Minnehaha Creek Watershed District

REQUEST FOR BOARD ACTION

MEETING DATE: June 11, 2015

TITLE: Authorization to Contract with Wenck Associates to Update the Operations & Maintenance Manual and

Develop a Capital Reinvestment Plan

RESOLUTION NUMBER: 15-051 PREPARED BY: Tiffany Schaufler

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REVIEWED BY: □ Administrator □ Counsel □ Program Director: James Wisker

☐ Board Committee ☐ Engineer ☐ Other

WORKSHOP ACTION:

WORKSHOL ACTION.	
☐ Advance to Board mtg. Consent Agenda.	☐ Advance to Board meeting for discussion prior to action.
☐ Refer to a future workshop (date):	☐ Refer to taskforce or committee (date):
☐ Return to staff for additional work.	☐ No further action requested.
☑ Other (specify): Reviewed at May 28 th Board N	<u>Meeting</u>

PURPOSE or ACTION REQUESTED:

Authorization to contract with Wenck Associates to update the operations & maintenance (O&M) manual and develop a capital reinvestment plan for the District's capital projects, infrastructure, and lands in the amount of \$45,490 and establish a not-to-exceed budget of \$50,039.

PROJECT/PROGRAM LOCATION:

MCWD capital projects, infrastructure, and lands District wide.

PROJECT TIMELINE:

June 2015: Begin to draft O&M Manual Update
July 2015: Review draft Capital Reinvestment Plan

October 2015: Review final draft of O&M Manual update and Capital Reinvestment Plan

PROJECT/PROGRAM COST:

Fund name and number: Project Maintenance & Land Management, 2003

Current budget: \$466,000 Expenditures to date: \$38,000

Requested amount of funding: \$50,039

PAST BOARD ACTION:

May 28, 2015: Resolution 15-051 was reviewed by the Board of Managers. The Board voted to table action to a later Board meeting and requested that staff provide additional budget details.

SUMMARY:

The Project Maintenance & Land Management department (PMLM), formerly the Operations & Maintenance department, has progressed significantly over the past six years. In 2009, oversight of the department was brought in house to be overseen directly by District staff versus by consultants. In 2012 the department evolved again by taking on the land management responsibilities of the Land Conservation department after the Land Conservation department disbanded. More recently the PMLM department has expanded its oversight to project development by becoming involved with the upfront planning of capital projects to ensure they are designed properly on the front-end to make maintenance more efficient on the back-end.

At the same time the PMLM department has progressed so has the complexity and sophistication of the District's capital projects. For example, the Minnehaha Creek Reach 20 Remeander project is a dynamic project that will involve maintenance oversight over a boardwalk trail, pedestrian bridge, education pavilion, creek remeanders, stormwater facilities, upland vegetation, and wetland vegetation. Consequently, this project alone will require District staff to have a unique understanding of all the project components along with their inspection protocol and maintenance requirements. The current version of the Operations & Maintenance Manual does not provide the level of detail necessary to assist District staff in overseeing maintenance obligations and therefore an update to the existing O&M Manual is needed.

In 2000, the District hired Wenck Associates to develop the current version of the Operations & Maintenance (O&M) Manual. The 2000 O&M Manual outlined the operations and maintenance requirements and responsibilities for the 32 capital projects the District had implemented at that time. Since the 2000 O&M Manual was developed, the District has implemented an additional 42 capital projects and has acquired over 25 properties through fee-title and easement. A complete list of all the capital projects and District infrastructure built to date can be viewed in **Attachment A**.

The 2015 Operations and Maintenance (O&M) workplan identified the need to update the existing O&M Manual along with the need to develop a long-term capital reinvestment plan. In its current form, the 2000 O&M Manual reads as a report on the capital projects the District had implemented up to the year 2000. The proposed update to the 2000 O&M Manual will produce a more informative and step-by-step guide for staff to inspect and maintain capital projects, infrastructure, and lands. The O&M manual will be comprised of three volumes:

- Volume 1- Information Manual: Project description, specific O&M activities for each project, inspection and reporting protocol
- Volume 2- Design and Record Drawings: Documentation of the design and record drawings for use in future maintenance activities
- Volume 3- Cooperative Agreements and Easements: Copies of project cooperative agreements between the District and other parties, permanent easements obtained from landowners to construct and maintain projects

To update the O&M Manual, Wenck staff will begin by developing a series of standard O&M protocols driven by project type. This information will then be used to translate the annual O&M protocols and activities into direct and indirect costs to create a capital reinvestment plan. Development of a capital reinvestment plan will allow the District to cyclically plan and reinvest in the District's capital projects, infrastructure, and lands through ongoing maintenance and proper budgeting for future maintenance work. Development of a capital reinvestment plan will allow annual maintenance costs to be determined, which can be used to guide the annual Project Maintenance & Land Management workplan and budget.

Long term, the capital reinvestment plan would dictate all the O&M activities and schedule their recurrence over a period of 10 years. Annual costs would then be tallied for the next 10 years to assist with long term budgeting. When a new capital project is designed, the capital reinvestment plan will evaluate the maintenance

requirements and their financial implications for the District's Project Maintenance & Land Management Program budget. Therefore, as each new capital project is being considered by the Board of Managers the Board would have a complete understanding of the initial project costs as well as the long-term maintenance costs necessary to protect the District's investment.

Please see the attached scope of work from Wenck Associates (**Attachment B**) for more details on specific tasks and their associated costs.

ATTACHMENTS:

- Attachment A: List of Capital Projects
- Attachment B: Scope of Work Cost Breakdown

RESOLUTION

RESOLUTION	NUMBER: <u>15-051</u>
TITLE:	Authorization to Contract with Wenck Associates to Update the Operations & Maintenance Manual and Develop a Capital Reinvestment Plan
WHEREAS,	the Minnehaha Creek Watershed District (MCWD) engages in regional capital improvement projects as described in its Water Resources Management Plan; and
WHEREAS,	these facilities need maintenance to continue functioning as designed; and
WHEREAS,	the Project Maintenance and Land Management Program annually budgets for, inspects, and maintains District projects, infrastructure, and lands; and
WHEREAS,	Wenck Associates, Inc. developed the last version of the Operations & Maintenance Manual for the District and has specific knowledge on the District's past projects, infrastructure, and lands; and
WHEREAS,	internal Governance Policy #6 provides for a competitive process when purchasing any professional service in excess of \$25,000, but staff recommends, and the Board finds, that it is appropriate to deviate from that policy in light of Wenck's unique knowledge of the hydrologic and hydraulic behavior of the Minnehaha Creek watershed and the organizational goals of the District, as well as its work to date in tracking projects in the District, which together make Wenck uniquely qualified to develop a sound product cost-effectively; and
NOW, THERE	FORE, BE IT RESOLVED that the Minnehaha Creek Watershed District Board of Managers authorizes the District Administrator, on advice of counsel, to execute a contract with Wenck Associates, Inc. for the amount of \$45,490 and authorize the administrator to execute change orders as necessary up to a not-to-exceed amount of \$50,039 to update the operations and maintenance manual and develop a capital reinvestment plan.
Resolution Nu Motion to adop	mber 15-051 was moved by Manager, seconded by Manager ot the resolution ayes, nays,abstentions. Date:
	Date:
Secretary	

J		Included in 2000	
	Project Name	O&M Plan	Status
	60th and 1st Storm Water Pond	X	Existing
	Big Island Shoreline Restoration Phase 1		Existing
	Browndale Dam Scour Control		Existing
	Canoe Landings	X	Existing
-	Cedar Lake Whole Lake Alum Treatment	X	Existing
	Cedar Meadows Wetland and Stormwater Pond	X	Existing
	Centerview Park Shoreline Restoration		Existing
_	Chelsea Woods Channel Restoration		Existing
	Cottageville Park Phase 1		2015
	County Ditch No. 10	X	Existing
	County Ditch No. 14	X	Existing
	County Ditch No. 15	X	Existing
	County Ditch No. 17	X	Existing
	County Ditch No. 27	X	Existing
	County Ditch No. 29	X	Existing
	County Ditch No. 32	X	Existing
	County Road 26 Painter Creek Remeander		Existing
	County Road 6 Stormwater Pond and Weir	X	Existing
	Deer Hill Road Stormwater Pond and Weir	Х	Existing
	DL-3 Sand/Iron Filter		Existing
21	Excelsior Commons Point Shoreline Restoration		Existing
22	Excelsior Lagoon Alum Treatment	X	Existing
	Gideon Glen		Existing
24	Gleason Lake Curly Leaf Pond Weed Whole Lake Treatment		Existing
	Gleason Lake Outlet	X	Existing
26	Gleason Lake Project Stormwater/Fish Barrier		Existing
	Gleason Lake Stormwater Pond 1	X	Existing
28	Gleason Lake Stormwater Pond 2		Existing
	Gleason Lake Stormwater Pond 3		Existing
	Glenbrook Storm Water Pond	X	Existing
31	Gray's Bay Outlet Control Structure	X	Existing
	Independence Wetland Restoration	X	Existing
	Johnson/Rolling Hills Wetland Restoration		Existing
	Judicial Ditch No. 2	X	Existing
	Lake Calhoun Whole Lake Alum Treatment		Existing
	Lake Katrina Outlet	X	Existing
	Lake Nokomis Outlet Weir	X	Existing
_	Lake Nokomis-Amelia Stormwater Pond	X	Existing
_	Lake Nokomis-Gateway Stormwater Pond	X	Existing
_	Lake Nokomis-Knoll Stormwater Pond	X	Existing
	Lakeside Storm Water Pond	X	Existing
_	Langdon Lake Whole Lake Alum Treatment	X	Existing
_	Long Lake Lagoon Restoration		2015
_	Long Lake Park Primary Storm Water Pond	X	Existing
	Long Lake Park Secondary Storm Water Pond	X	Existing
	Long Lake Park Shoreline Restoration	X	Existing
	Long Lake Whole Lake Alum Treatment	X	Existing
	MCWD Office Stormwater Pond		Existing
	Mathadiat Haarital Crack Domagndar	1	Existing
_	Methodist Hospital Creek Remeander Minnehaha Creek Channel Improvements Grays Bay to Burwell House		Existing

	ATTACHMENT A: MCWD Capital Projects & Infrastructure							
	Project Name	Included in 2000 O&M Plan	Status					
	Minnehaha Creek Channel Improvements W44th St to Hwy 100	X	Existing					
	Minnehaha Creek Headwaters Shoreline Restoration		Existing					
	Minnehaha Creek Reach 14 Streambank Restoration		Existing					
	Minnehaha Creek Reach 20 Remeander		Existing					
	Minnehaha Creek Reach 8 Streambank Improvements		Existing					
	Minnehaha Gorge Restoration-Phase 1		Existing					
	Minnehaha Gorge Restoration-Phase 2		Existing					
59	Mooney Lake Emergency Pumping Infrastructure		Existing					
60	Mound Downtown Redevelopment		Existing					
61	Old Orchard Park Shoreline Restoration		Existing					
62	Painter Creek Channel Cleanout Co Rd 6 Orono		Existing					
63	Painter Drive Fish Barrier		Existing					
64	Painter Marsh Channel Cleanout		Existing					
65	Painter Marsh Sedimentation Pond and Outlet	X	Existing					
66	Painter Marsh Weir (Pond 937)	X	Existing					
67	Pamela Park Stormwater Ponds	X	Existing					
68	Powell Road Stormwater Diversion		2015					
69	Powell-Meadowbrook Storm Water		2016					
70	Reach 20 Minnehaha Creek Remeander and Trails Project		Existing					
	Saunders Rain Gardens		Existing					
72	Six Mile Marsh Prairie Restoration		Existing					
	South Katrina Stormwater Pond and Weir	Х	Existing					
74	Spring Peeper Meadow	Х	Existing					
	Steiger Wetland Inflow Wet Detention Pond	1	Existing					
	Steiger Wetland Restoration	1	Existing					
	SW Calhoun Stormwater Ponds	Х	Existing					
78	Swan Lake Stormwater Pond	1	Existing					
79	Taft-Legion Lake Project	1	2014-2015					
	Tanager Bridge Shoreline Restoration	1	Existing					
	Twin Lakes Park Stormwater Pond	Х	Existing					
	Twin Lakes Dredging	X	Existing					

				Project	Primary	Technical	Schedules	O&M	Primary	Word	Total	Direc
				Manager	Author	Writing	& Costs	Protocols		Processing	Hours	Expens
				Meehan	Megow	Megow	Panzer	Templin			110013	Cost
ask	Subtask	Description	Hrly Rate	\$180	\$130	\$130	\$180	\$130	\$130	\$55		
	Custack	200011511011	·y · · tato	ψ.σσ	ψ.σσ	ψ.σσ	\$100	ψ.σσ	ψ.σσ	400		
1	I	Identify All Projects to be Included										1
	1.a	Comprehensive List of Existing Capital Projects					4				4	ļ
	1.b	List of Capital Projects Expected to be Built in the Next 3 Yrs					6				6	5
	1.c	List of Existing Affiliated Projects with Partners					4				4	į.
	1.d	Staff review of Project Lists									0	\$
- 2	2	Initial Meeting with Staff and Approval of Lists		2			2				4	\$2
3	3	Classify Projects Into Approximately 30 Standard O&M Protocols									0)
	3.a	Identify Standard O&M Activities and Schedule for Each Protocol		2	16		1	16			35	:
	3.b	Meeting with Staff to Review Protocols and Activities, and Methods of Performance		3	3		•	10			6	
	3.c	Estimate Burdened Costs for each O&M Activity		1	8		4				13	
	3.d	Prepare Present Worth Cost Tables for Each of Next 10 Years									0	
	3.e	Prepare Master Schedule and Costs			6		2				8	
	3.f	Meeting with Staff to Review Schedules and Costs		2	2						4	
	1	Inspection and O&M Documentation Requirements and Procedures									0	
	4.a	Confined Space Entry Procedures		2		6	1				9	
	4.b	Incorporate MCWD Field Activities Hazards Analysis		0.5		8					8.5	
	4.c	Documentation Requirements (Photos, Surveys etc)		0.5		3					4	_
	4.d	Equipment/Supplies Gap Analysis		'	8	- 3					8	
	4.e	Develop Draft Standard Field Activities Forms		2	16						18	
	4.6 4.f	Meeting with Staff to Review Documentation Requirements		2	2						4	
	5	Report									0	
•	4						4				2	4
	5.a	Prepare Report Outline and Format		1	0		1					
	5.b	Prepare List of Tables			2						2	
	5.c	Prepare List of Figures			2						2	
	5.d	Prepare List of Appendices and Attachments		0	8						8	
	5.e	Meeting with Staff to Review Report Content		2	2				40		4	
	5.f	GIS Mapping and Figures		2	8	40	3		40		50	
	5.g	Draft Report Writing/Assembly		4		40	3		<u> </u>	8	59	
	5.h	Staff Review of Draft Report (August 2015)		2	2			4			8	
	5.i	Final Report (October 2015)		4	16		2	2	8		40	
	5.j	Pdf/Scan Report and All Attachments (October 2015)		2	2					6	10	\$1
		Subtotal Hours		34.5	103	57	30	22	52	22	320.5	
		Subtotal Costs		\$6,210	\$13,390	\$7,410	\$5,400		\$6,760			
		Total Estimated Cost									ļ	\$45,
		2015 hourly rates are approximate and subject to MCWD approval									 	+
		Additional work or tasks will be charged at MCWD approved rates								 		+