessary):								
George Stickney (BPS Properties, LLC) and Wendy Dayton (landowner) applied for a wetland boundary and type confirmation for the wetlands located at 300 6th Ave N in the City of Orono. Legal description: Section 25, Township 118N, Range 23W (PID 2511823410001, 2511823130006, 2511823440003, and 2511823430001). A wetland delineation was conducted by Svoboda Ecological Resources on November 3, 4, 6, 11, 2014 and April 4 and 10, 2015. A complete delineation report was submitted on May 21, 2015. Thirteen wetlands were delineated on site, including the fringe of one DNR Public Water (Lake Mooney). Two additional areas were investigated for wetland characteristics and determined to be upland. The subject area is approximately 80 acres in size.									
Wetland one was classified as a Type 3-4 exception fresh meadow wetland, Wetland two was a type wet meadow, Wetland four was a Type 4 deep meadow/floodplain forest, Wetland six was a seasonally flooded basin, Wetland eight was a fresh wet meadow, Wetland ten was a Type 2 wet meadow that fringes Mooney Lake, and Wetland ten was a Type 2	pe 1 floodplain forest, Wetla o marsh, Wetland five was a Type 1 floodplain forest, We a Type 2 fresh wet meadow, fresh wet meadow, Wetland	nd three was a Typ Type 1-2 fresh we etland seven was a Wetland nine was a "ML" was a Type	Type 1 a Type 2 e 2 fresh						

marsh.				
Wetland boundary re seasonally flooded by	evisions were requeste	d and an a nd delinea	dditional wetla	boundaries in the field on 6/11/15. nd, Wetland 11 (Type 1, field visit. Final updated materials
	als. This decision is va			the field and documented in the re project located on this property
				1
For Replacement Plan	s using credits from th	e State W	etland Bank:	
Bank Account #	Bank Service Area	County		Credits Approved for Withdrawal (sq. ft. or nearest
				.01 acre)
Replacement Plan A approval of a Wetland				onditions specified by the LGU, the owing:
specified by the L		l to the LC		not in-advance, a financial assurance ce with MN Rule 8420.0522, Subp. 9
BWSR "Declarati	on of Restrictions and	d Covenar	nts" and "Cons	must be provided to the LGU that the ent to Replacement Wetland" forms blacement wetland is located.
			_	ank credits, confirmation that BWSR d in the approved replacement plan.
Wetlands	may not be impacted	d until all	applicable co	nditions have been met!
LGU Authorized Sign	ature:			
Signing and mailing	of this completed form			ients in accordance with 8420.0255,
				the Wetland Conservation Act as e been provided to the landowner
and are available from	n the LGU upon reque			e deem provided to the landowner
Name Beth Brown			Title Permitting T	echnician
Signature			Date	Phone Number and E-mail
Elizato	th Brown		7/10/15	(952) 641-4504 ebrown@minnehahacreek.org

THIS DECISION ONLY APPLIES TO THE MINNESOTA WETLAND CONSERVATION ACT. Additional approvals or permits from local, state, and federal agencies may be required. Check with all appropriate authorities before commencing work in or near wetlands.

BWSR Forms 7-1-10 of 3

Applicants proceed at their own risk if work authorized by this decision is started before the time period for appeal (30 days) has expired. If this decision is reversed or revised under appeal, the applicant may be responsible for restoring or replacing all wetland impacts.

This decision is valid for three years from the date of decision unless a longer period is advised by the TEP and specified in this notice of decision.

3. APPEAL OF THIS DECISION

Pursuant to MN Rule 8420.0905, any appeal of this decision can only be commenced by mailing a petition for appeal, including applicable fee, within thirty (30) calendar days of the date of the mailing of this Notice to the following as indicated:

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Appeal of an LGU staff decision. Send	Appeal of LGU governing body decision.
petition and \$0 fee (if applicable) to:	Send petition and \$500 filing fee to:
Minnehaha Creek Watershed District	Executive Director
15320 Minnetonka Blvd	Minnesota Board of Water and Soil Resources
Minnetonka, MN 55345	520 Lafayette Road North
	St. Paul, MN 55155

4. LIST OF ADDRESSEES

SWCD TEP member: Stacey Lijewski – stacey.lijewski@co.hennepin.mn.us
SWCD TEP member: Stacey Lijewski – stacey.lijewski@co.hennepin.mn.us BWSR TEP member: Ben Meyer – ben.meyer@state.mn.us
LGU TEP member (if different than LGU Contact):
☐ DNR TEP member: Kate Drewry- kate.drewry@state.mn.us
NR Regional Office (if different than DNR TEP member): Brooke Haworth -
brooke.haworth@state.mn.us
WD or WMO (if applicable):
☐ George Stickney (BPS Properties, LLC) gstickney@cbburnet.com
Members of the public who requested notice: Frank Svoboda (Svoboda Ecological
Resources) franks@gpsinnovations.com; Christine Mattson - cmattson@ci.orono.mn.us;
Melanie Curtis - mcurtis@ci.orono.mn.us
Corps of Engineers Project Manager (notice only): Melissa Jenny –
melissa.m.jenny@usace.army.mil
BWSR Wetland Bank Coordinator (wetland bank plan applications only)

5. MAILING INFORMATION

For a list of BWSR TEP representatives: www.bwsr.state.mn.us/aboutbwsr/workareas/WCA areas.pdf

For a list of DNR TEP representatives: www.bwsr.state.mn.us/wetlands/wca/DNR TEP contacts.pdf

➤ Department of Natural Resources Regional Offices:

NW Region:	NE Region:	Central Region:	Southern Region:
Reg. Env. Assess. Ecol.	Reg. Env. Assess. Ecol.	Reg. Env. Assess.	Reg. Env. Assess. Ecol.
Div. Ecol. Resources	Div. Ecol. Resources	Ecol.	Div. Ecol. Resources
2115 Birchmont Beach Rd.	1201 E. Hwy. 2	Div. Ecol. Resources	261 Hwy. 15 South
NE	Grand Rapids, MN	1200 Warner Road	New Ulm, MN 56073
Bemidji, MN 56601	55744	St. Paul, MN 55106	*

For a map of DNR Administrative Regions, see: http://files.dnr.state.mn.us/aboutdnr/dnr_regions.pdf

For a list of Corps of Project Managers: www.mvp.usace.army.mil/regulatory/default.asp?pageid=687

➤ For a list of Corps of Project Managers: www.mvp.usace.army.mil/regulatory/default.asp?pageid=687 or send to:

US Army Corps of Engineers St. Paul District, ATTN: OP-R 180 Fifth St. East, Suite 700 St. Paul, MN 55101-1678

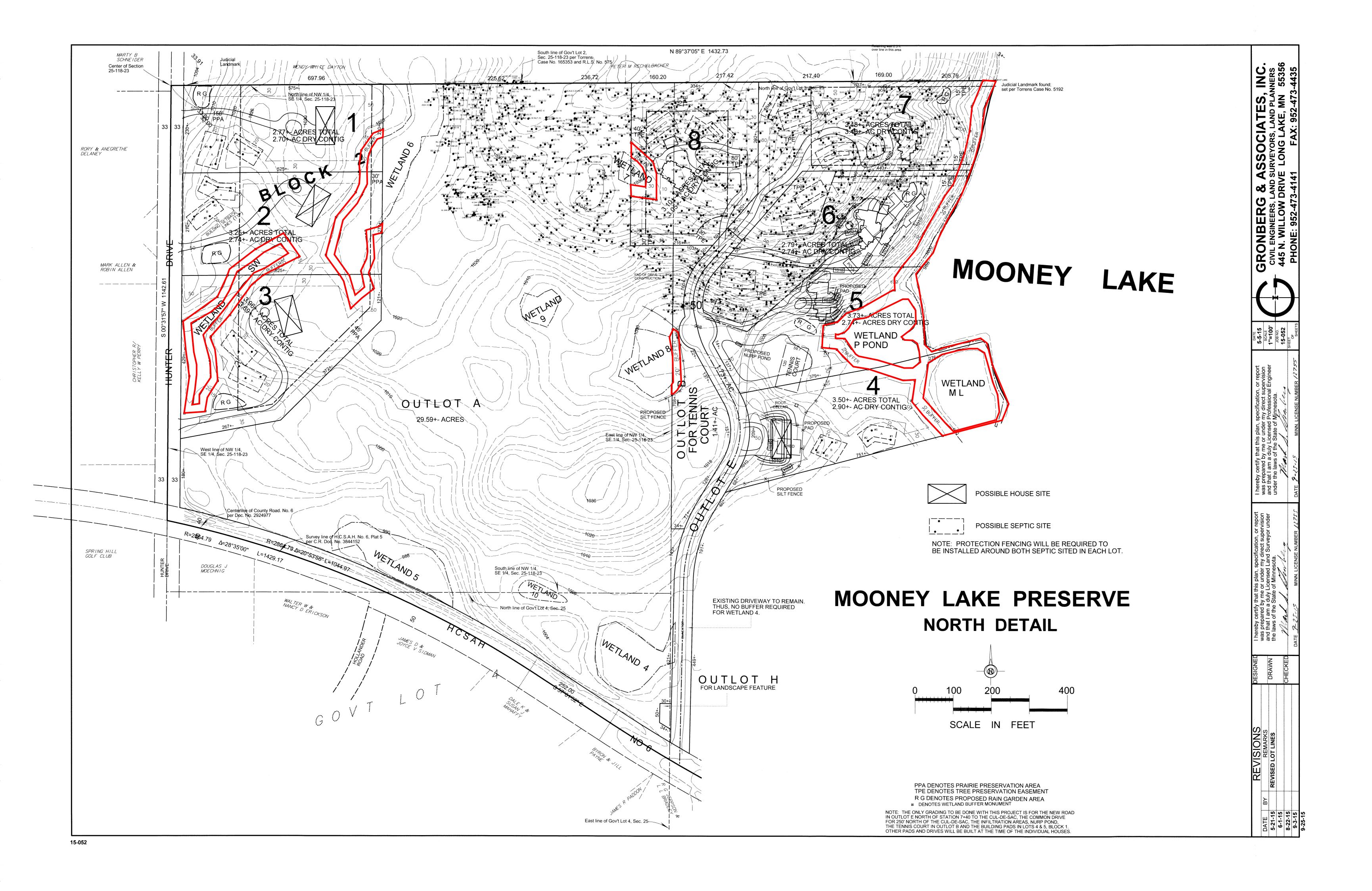
For Wetland Bank Plan applications, also send a copy of the application to:

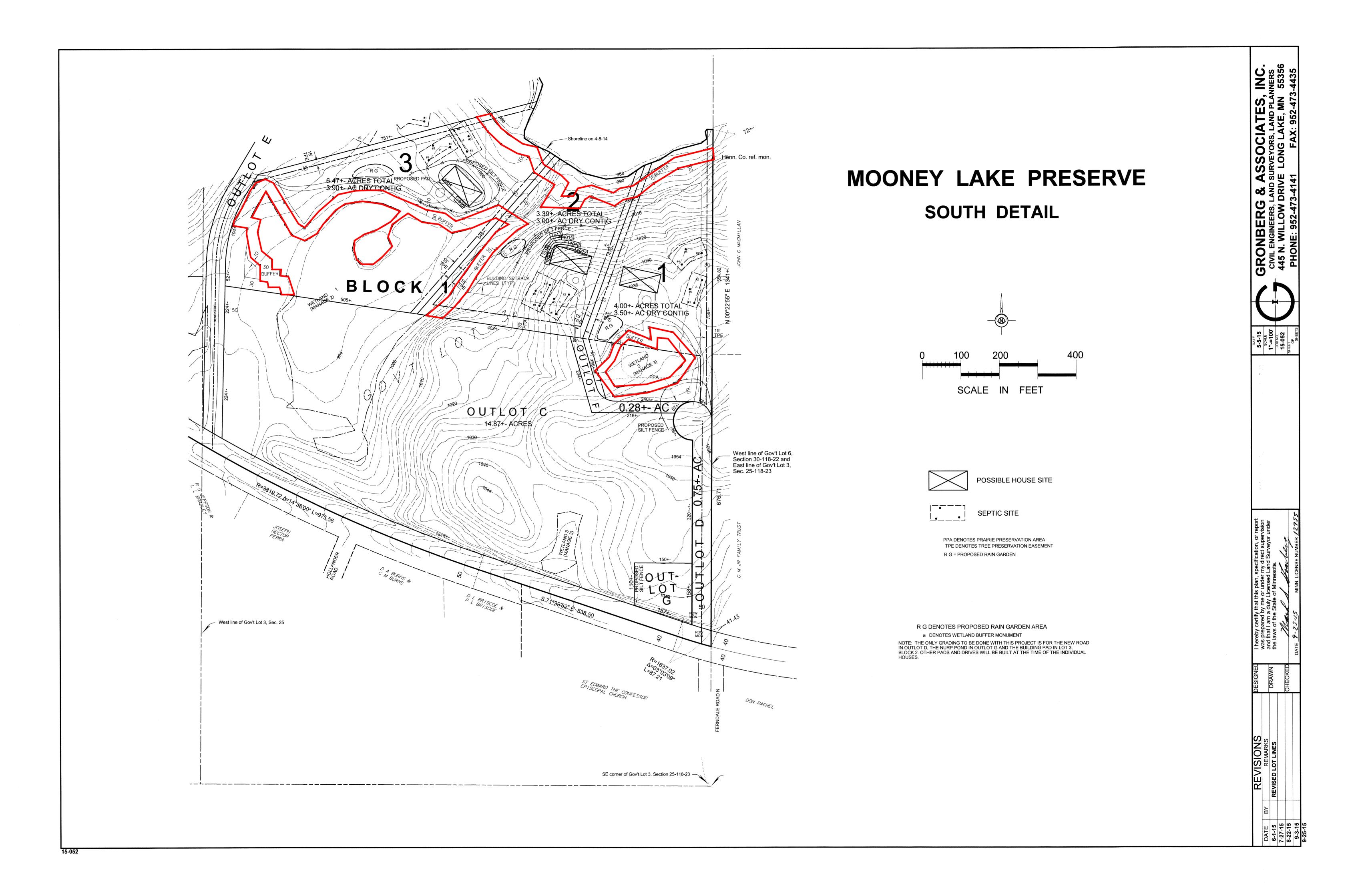
Minnesota Board of Water and Soil Resources Wetland Bank Coordinator 520 Lafayette Road North

St. Paul, MN 55155

6. ATTACHMENTS

In addition to the site locator map, list any other attachments:
Approved wetland boundaries
⊠ SER technical memo







Memo

To: Board of Managers

From: Tom Dietrich, Permit & Compliance Coordinator

Date: October 19th, 2015

Re: Board Packet Material for Permit #15-445: Mooney Lake Preserve

Managers,

Attached is an affidavit and memo that were filed Friday, October 16, on behalf of the plaintiffs in the Healy/Mooney Lake Preserve litigation. (As you know, Minnehaha Creek Watershed District is a defendant.) The affidavit and memo are from Cecilio Olivier of Emmons and Olivier Resources and relate to stormwater management for the proposed redevelopment, which is the subject of permit 15-445 on the managers' agenda for the October 22 meeting. Staff and the MCWD engineer have reviewed the Olivier memo and are preparing a response for the managers' review. The responsive memo will be uploaded/delivered as soon as possible, prior to the meeting.

In addition, another affidavit and report were filed in the Mooney Lake Preserve litigation Friday, October 16, from Doug Mensing from Applied Ecological Services. The Mensing memo addresses topics that need not be considered by the managers, but one point from the Mensing memo will be addressed by the staff/engineer response:

15. Wetland 7 represents a vernal pool, also known as an ephemeral pool. This type of wetland plays a critical role in the life cycle of certain species, including uncommon species such as salamanders, as well as commoner toads and frogs. Proposed Lot 8 encroaches on this wetland. Land alteration, tree clearing, and runoff from this lot may adversely impact this sensitive and important wetland type.

If you have any questions or concerns prior to the October 22nd meeting, please feel free to contact me.

Sincerely,

Tom Dietrich

Permit & Compliance Coordinator

STATE OF MINNESOTA

DISTRICT COURT

COUNTY OF HENNEPIN

FOURTH JUDICIAL DISTRICT

Case Type:

Case No.		
	Cana	Mia

Plaintiffs,

v.

AFFIDAVIT OF CECILIO OLIVIER, MS, PE

George Stickney, owner/officer, BPS Properties, LLC, George Stickney in his individual capacity, BPS Properties, LLC, Minnehaha Creek Watershed District, and City of Orono

Defendants.

STATE OF MINNESOTA)
) ss
COUNTY OF HENNEPIN)

I, Cecilio Olivier, MS, PE, being first duly sworn, states and deposes as follows:

- 1. Your affiant states that I earned my Mining/Mechanical Engineering Degree from the Polytechnic University of Madrid, Spain in 1986.
- 2. Your affiant states that I earned my Masters of Science in Civil and Environmental Engineering Degree from the University of Minnesota in 1990.
- 3. Your affiant states that I have over 29 years of professional and research experience in the fields of Environmental Water Resources Engineering, Design and Hydrologic/Hydraulic Modeling.
- 4. Your affiant states that I formed my consulting and engineering practice Emmons & Olivier in 1997.

- 5. My principal work as a Water Resources Senior Engineer focuses on Integrated Water Resources Management and Assessment, Runoff Quality and Quantity Modeling and Stormwater Best Management Practices Design and Implementation.
- 6. Through my practice, I have worked on a wide range of environmental, ecological and particular water related projects. Most notably and presently, I provide consulting advice on stormwater assessment and facilities design related matters to the US Bank/Viking Stadium project.
- 7. Your affiant further states that on this Mooney Lake Preserve Development, I performed with the assistance of staff at my firm, a number of significant analyses; conducted a review of several hundred pages of critical documents; did a site visit to the subject property where I performed topographic and runoff paths assessment, location identification of the proposed development footprint and proposed runoff mitigation measures and evaluation of proposed tree loss.
- 8. Your affiant states that in conducting my analysis, I considered five factors that Minnesota Courts weigh to determine whether a proposed development project will "materially adversely affect the natural resources on a land or property.
- 9. These five factors are:
 - 1. The quality and severity of any adverse effects of the proposed action on the natural resources affected;
 - 2. Whether the natural resources affected are rare, unique, endangered, or have historical significance;
 - 3. Whether the proposed action will have long-term adverse effects on natural resources, including whether the affected resources are easily replaceable...;
 - 4. Whether the proposed action will have significant consequential effects on other natural resources ...;
 - 5. Whether the affected natural resources are significantly increasing or decreasing in number, considering the direct and consequential impact of the proposed action.
- 10. My own opinion is based upon direct evidence as it relied on scientifically-defensible information that is acceptable across the scientific community within which I practice; the weight of the evidence as it relates to the natural resources on the property, specifically as to the Mooney Lake Watershed and other water related resource values of the property; and, the anticipated development of those natural resource values, in particular as to the storm-water and other water resources.
- 11. To which, your affiant states that following customary scientific practices and procedure in my field, I prepared the attached report, which is a true and correct version of my analysis and opinions (see Exhibit A).
- 12. This report is based on my analysis of the data I collected from a site visit on October 14, 2015, in which I conducted a field assessment of the Dayton Property. It is also based on my review of all relevant documents, which I have attached as exhibit B.

13. After a thorough review of all the relevant documents, maps, surveys, photographs, and plans prepared by the City of Orono as well as proposed Plan A and B prepared by BPS Properties, L.L.C.; and after the site visit to which I referred to above, it is my unequivocal opinion that the proposed Plan B presented by BPS Properties, L.L.C. does inflict a material adverse effect on the natural water resources, to which I specifically refer to in my report and, across the entire ecosystem leaving irreparable harm and long term effects on the subject Dayton Property.

Further Your Affiant Sayeth Not,

October 15, 2015

Subscribed and sworn to before me on this 15th day of October, 2015.

Notary Public, State of Minnesota

My commission expires: January 31st of 2019

ASHLEY E. SANDOR
Notary Public
State of Minnesota
My Commission Expires
January 31, 2019

October 15, 2015

technical memo



Date 1

Project Name | Orono Dayton Property Development

To / Contact info | Robert R. Hopper, Robert R. Hopper & Associates, L.L.C.

Cc / Contact info | James S. Lane

From / Contact info | Cecilio Olivier, MS, PE

Regarding | Stormwater Review of the Mooney Lake Preserve Development in Orono

Dear Mr. Hopper,

I have reviewed the stormwater materials provided yesterday by the MCWD regarding the proposed development in the Mooney Lake Preserve.

The received information included hundreds of pages and plans, many duplicated documents and was delivered in a very disorganized fashion. The materials included several different stormwater plans at various levels of design, but the final plans and final submittal materials were not identified. It took us a significant effort to finally locate and assess these materials.

Overall, the proposed development will have significant adverse impacts on the unique natural resources of the site and to Mooney Lake. The following is a summary of our main findings:

- The development proposes about 4.9 acres (212,000 ft²) of additional impervious area, which is in itself a very high burden on the very sensitive resources in the area. In addition, the final impervious area after the development is constructed will be significantly higher for the following reasons:
 - o Impervious area of accessory structures is not considered in the impervious area these calculations. Based on the proposed lot sizes, the City of Orono allows a maximum total accessory building footprint ranging from 2,400 square feet to 4,800 square feet per lot. This will result in 15% more (33,200 square feet) impervious area requiring mitigation.
 - o The combination of new and existing road area on the west side of the property is shown in the calculations as lesser than the existing driveway, despite the addition of a cul-de-sac and widening to 24 feet.
 - o The driveways are depicted with the minimum width of 20 feet while this is stated as the minimum criteria, i.e. driveways can be wider as stated under the Conclusions, Order and Conditions of the 7/23/15 City of Orono Draft Resolution.

The addition of impervious area at the level proposed and with limited mitigation, will result in the following impacts:

- Alteration and concentration of stormwater runoff from impervious surfaces causing greater amounts of erosion and less diffusion for soil uptake and infiltration.
- Decrease in water quality through higher concentration and accelerating delivery of pollutants, including phosphorus.
- o Reduction in the biological diversity of this unique and irreplaceable area, changing to different pollutant tolerant species.

- o Exacerbate flooding potential in the already flood-prone Mooney Lake.
- As a result of a significant portion of the big woods area being converted into impervious surfaces, there will be a considerable increase in runoff volume above what it could be mitigated by the proposed stormwater infrastructure and practices. This will produce longterm adverse effects on the forest, wetlands and Mooney Lake. Additionally, the volume control efficacy of the proposed mitigation facilities is not corroborated by the design and supporting documentation:
 - o Rain garden infiltration rates are not supported by underlying soil evidence.
 - o Infiltration rates assumed for the roadside facilities of 0.2, 0.3, and 0.8 inches/hour are inconsistent with soil boring information presented. The soil borings consistently display the underlying soil to be sandy clay loam for which the Minnesota Stormwater Manual design rate of 0.2 inches/hour is to be assigned.
 - Rain garden design assumes entirety of the proposed impervious area will be directed to the facility. Review of the runoff catchment areas to the rain gardens found that runoff from the homes, driveways and yard will bypass the rain gardens and be directed to the woods, wetlands and Mooney Lake.
 - Lot 1 Block 1: Rain garden captures portion of driveway; remaining runoff directed to Wetland 2.
 - Lot 2 Block 1: Rain garden captures portion of driveway; remaining runoff directed to Wetland 6.
 - Lot 3 Block 1: Rain garden captures majority of driveway and portion of the house; remaining runoff directed to Wetland 1
 - Lot 4 Block 1: NURP pond captures 50% of runoff; 50% directed to the wetland ML and P near Mooney Lake
 - Lot 5 Block 1: NURP pond and rain garden captures driveway runoff; house runoff directed to Wetland P near Mooney Lake.
 - Lot 6 Block 1: Rain garden captures portion of existing house; proposed house and existing/proposed driveway runoff directed to woods and Mooney Lake
 - Lot 7 Block 1: Rain garden does not capture proposed impervious; all runoff directed to woods and Mooney Lake.
 - Lot 8 Block 1: Rain garden captures portion of house runoff; remaining runoff directed to woods.
 - Lot 1 Block 2: Rain garden captures portion of driveway runoff, remaining runoff directed to Wetland 6
 - Lot 2 Block 2: Rain garden captures majority of house and driveway runoff, but a portion will still be directed to wetland 6
 - Lot 3 Block 3: Rain garden captures majority of runoff from the house and driveway, but a significant portion is directed to the SW Wetland which drains to Wetland 6.
- Runoff discharge ratios will not be met at a number of key locations generating erosion, sediments and pollutants being discharged into Mooney Lake.

- Mooney Lake (117 acres) is the primary receiving water within the watershed and receives drainage from two sub-watersheds, LLC-20 and LLC-21. Mooney Lake is a naturally closed basin with no overland outlet. Mooney Lake is pumped out when certain agreed-upon conditions occur. Storm water volume from upstream development in Plymouth results in periodic flooding. The MCWD has developed and implemented a cooperative emergency pump-out plan with the City of Plymouth. Increase runoff volumes due to this development will exacerbate flooding potential in the already flood-prone Mooney Lake.
- The runoff volume control facilities proposed in the design are also under-sized due to a misunderstanding of the hydrology of this unique big woods area. Existing condition assumptions for stormwater runoff overestimate the current runoff rate of flow and volume by not taking into consideration the capacity of the big woods to reduce runoff. This overestimation translates in less runoff being mitigated and higher runoff volumes and rates being discharged into the big woods, wetlands and into Mooney Lake Hydrologic factors not considered in the design include:
 - o Big Woods canopy interception and understory absorption of rainfall produces significantly less runoff than conventional woods.
 - o Proposed volume controls do not protect for impact of increased volume for the majority of storm events. Furthermore, the Midwest Region has shown an increase of 45% in very heavy precipitation events, defined as the heaviest 1% of all daily events, indicating that events greater than the 10-year event will likely occur more frequently due to climate change.
- As a result of increased runoff volumes, there will be a substantial increase in the amount of phosphorus, metals, and sediments being discharged to the big woods, wetland and Mooney Lake, but there are other reasons why the impact of phosphorus, metals and solids has been underestimated in the design.
 - o The assumptions used to estimate pollutant discharge is erroneous and results in severely under estimation of the amount of runoff pollution. The Minnehaha Creek Watershed District Water Resource Permit Application use values that are contradictory to values found in literature. For example, in the equation below, the MPCA recommends using a runoff coefficient "RV" between (0.3 0.5) for single family residential areas rather than 0.1015 which is used in this calculation. Runoff coefficients for forests/open space with hydrologic soil group B should be around 0.03 rather than the 0.0640 used in pollutant load calculations.
 - o Furthermore, the total phosphorus concentration "C" used to calculate the pre development load is 0.30; a total phosphorus concentration of 0.30 mg/l is typical of phosphorus concentrations found in residential runoff. The existing pre development conditions would not be considered to be residential. Rather, this is a high quality site, therefore, existing phosphorus concentrations should be 0.04 mg/l for a site dominated by forests/grasslands (see table on next page by the MCWD).

Land cover/land use + 4	Total-phosphorus) (mg/L)
Cropland ¹	0.32
Forest/shrub/grassland11	0.04
Open water ¹	0.01
Wetlands ¹	0.01 to 0.04 ³
Freeways ²	0.25
Commercial ^{1,2}	0.22
Farmsteads ¹	0.46
Industrial ^{1,2}	0.26
Residential ²	0.30
Multi-family residential ^{1,2}	0.27 to 0.32
Parks and recreation ¹	0.04
Open space ^{1,2}	0.31
Public/semi public (institutional) ^{1,2}	0.18

¹ Minnehaha Creek Watershed district, 2003

- o Finally, vegetation buffers around Mooney Lake are being considered as an element to clean the phosphorus, metals and solids in the runoff. This will produce the deterioration of the quality and functionality of the buffers with the consequent impact in wildlife and lake health.
- The City of Orono has established wetland protection strategies in the Orono Surface Water Management Plan (January 2011). A protection classification has been assigned to each wetland in Orono based on their stormwater susceptibility and functional assessment. The city has also established additional protection requirements for each classification. The four protection classifications are described as follows:

Protection Classification	Susceptibility Rating	Description	Additional Protection Requirements (B = Bounce = Change in water level due to runoff event) (P = Phosphorus)
"Preserve"	Highly Susceptible	Highly susceptible to both quantity and quality impacts from runoff; have the highest degree of protection	B: Maintain bounce at or below existing conditions P: Limit loadings to predevelopment loading (0.14 Lbs/Ac/Yr)
"Manage 1"	Moderately Susceptible	Moderately susceptible to quantity and quality impacts; protection is less stringent than Preserve, provides protection to maintain their characteristics	B: Maintain bounce at or below existing conditions plus 0.5 foot P: Limit loadings to predevelopment loadings times 2 (0.28 Lbs/Ac/Yr)

² Robert Pitt et al., 2004

³ Average for large wetlands and wetland complexes. Individual wetlands should be monitored to determine source/sink behavior.

Protection Classification	Susceptibility Rating	Description	Additional Protection Requirements (B = Bounce = Change in water level due to runoff event) (P = Phosphorus)
"Manage 2/"	Slightly Susceptible	Less stringent protection than Manage 1 wetlands; maintenance of characteristics is desirable	B: Maintain bounce at or below existing conditions plus 1.0 foot P: Limit concentration to predevelopment concentrations (200 ppb)
"Manage 3"	Least Susceptible	/etlands are significantly degraded (e.g., cultivated or anary grass monotype) or lack of wetland haracteristics; not typically impacted by runoff; no uantity and only limited quality treatment of runoff is equired	

Wetlands in the Mooney Lake watershed are classified as a Manage 2 and require to maintain water level changes to less than 1 foot under any storm event, and limit concentrations to less than 0.2 mg/l to preserve the current wetland quality and function. Neither analysis has been done as part of this development. There is a very strong probability that these standards will not be met, resulting in wetland deterioration.

MCWD Water Resource Permit	Document #	Date	Title	Туре
1 8/24/15 Application Form Mooney Lake Preserve East Road Drainage Summary Mooney Lake Preserve West Road Drainage Summary Mooney Lake Preserve West Road Infiltration Area Routing Diagram for Mooney Lake Preserve Existing Road Infiltration Area Routing Diagram for Mooney Lake Preserve Existing Road Infiltration Area Routing Diagram for Mooney Lake Preserve Existing Road Infiltration Road Routing Diagram for Mooney Lake Preserve Existing Routing Diagram for Mooney Lake Preserve Existing Routing Diagram for Mooney Lake Preserve Existing Routing Diagram for Mooney Lake Preserve Proposed Routing Diagram for Mooney Lake Preserve Road Infiltration Routing Rou				4
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·	28	9/8/15	Mooney Lake Preserve Plan Profile	Plan Profile
29 9/25/15 North Detail Plan Profile			Mooney Lake Preserve Plan Profile	
	29	9/25/15	North Detail	Plan Profile

		Mooney Lake Preserve Plan Profile	
30	9/25/15	South Detail	Plan Profile
		Mooney Lake Preserve Grading and	
	•	Storm Water Pollution Prevention	
31	9/2/15	Plan	SWPP
		Mooney Lake Preserve Plan Profile	
32	9/25/15	West Road	Plan Profile
		Mooney Lake Preserve Plan Profile	
33	9/25/15	East Road	Plan Profile
	• •	Mooney Lake Preserve Plan Profile	
34	10/12/15	East Road	Plan Profile
•	10, 11, 10	Mooney Lake Preserve Prairie View	
35	N/A	Lane Plan and Profile	Plan Profile
J J	N/PS	Mooney Lake Preserve Plan Profile	Tian Frontie
36	10/12/15	South Detail	Plan Profile
30	10/12/13		i lan i Tonic
27	NI / A	Mooney Lake Preserve Prairie View Lane Plan and Profile	Plan Profile
37	N/A		Plan Profile
20	40/40/45	Mooney Lake Preserve Plan Profile	Plan Profile
38	10/12/15	East Road	Plan Profile
		Mooney Lake Preserve Plan Profile	DI D (1)
39	10/12/15	East Road	Plan Profile
		Mooney Lake Preserve Road	
40	9/3/15	Infiltration Areas West Road	Infiltration Testing
		Mooney Lake Preserve Existing Road	Comparing Existing vs.
41	9/3/15	Infiltration Area West Road	Proposed Runoff
42	8/27/15	MNRAM Wetland Assessment	MNRAM
		Wetland 7 Management Classification	
43	8/27/15	Report	MNRAM
44	8/27/15	MNRAM Site Response Report	MNRAM
		Minnesota Hydrology Guide	
45	1985	(Department of Ag.)	Technical reference book
		Minnesota BMP designand	
46	2014	stormwater manual	Technical reference book
47	2015	Atlas 14	Technical reference paper
			Reference material, legal
48	2013	MCWD Rules	document
50	N/A	Orono ordinances	Compliance document
	•	Conclusions, Order and Conditions	•
51	7/23/15	Orono Draft Resolution	Legal document
-	7,20,20	MCWD Water Resource Permit	
52	2015	Application Form	Permit form
32	2013	Orono Surface Water Management	i citine totini
53	Jan-11	Plan	Study
-55	Jan-TT	Upper Minnehaha Creek Watershed	Juny
54	Mar-14	Nutrient and Bacteria TMDL	Study
J 4	IVI81-14	Mathenicana pactena mint	Study

		MCWD recommended Total Phosforus	
55	2003	Export Loads Robert Pitt et al. Total P export	Technical reference
56	2004	coeficients	Technical Paper
57 .	2015	Geo-reference manual	Technical manual
		Multiple papers, articles, reports and	
58	1980 - 2015	studies related to SW management	Technical documents
Technical/Legal			
Case Materials			
-		Minutes of the Orono Planning	Technical/Legal Case
59	3/16/15	Commission Meeting	Materials
	_ 4 4	Doug Dayton's sanctuary is for sale	Technical/Legal Case
60	6/28/14	but not to developers	Materials
61	7/12/15	Minutes of the Orono Planning Commission Meeting	Technical/Legal Case Materials
91	7/13/15	Minutes of the Orono Planning	Technical/Legal Case
62	7/27/15	Commission Meeting	Materials
	,,2,,13	Gorminosion Medakib	Technical/Legal Case
63	7/9/15	REQUEST FOR COUNCIL ACTION	Materials
			Technical/Legal Case
64	7/23/15	REQUEST FOR COUNCIL ACTION	Materials
	7 (07 (45	City of Orono Resolution of the City	Technical/Legal Case
65	7/27/15	Council	Materials
66	9/14/15	#15-3739 Mooney Lake Preserve - Final Plat Punchlist	Technical/Legal Case Materials
00	3/14/13	rmai riat runcinist	Technical/Legal Case
67	6/1/15	Meadowood Property Map	Materials
	• •	Lawsuit Against Developer of Dayton	Technical/Legal Case
68	9/30/15	Property, City of Orono, and MCWD	Materials
	,	Orono subdivision of Dayton land	Technical/Legal Case
69	10/1/15	could move forward	Materials
70	E (0/45	#15-3739, BPS Properties, 300 Sixth	Technical/Legal Case
70	5/8/15	Avenue N - Preliminary Plat	Materials
71	3/16/15	Minutes of the Orono Planning Commission Meeting	Technical/Legal Case Materials
,,	3/10/13	Minutes of the Orono Planning	Technical/Legal Case
72	5/8/15	Commission Meeting (1)	Materials
	, ,	Minutes of the Orono Planning	Technical/Legal Case
73	5/8/15	Commission Meeting (2)	Materials
		Minutes of the Orono Planning	Technical/Legal Case
74	5/8/15	Commission Meeting (3)	Materials
	0.14 = 15 =	Minutes of the Orono Planning	Technical/Legal Case
75	6/15/15	Commission Meeting (1)	Materials

		Minutes of the Orono Planning	Technical/Legal Case
76	6/15/15	Commission Meeting (2)	Materials
		Minutes of the Orono Planning	Technical/Legal Case
77	6/15/15	Commission Meeting (3)	Materials
		#15-3720, o/b/o Wendy Dayton, 300	Technical/Legal Case
78	5/14/15	Sixth Avenue N - Preliminary Plat (1)	Materials
		#15-3720, o/b/o Wendy Dayton, 300	Technical/Legal Case
79	5/14/15	Sixth Avenue N - Preliminary Plat (2)	Materials
		#15-3739, 300 Sixth Avenue N -	Technical/Legal Case
80	6/10/15	Preliminary Plat Second Review (1)	Materials
		#15-3739, 300 Sixth Avenue N -	Technical/Legal Case
81	6/10/15	Preliminary Plat Second Review (2)	Materials
		City of Orono Resolution of the City	Technical/Legal Case
81	7/27/15	Council	Materials
		#15-3720, BPS Properties, 300 Sixth	Technical/Legal Case
82	3/11/15	Avenue N - Sketch Plan Review	. Materials
		Exhibit 1 3-11-2015 David Thill Letter	Technical/Legal Case
83	3/11/15	to City of Orono	Materials
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