## MINNEHAHA CREEK WATERSHED DISTRICT BOARD OF MANAGERS

In the Matter of permit no. 14-219 Anderson Property, 3850 Watertown Road, Orono

## FINDINGS OF FACT CONCLUSIONS OF LAW AND ORDER

## FINDINGS OF FACT

1. On October 13<sup>th</sup>, 2016, at a duly scheduled meeting of the Minnehaha Creek Watershed District (District) Board of Managers (Board), a hearing was held on compliance of erosion control and wetland protection work at property with a wetland at 3850 Watertown Road, Orono, (the Property), owned at all times relevant to this matter by Mark Anderson, holder of District permit 14-219.

2. Managers present were *To Be Determined*. Also present were *To Be Determined*.

3. The Board hearing was preceded by a meeting of the Board's Violations Committee (*To Be Determined* in attendance), at which the probable violation and possible terms of a Board compliance order were discussed. *To Be Determined* also attended the meeting. *To be Determined* were present at the meeting. Mark Anderson *did/did not* attend the meeting (*To Be Determined*).

4. Verbal notice of the meeting and hearing was given to Mark Anderson on October 3<sup>rd</sup>, 2016. Written notice of the meeting and hearing was sent via e-mail to Mark Anderson on October 6<sup>th</sup>, 2016. Notice of revision to the scheduled meeting time was sent by e-mail to Mark Anderson on October 10<sup>th</sup>, 2016.

5. At the hearing, Ms. Workin provided the following documents, which constitute the hearing record in this matter:

- a. Permit 13-162 Site Plan
- b. July 25<sup>th</sup>, 2014 Inspection Report
- c. October 17th, 2014 Inspection Report
- d. Notice of Decision- Wetland Boundary and Type
- e. August 3<sup>rd</sup>, 2015 TEP Findings
- f. Permit 14-219 Approved Grading Plan (RW markup)
- g. October 8th, 2015 Inspection Report
- h. November 5<sup>th</sup>, 2015 Notice of Probable Violation
- i. November 12<sup>th</sup>, 2015 Inspection Report
- j. August 19th, 2016 As-Built Survey
- k. September 30<sup>th</sup>, 2016 As-Built Survey (RW markup)
- 1. October 3<sup>rd</sup>, 2016 TEP Findings (need updated copy with BWSR Signature)
- m. October 3<sup>rd</sup>, 2016 Cease and Desist Order

- n. October 6<sup>th</sup>, 2016 Compliance Order
- o. October 8<sup>th</sup>, 2016 Restoration Order

These documents, along with the testimony provided during the hearing, constitute the record in this matter.

6. At the request of *To Be Determined*, Ms. Workin related the discussion that occurred before the committee, summarized as follows:

3850 Watertown Road, Orono is a 22.56-acre parcel comprised of a single family home surrounded by fields historically used to raise horses and livestock recreationally. There is a Type 2, Fresh (Wet) Meadow wetland located along the southwestern property line that receives run off from the adjacent field and neighboring property. Under permit 01-169, a portion of the wetland was excavated into a Type 4, Deep Marsh wetland.

Mark and Kristen Anderson purchased this property in 2013 and subsequently applied for a Minnehaha Creek Watershed District (MCWD) permit (13-162) for landscaping to construct a berm along Watertown Road. Following completion of this project, an inspection found additional, unpermitted grading on the property. The grading resulted in fill within the wetland, whose boundary and type were reconfirmed in an after-the-fact wetland delineation. The MCWD, City of Orono, and Technical Evaluation Panel (TEP) worked with the property owners to properly permit their project. Per the Findings of Fact following an August 3<sup>rd</sup>, 2015 meeting of the TEP, it was determined that the applicant must submit an approved grading plan showing the removal of wetland fill. Following receipt of this grading plan, MCWD permit 14-219 was issued on September 22, 2015.

Ensuing inspections determined that the Permittee did not remove the wetland fill as indicated on the approved grading plan and additional wetland fill had accumulated as a result of ongoing work. A Notice of Probable Violation was sent on November 5<sup>th</sup>, 2015, and the applicant was also advised that if progress toward compliance was not found, enforcement would increase to a Wetland Conservation Act (WCA) Cease and Desist Order (CDO) and/or other actions. An as-built survey submitted on August 19<sup>th</sup>, 2016 and then on September 30<sup>th</sup>, 2016 showed that fill remained in the wetland. Within the wetland boundary, fill was present up to 1004' within the pre-grading 998' contour line and fill was present up to 1010' within the pre-grading 1000' contour line. On September 22<sup>nd</sup>, 2016, the permit expired without being renewed.

The TEP met on October 3<sup>rd</sup>, 2016 to review the submitted as-built survey. It was determined that wetland fill was still present in violation of the Wetland Conservation Act. The TEP also visited the site during the meeting and determined that a berm was constructed in the wetland, resulting in additional fill. Due to the presence of fill in violation of WCA, the DNR Conservation Officer issued a CDO to Mark Anderson. MCWD issued a Compliance Order on October 5<sup>th</sup>, 2016 due to the violation of MCWD procedural rules and the Wetland Protection rule. The Compliance Order stated that Mark Anderson should apply to renew his permit and comply with the conditions of the Restoration Order. Hennepin County wrote a Restoration Order with support of the TEP stating that the wetland should be restored to the approved contours and re-established with a wetland seed mix. The Restoration Order was issued to Mark Anderson on October  $8^{th}$ , 2016.

7. The Board of Managers finds the above-stated report of the committee meeting in the matter and the facts stated herein to be supported by the record and adopts it as the factual findings in this matter (*To Be Determined*).

8. The Board of Managers finds that the noncompliant fill of wetland constitutes an increased risk of localized flooding within the Stubbs Bay minor sub-watershed and a long-term risk of degradation of water quantity and quality because of the fill in violation of wetland protection rule and permit 14-219 prevents the storage and filtration of water (*To Be Determined*).

## **CONCLUSIONS OF LAW**

1. The District possesses authority under Minnesota Statutes sections 103D.335 and 103D.341 to adopt and implement rules applicable to erosion control and wetland protection, and to issue remedial orders for compliance with its rules (*To Be Determined*);

2. The District's erosion control and wetland protection rules are duly adopted and in force pursuant to the Board's statutory authority and all applicable provisions of law and has been, in relevant part, throughout the time actions described herein took place (*To Be Determined*);

3. Mark Anderson *is/is not* responsible for violation of District permit 14-219 and the applicable District erosion control and wetland protection regulatory requirements applicable to the Property (*To Be Determined*);

4. Notice of the meeting and hearing was sent to Mark Anderson. Mark Anderson *did/did not* attend the meeting or hearing. The District made reasonable efforts to locate and provide notice of the meeting and hearing to Mark Anderson. The Board may hear the evidence of a violation and issue a compliance order on the basis of evidence presented at the hearing (*To Be Determined*).

## ORDER

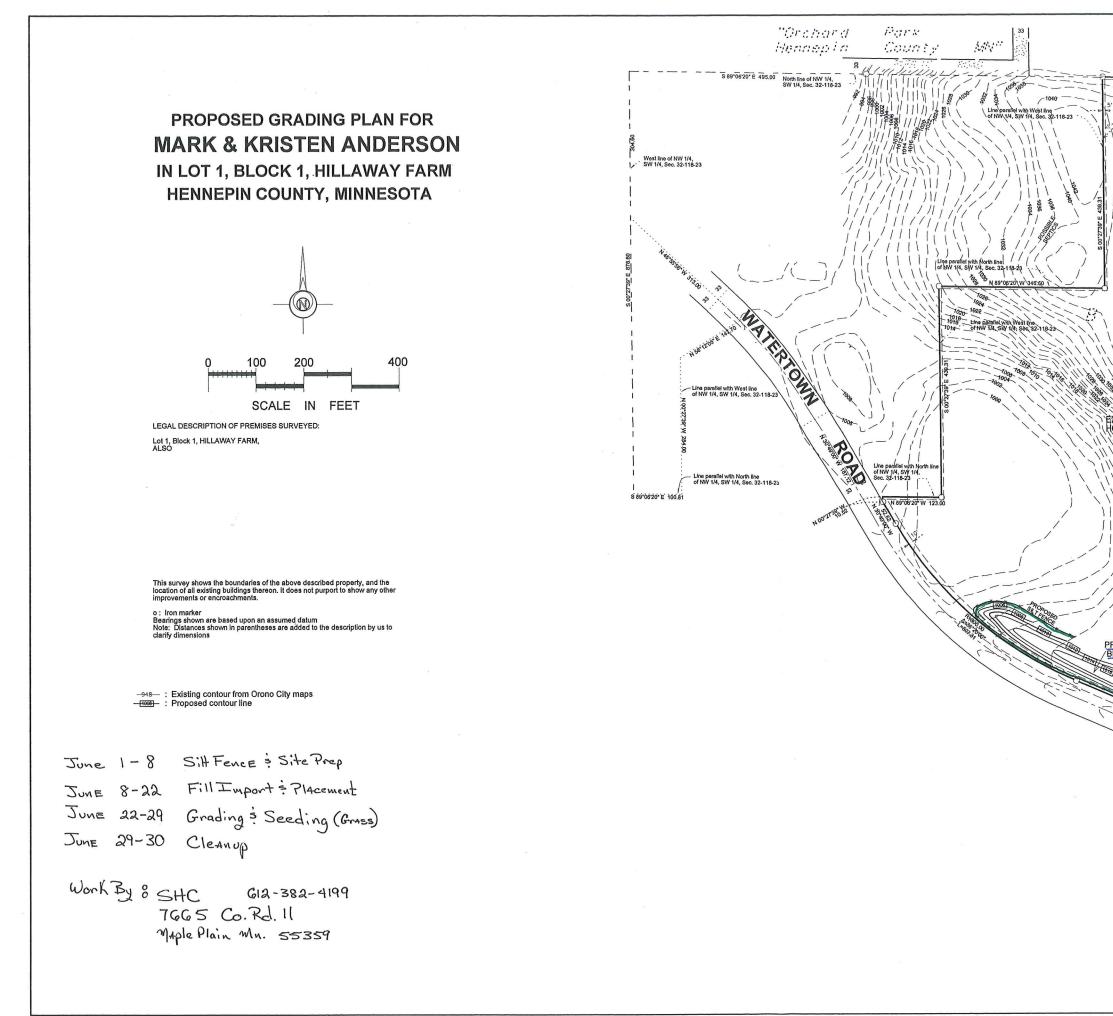
Accordingly, the Board of Managers ORDERS as follows:

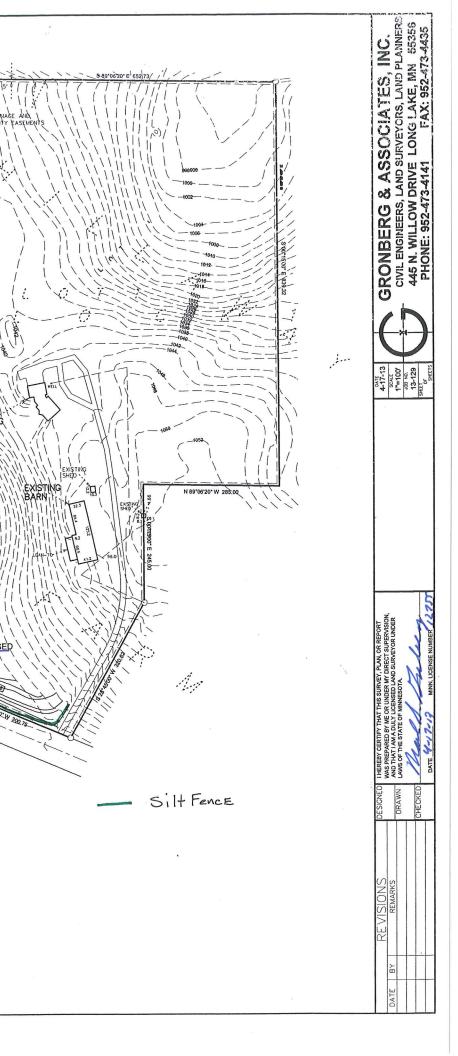
1. By October 22<sup>nd</sup>, 2016, Mark Anderson must have a valid MCWD (*To Be Determined*).

2. By November 30<sup>th</sup>, 2016 Mark Anderson must have fulfilled the required steps of the DNR Restoration Order (*To Be Determined*).

Date \_\_\_\_\_

Sherry White, President MCWD Board of Managers







### **INSPECTION REPORT**

	DATE:	July 28 <sup>th</sup> , 2014
The Minnehaha Creek	TO:	Mark & Kristen Anderson
Watershed District is	FROM:	Tom Dietrich, MCWD
committed to a	RE:	MCWD No Permit Inspection: 3850 Watertown Rd, Orono
leadership role in	Dear Applicant,	
protecting, improving	- co ppco	
and managing the		ek Watershed District (MCWD) has inspected your site for compliance with the irements. Based on our inspection at the above mentioned location, the
surface waters and	following was obser	rved and recorded on July 25 <sup>th</sup> , 2014:
affiliated groundwater	Land-disturbing	g activity requiring an MCWD Erosion Control permit has taken place without
resources within the	a permit	
District, including their	The following action	ns must be taken to complete the process of obtaining MCWD permit coverage:
relationships to the		
ecosystems of which they		disturbing activity until an MCWD permit is obtained
are an integral part.	<ul> <li>Provide an NPI</li> <li>Provide a finantial</li> </ul>	cial assurance agreement to the amount of \$1,500.00
We achieve our mission		
through regulation,		orcement action from the Minnehaha Creek Watershed District, please ve mentioned corrective actions by <b>noon, Wednesday, July 30<sup>th</sup>, 2014.</b>
capital projects,		
education, cooperative		attention to MCWD permit requirements. If you have any questions, please 541-4518 or by email at <u>tdietrich@minnehahacreek.org</u>
endeavors, and other		
programs based on	Respectfully,	
sound science,	1-,	Ditri
innovative thinking, an	Tom Dietrich	
informed and engaged	District Representat	tive
constituency, and the		
cost effective use of		

public funds.



### **INSPECTION REPORT**

	DATE:	October 17, 2014	
The Minnehaha Creek	TO:	Mark & Kristen Anderson Dale Gustafson (GreenDale Design)	
Watershed District is	CC:	Melanie Curtis (City of Orono)	
committed to a		Lyle Oman (City of Orono) Bon Mayor (Minnesota Board of Water and Soil Becourses)	
leadership role in		Ben Meyer (Minnesota Board of Water and Soil Resources) Stacey Lijewski (Hennepin County) Brandon Dahl (MPCA)	
protecting, improving	50014		
and managing the	FROM:	Courtney Hall, MCWD Wetland Specialist	
surface waters and	RE:	MCWD No Permit Inspection: 3850 Watertown Rd, Orono	
affiliated groundwater	Dear Applicant,		
resources within the			
District, including their	The Minnehaha Creek Watershed District (MCWD) has inspected your site for compliance with the MCWD permit requirements and MN Rules 8420 (Wetland Conservation Act). Based on our inspection at the above mentioned location, the following was observed and recorded on October		
relationships to the			
ecosystems of which they	17, 2014:		
are an integral part.	• Land-disturbin	g activity requiring an MCWD Erosion Control permit has taken place without a	
We achieve our mission	permit		
through regulation,		e is beyond the scope of the site plans submitted to MCWD for the Erosion Control ng working beyond the indicated area and adding more fill to site than proposed	
capital projects,		g activity upslope of wetland area that is causing potential fill into a wetland	
education, cooperative	<ul> <li>Silt fence located incorrectly from what was shown on submitted site plans</li> <li>Potential wetland impacts caused by excavation and fill</li> </ul>		
endeavors, and other			
programs based on	The following actio	ns must be taken to complete the process of obtaining MCWD permit coverage:	
sound science,	Immediately s	top all land disturbing activity	
innovative thinking, an		top work upslope of wetland that may impact wetland area	
informed and engaged	•	etland delineation of the property and submit a wetland delineation report to	
constituency, and the		oting any potential wetland impacts boundaries on-site to be reviewed by MCWD staff	
		D staff to review staked wetland boundaries	
cost effective use of		maintain 25' wetland buffers around all wetlands that have been impacted due to	
public funds.	land-disturbin	-	
		te site plans to MCWD indicating: total area disturbed; location of all grading; added; and delineated wetland and buffer edges	



To avoid formal enforcement action from the Minnehaha Creek Watershed District, please implement the above mentioned corrective actions no later than **November 3<sup>rd</sup>, 2014**.

Thank you for your attention to MCWD permit requirements. If you have any questions, please contact me at 952-473-2855 or by email at chall@minnehahacreek.org

Respectfully,

Construct Hall

Courtney Hall Wetland Specialist

## Minnesota Wetland Conservation Act Notice of Decision

Local Government Unit (LGU) Minnehaha Creek Watershed District

Address 15320 Minnetonka Blvd Minnetonka, MN 55391

1. PROJECT INFORMATION			
Applicant Name Mark Anderson	Project Name 3850 Watertown Rd	Date of Application 2/27/15	Application Number W15-02
Attach site locator map		·	•
Type of Decision:			
Wetland Boundary or Type	No-Loss Exempt	ion 🗌 S	Sequencing
Replacement	Plan Danking	Plan	
Technical Evaluation Panel Findings and	nd Recommendation (if any):		
	e with conditions	Deny	
Summary (or attach):			
2. LOCAL	GOVERNMENT UNIT DECISI	ON	
Date of Decision:			
Approved Ap	pproved with conditions (include below	v)	Denied
LGU Findings and Conclusions (attach additional sheets as necessary):			
Mark Anderson has applied for a wetland boundary & type determination for the wetland located on the southwest side of the parcel located at 3850 Watertownd Rd in the City of Orono (PID 3211823320005). The boundary/type determination was requested to identify the extent of an area within a depression that meets wetland criteria. At the time of the delineation, the depressional area had been subject to recent disturbance including scraping, fill, and repair of a drain tile. A wetland delineation was conducted by Svoboda Ecological Resources on October 25, 2014 and November 8, 2014. A complete application was received on February 27, 2015. One wetland was			
<ul> <li>delienated on site.</li> <li>A Technical Evaluation Panel consisting of MCWD, BWSR, and Hennepin County reviewed the boundaries in the field on April 28, 2015. The TEP requested updates be made to the boundary and type that were submitted. Svoboda Ecological Resources submitted final updates on May 26, 2015 that address the changes requested by the TEP. The wetland is typed as a Type 4 deep marsh with surrounding Type 2 wet meadow community.</li> <li>MCWD approves the wetland boundaries and types as documented in the updated delineation report. This decision is valid for five years.</li> </ul>			

For Replacement Plans using credits from the State Wetland Bank:

Bank Account #	Bank Service Area	County	Credits Approved for
			Withdrawal (sq. ft. or nearest
			.01 acre)

**Replacement Plan Approval Conditions.** In addition to any conditions specified by the LGU, the approval of a <u>Wetland Replacement Plan</u> is conditional upon the following:

**Financial Assurance:** For project-specific replacement that is not in-advance, a financial assurance specified by the LGU must be submitted to the LGU in accordance with MN Rule 8420.0522, Subp. 9 (List amount and type in LGU Findings).

**Deed Recording:** For project-specific replacement, evidence must be provided to the LGU that the BWSR "Declaration of Restrictions and Covenants" and "Consent to Replacement Wetland" forms have been filed with the county recorder's office in which the replacement wetland is located.

**Credit Withdrawal:** For replacement consisting of wetland bank credits, confirmation that BWSR has withdrawn the credits from the state wetland bank as specified in the approved replacement plan.

### Wetlands may not be impacted until all applicable conditions have been met!

LGU Authorized Signature:

Signing and mailing of this completed form to the appropriate recipients in accordance with 8420.0255, Subp. 5 provides notice that a decision was made by the LGU under the Wetland Conservation Act as specified above. If additional details on the decision exist, they have been provided to the landowner and are available from the LGU upon request.

Name	Title	Title	
Beth Brown	<b>Permitting</b>	Permitting Technician	
Signature Elizabeth Brown	Date 5/28/15	Phone Number and E-mail (952) 641-4504 ebrown@minnehahacreek.org	

THIS DECISION ONLY APPLIES TO THE MINNESOTA WETLAND CONSERVATION ACT. Additional approvals or permits from local, state, and federal agencies may be required. Check with all appropriate authorities before commencing work in or near wetlands.

Applicants proceed at their own risk if work authorized by this decision is started before the time period for appeal (30 days) has expired. If this decision is reversed or revised under appeal, the applicant may be responsible for restoring or replacing all wetland impacts.

This decision is valid for three years from the date of decision unless a longer period is advised by the TEP and specified in this notice of decision.

## **3. APPEAL OF THIS DECISION**

Pursuant to MN Rule 8420.0905, any appeal of this decision can only be commenced by mailing a petition for appeal, including applicable fee, within thirty (30) calendar days of the date of the mailing of this Notice to the following as indicated:

Check one:

Appeal of an LGU staff decision. Send	Appeal of LGU governing body decision.		
petition and \$0 fee (if applicable) to:	Send petition and \$500 filing fee to:		
Minnehaha Creek Watershed District	Executive Director		
15320 Minnetonka Blvd	Minnesota Board of Water and Soil Resources		
Minnetonka, MN 55391	520 Lafayette Road North		
	St. Paul, MN 55155		

### 4. LIST OF ADDRESSEES

SWCD TEP member: Stacey Lijewski – stacey.lijewski@co.hennepin.mn.us
BWSR TEP member: Ben Meyer – ben.meyer@state.mn.us
LGU TEP member (if different than LGU Contact):
DNR TEP member:
DNR Regional Office (if different than DNR TEP member): <b>Brooke Haworth</b> -
brooke.haworth@state.mn.us
WD or WMO (if applicable):
Applicant (notice only) and Landowner (if different): Mark Anderson –
mark.anderson@chemsolusa.com
Members of the public who requested notice (notice only): Frank Svoboda (Svoboda Ecological
Resources) – franks@gpsinnovations.com, Melanie Curtis (City of Orono) – mcurtis@ci.orono.mn.us,
Christine Mattson (City of Orono) – cmattson@ci.orono.mn.us
Corps of Engineers Project Manager (notice only): Melissa Jenny –
melissa.m.jenny@usace.army.mil
BWSR Wetland Bank Coordinator (wetland bank plan applications only)

## **5. MAILING INFORMATION**

≻For a list of BWSR TEP representatives: <u>www.bwsr.state.mn.us/aboutbwsr/workareas/WCA\_areas.pdf</u>

For a list of DNR TEP representatives: <u>www.bwsr.state.mn.us/wetlands/wca/DNR\_TEP\_contacts.pdf</u>

> Department of Natural Resources Regional Offices:

NW Region:	NE Region:	Central Region:	Southern Region:
Reg. Env. Assess. Ecol.	Reg. Env. Assess. Ecol.	Reg. Env. Assess.	Reg. Env. Assess. Ecol.
Div. Ecol. Resources	Div. Ecol. Resources	Ecol.	Div. Ecol. Resources
2115 Birchmont Beach Rd.	1201 E. Hwy. 2	Div. Ecol. Resources	261 Hwy. 15 South
NE	Grand Rapids, MN	1200 Warner Road	New Ulm, MN 56073
Bemidji, MN 56601	55744	St. Paul, MN 55106	

For a map of DNR Administrative Regions, see: http://files.dnr.state.mn.us/aboutdnr/dnr\_regions.pdf

➢ For a list of Corps of Project Managers: <u>www.mvp.usace.army.mil/regulatory/default.asp?pageid=687</u> or send to:

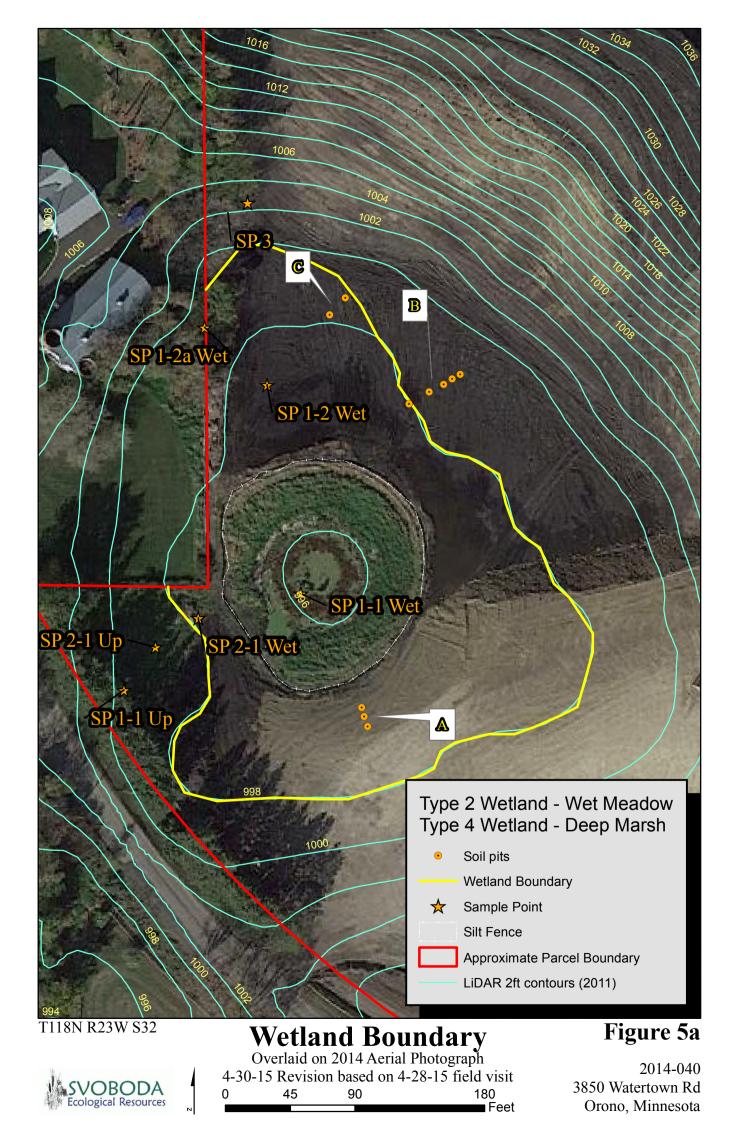
> US Army Corps of Engineers St. Paul District, ATTN: OP-R 180 Fifth St. East, Suite 700 St. Paul, MN 55101-1678

≻For Wetland Bank Plan applications, also send a copy of the application to:

Minnesota Board of Water and Soil Resources Wetland Bank Coordinator 520 Lafayette Road North St. Paul, MN 55155

### 6. ATTACHMENTS

In addition to the site locator map, list any other attachments:  $\square$  **Approved wetland boundaries** 



# Minnesota Wetland Conservation Act Technical Evaluation Panel Findings Report

			Construction and States and All and All
Date(s) of Site	<u>8/3/15</u>	LGU:	Minnehaha Creek Watershed District (MCWD)
Visit/Meeting:	Hennepin	LGU Contact:	Beth Brown
County:	3850 Watertown Rd (MCWD	Phone #:	952-641-4504
Project Name:	#14-219, W15-02)		<u>552*641*4564</u>
Location of Project: (attach map if possible)	3850 Watertown Rd, Orono	Email Address:	ebrown@minnehahacreek.org
TEP ATTENDEES:	OTHER ATTENDEES:	C	THER ATTENDEES:
LGU: Beth Brown - MCW	/D		
SWCD: Stacey Lijewski - Hennepin County Environmental Services	(HCES)	14.1 d <u>manag</u>	
BWSR: Ben Meyer	,		
DNR:		*	
approved during the spr	all applicable On-Site X Phone Conference		Other:
reviewed the wetland b Conservation Act Notice to two different types o former appear on the fit the 998' and 1000' LiDA appears to suggest that correlate with the City of The TEP reviewed that I on-site relating the wet field conditions observe provided by SER (both i wetland boundary corre	eting to discuss the wetland boundaries oundaries on site on April 28, 2015 and of Decision on May 28, 2015. The LGU f elevation data: LiDAR contours versus gure included in the LGU's Notice of Dec R contours. A memo from Svoboda Ecol the wetland boundaries proffered on the of Orono topographic data and/or on-site LiDAR contours were referenced during land boundaries to these contours. MCV ed on-site and the historical aerial photo n SER's delineation report and on-site of elated well with the LiDAR contours. HCC the word "LiDAR" was not included in its	MCWD approved i sought TEP commo City of Orono topo ision, in which the ogical Resources ( re restoration plan e contours. the April site revie VD and BWSR disc s reviewed on-site n April 28) and tha ES agreed. written follow-up	to SER & Mark Anderson detailing the
necessary boundary rev submitted to MCWD fo Decision as the approve	visions but that (1) the contours discusse or final approval depicted LiDAR contours ed wetland boundary figure depicted the f Orono topographic data or on-site cont e relationship between the wetland bou	ed on site were LIL s, and (3) the attac e wetland bounda cours. The TEP con	chment included in the Notice of ry corresponding with LiDAR contours, curred that the Notice of Decision was

<sup>1</sup> TEP Findings should be a meaningful concise summary detailing the project conditions, technical data, and what rules apply. The TEP recommendation should be clear, based on rule and best professional judgement. Rev. 12/17/2013 BWSR noted that since the Notice of Decision was issued on May 28, the 30 calendar day appeal period has expired.

The TEP discussed the following recommended path forward:

1. To meet local MCWD requirements and avoid formal DNR enforcement of the state Wetland Conservation Act, the applicant must submit a grading plan that clearly depicts removal of all fill and restoration of excavated areas within the approved wetland boundaries.

2. Earth-moving work should not begin on site until the applicant has been issued a MCWD permit. MCWD will promptly issue a permit once an appropriate grading plan and complete application details, per MCWD's 7-16-15 incomplete Letter, have been submitted.

3. The applicant should pursue an amendment to the City of Orono's approved grading plan.

SIGNATURES

SWCD Representative

Do not concur

LGU Representative Date

Do not concur

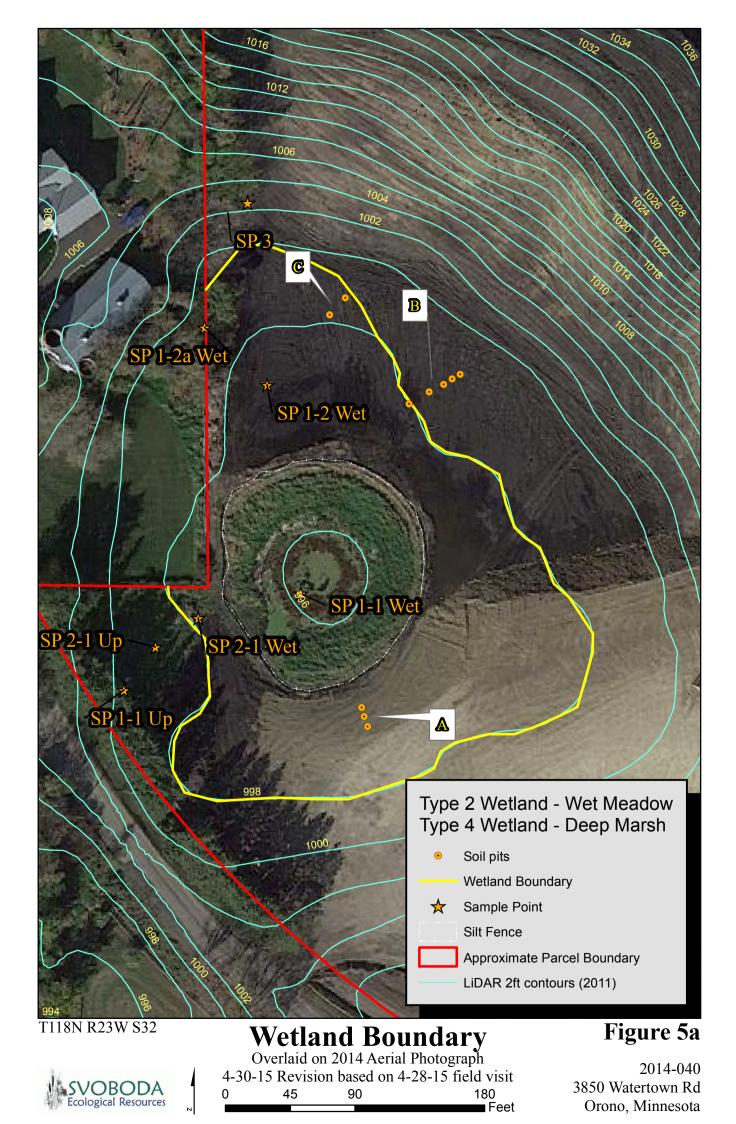
8/10/2015 **BWSR Repres** Date Benjamin Do noticoncur

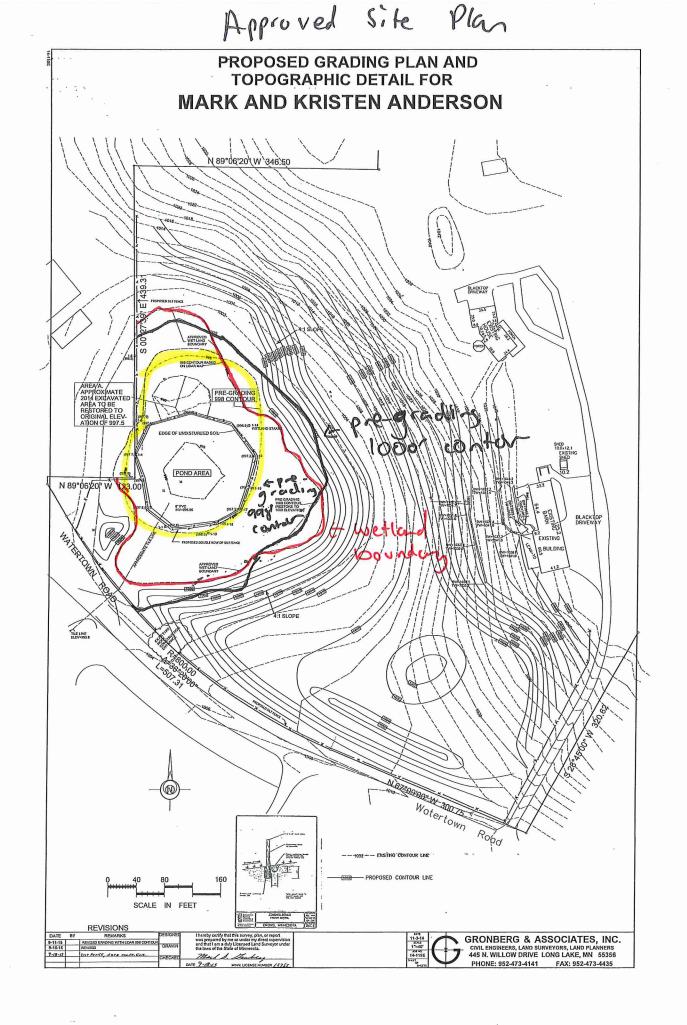
**DNR Representative** Do not concur

Date

<sup>1</sup> TEP Findings should be a meaningful concise summary detailing the project conditions, technical data, and what rules apply. The TEP recommendation should be clear, based on rule and best professional judgement.

Rev. 12/17/2013







10/8/2015

### **INSPECTION REPORT**

TO: Mark Anderson The Minnehaha Creek Watershed District is CC: Melanie Curtis (City of Orono) committed to a FROM: Beth Brown, Permitting Technician leadership role in RF: MCWD Permit #14-219: 3850 Watertown Road, Orono protecting, improving Dear Mr. Anderson, and managing the The Minnehaha Creek Watershed District (MCWD) has inspected your site for compliance with the surface waters and MCWD permit requirements. Based on our inspection at the above mentioned location, the affiliated groundwater following was observed and recorded on October 8<sup>th</sup>, 2015: resources within the Missing, collapsed, and nonfunctional double silt fence around the center of the wetland • District, including their Sediment in the center of the wetland • Mowed vegetation in the center of the wetland relationships to the • Small trench running through the center of the wetland ecosystems of which they No silt fence downgradient of grading work • are an integral part. No rock construction entrance • We achieve our mission MCWD requests that the following corrective actions are taken: through regulation, Install and repair the required double silt fence around the center of the wetland • Remove sediment from the center of the wetland • capital projects, • Clarify to MCWD staff the origin and purpose of the trench running through the center of the education, cooperative wetland endeavors, and other • Install the required silt fence downgradient of grading work Install rock construction entrance • programs based on sound science, To avoid formal enforcement action from the Minnehaha Creek Watershed District, please implement the above mentioned corrective actions **no later than October 12<sup>th</sup>, 2015**. innovative thinking, an informed and engaged Thank you for your attention to MCWD permit requirements. If you have any questions, please contact me at ebrown@minnehahacreek.org or 952-641-4504. constituency, and the cost effective use of public funds.

DATE:

Sincerely,

Beth Brown Permitting Technician



## NOTICE OF PROBABLE VIOLATION

Property Owner: Mark Anderson	Address: 3850 Watertown Road, Orono, MN 55359
<b>Permit #</b> : 14-219	Property Owner's Representative:
Notice Issued Thursday, November 5, 2015	Activity: Wetland Disturbance & Erosion Control Issues

#### **OBSERVATIONS:**

The following apparent violations have been observed by MCWD staff (including citation to MCWD rule provision(s), permit or order violated):

- 1. Unapproved earth-moving in the wetland (MCWD Wetland Protection rule)
- 2. Missing perimeter control (MCWD Erosion Control rule)

You hereby are requested to take the following actions to come into compliance with the above requirements:

ACTION COMPLIANCE:		DEADLINE
1.	Halt all earth-moving and disturbance in and around the wetland	4:30 PM – Nov. 6, 2015
2.	Install perimeter control according to approved plan	4:30 PM – Nov. 9, 2015
3.	Submit revised plan demonstrating that the disturbed wetland area will be restored to	4:30 PM – Nov. 10, 2015

pre-disturbance contours and the remaining undisturbed wetland area will be protected by silt fence

The timeliness and completeness of your compliance with the above-requested actions will be considered by the MCWD Board of Managers in deciding whether to take further appropriate enforcement steps. On notice and an opportunity to be heard, the board may issue an order requiring remedial, corrective, preventative or other actions to achieve compliance with applicable MCWD requirements. The listing of apparent violations above does not prevent the board from finding additional or other violations on the basis of the evidence presented. Under Minnesota Statutes section 103D.545, failure to comply with MCWD rules, the conditions of your permit or an order of the Board of Managers subjects you to possible civil and criminal penalties.

Pursuant to MCWD Enforcement Rule, paragraph 5, you will be liable for all costs incurred by the MCWD to secure your compliance pursuant to this notice, including District consultant and legal costs. If you do not complete the actions requested above by the indicated deadlines, the MCWD may act to remedy the noncompliance and recover the costs of its action, including attorneys' fees, from you or your surety.

This notice does not affect the ability of any other federal, state or local body of government to take enforcement action against you pursuant to its own laws and regulations.

#### **ISSUED BY:**

Elizabeth Brown Name/Title (Print) Position: Permitting Technician



\_\_\_\_\_ Date: \_\_\_\_\_

ISSUED VIA:

[X] EMAIL: [] IN PERSON [] OTHER (specify: mail)

TO:

Signature

Mark Anderson Name/Title (Print) Date: November 5, 2015

Property Owner Position

Your signature below indicates only that you received this order. Your signature does not constitute an admission of any kind with respect to the apparent violations listed above.

### **RECEIVED BY:**

Date: \_\_\_\_\_\_ Date: \_\_\_\_\_\_

Company

Signature

Address:

Telephone:

Email:



November 16, 2015

Mark Anderson 3850 Watertown Road Orono, MN 55359

RE: W14-219 Notice of Probable Violation - 3850 Watertown Road

Dear Mr. Anderson,

The above mentioned Minnehaha Creek Watershed District (MCWD) Notice of Probable Violation for Wetland Disturbance & Erosion Control was issued on November 5<sup>th</sup>, 2015. MCWD received an email response to the notice later on November 5<sup>th</sup>. On November 9<sup>th</sup>, MCWD also received a copy of an email containing additional information sent to the City of Orono on November 7<sup>th</sup>. On November 12<sup>th</sup>, MCWD inspected 3850 Watertown Road for compliance with MCWD permit requirements.

Based on our November 12<sup>th</sup>, 2015 inspection at 3850 Watertown Road, the following was observed and recorded:

- No perimeter control around the southern and western project boundaries
- New silt fence installed around the center of the wetland
- Disturbed soil and vegetation within the wetland inside the silt fence
- Disturbed soil and vegetation within the wetland outside the silt fence

MCWD requests that the following actions are taken:

- Install perimeter control downgradient of all work on site, including the southern and western project boundaries, as approved under permit 14-219.
- Submit an as-built survey of the property following completion of the grading project.
  - This survey must demonstrate that the contours within the project area have been established and maintained as approved under permit 14-219.
  - Permit 14-219 expires on 9/22/2016. The as-built survey must be submitted no later than 10/6/2016.

MCWD also offers the following clarification:

- Cropping:
  - The wetland can be planted in row crops up to the water edge, provided that the wetland grade is established and maintained as approved under permit 14-219 and there is no further filling, excavation, or draining of the wetland.
- Silt fence:
  - On November 5<sup>th</sup>, 2015 MCWD observed that the double silt fence around part of the wetland, repairs to which MCWD requested in the October 8<sup>th</sup> inspection report, had been removed; previously undisturbed portions of wet meadow were



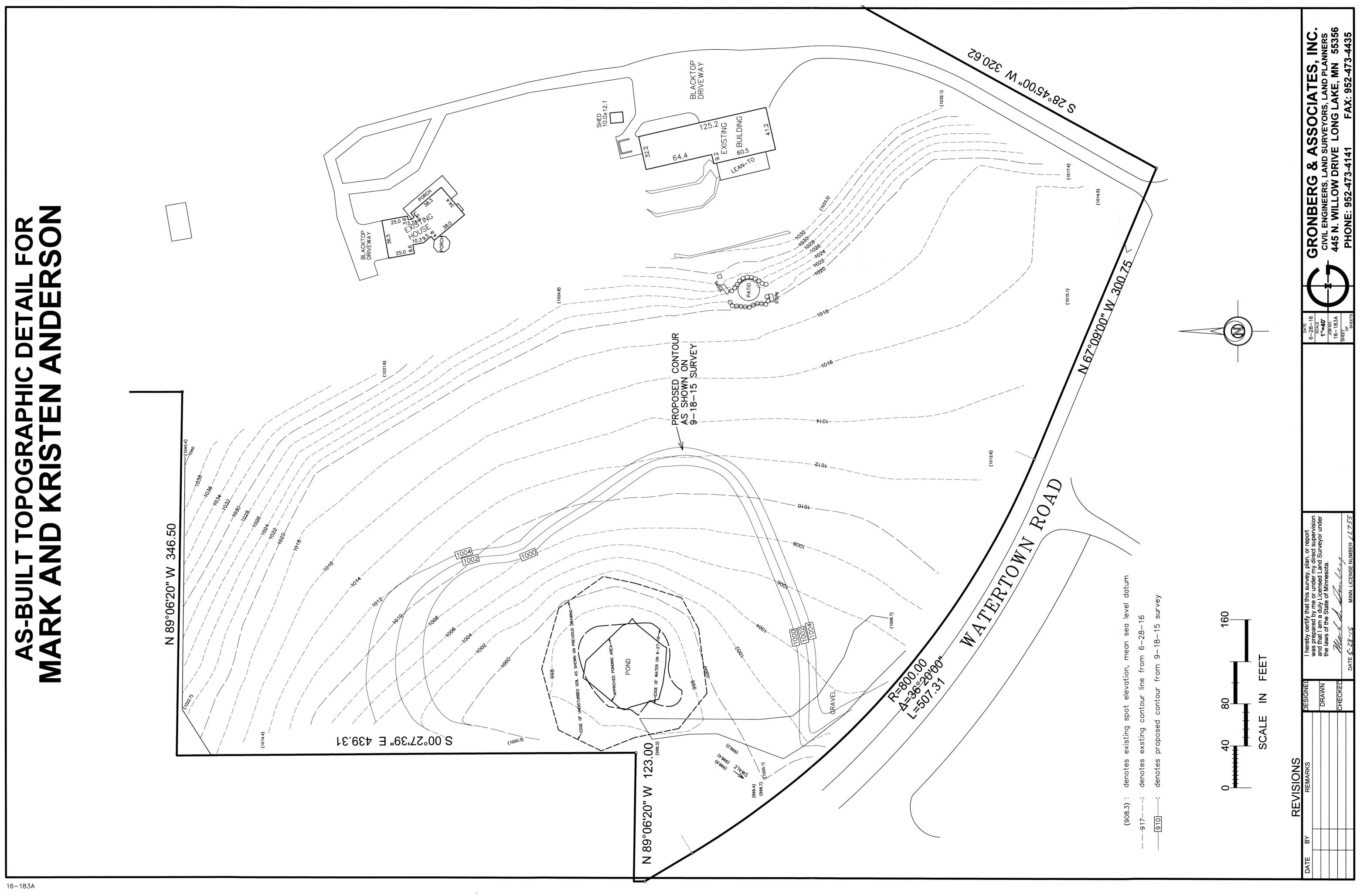
de-vegetated and disturbed; and new silt fence was being installed in the location of the original single layer of silt fence around the most central (deep marsh) portion of the wtland.

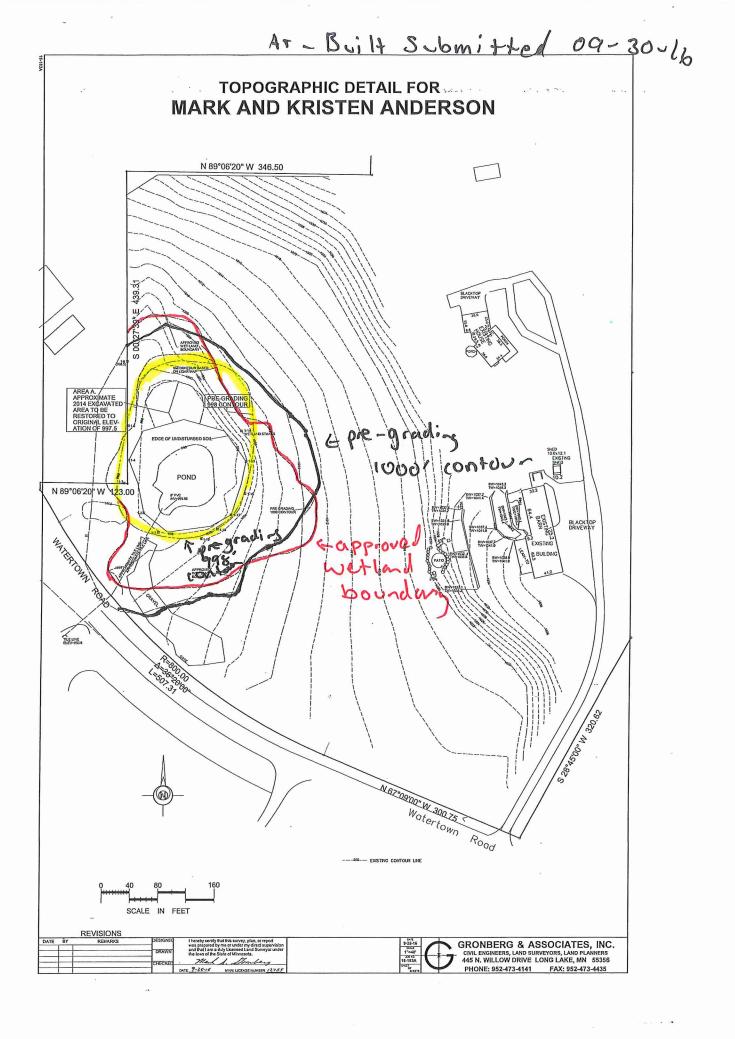
- The November 5<sup>th</sup> response MCWD received indicated that these activities were undertaken to remove the sediment in the wetland that MCWD noted in the October 8<sup>th</sup> inspection report and/or to prepare the wet meadow fringe for cropping.
- If the former, please note less invasive methods of sediment removal, such as removal by hand shovel, are preferred for instances of minor and discrete sediment deposition.

Thank you for your attention to MCWD permit requirements. If you have any questions, please contact me at 952-641-4504 or <u>ebrown@minnehahacreek.org</u>.

Sincerely,

Beth Brown Permitting Technician





## Minnesota Wetland Conservation Act Technical Evaluation Panel Findings Report

Date(s) of Site	10/3/16	LGU:	Minnehaha Creek Watershed
Visit/Meeting:	10/3/10	LGU.	District (MCWD)
County:	<u>Hennepin</u>	LGU Contact:	<u>Rachel Workin</u>
Project Name:	<u>3850 Watertown Road (MCWD</u> <u>#14-219)</u>	Phone #:	<u>952-641-4518</u>
Location of Project: (attach map if possible)	<u>3850 Watertown Road, Orono</u>	Email Address:	rworkin@minnehahacreek.org
TEP ATTENDEES:	<b>OTHER ATTENDEES:</b>	<u>0</u>	THER ATTENDEES:
LGU: Rachel Workin (MC	WD) Melanie Curtis (City of Oro	Melanie Curtis (City of Orono) M	
SWCD: Tony Brough (HCE	ES) Dave Martini (City of Oron	Dave Martini (City of Orono)	
BWSR: Ben Meyer	Frank Svoboda (on-site onl	Frank Svoboda (on-site only)	
DNR: Leah Weyandt	Mark Anderson (on-site on	ly)	

### PROJECT DESCRIPTION AND PURPOSE OF MEETING:

The property owner at 3850 Watertown Road placed fill within and excavated an on-site wetland. The property owner then submitted an after-the-fact delineation and a grading plan to restore the wetland to its original contours. The purpose of the TEP meeting was to discuss whether an as-built survey submitted by the property owner demonstrated successful restoration of the wetland contours or whether there was remaining fill and excavation within the wetland.

TYPE OF MEETING: Check all applicable						
Office	🛛 On-Site	Phone Conference	E-Mail	Other:		

### TEP FINDINGS AND RECOMMENDATIONS 1:

The TEP met in the City of Orono's office and then on-site to discuss whether the as-built survey for 3850 Watertown Road submitted on September 30th, 2016 conformed to the approved grading plan that was required following a TEP meeting on August 3rd, 2015 and as part of the application for MCWD permit 14-219. The approved grading plan depicted removal of all fill and restoration of excavated areas within the approved wetland boundary.

The TEP found that:

1. The submitted as-built survey shows fill remaining within the wetland and does not conform to the approved grading plan.

2. The fill is a wetland impact (as defined in 8420.0111 Subp. 32 of WCA). Further enforcement is needed to restore the wetland to its original contours as shown on the approved grading plan.

3. The applicant would be able to submit a Wetland Replacement Plan application in lieu of on-site restoration; however, the Plan would have to meet WCA Sequencing requirements. If the Plan does not meet WCA Sequencing requirements, it will be denied. The City explained that any remaining fill in the wetland would still be in violation of the property owner's Conditional Use Permit with the City.

4. Based on current information, the TEP does not believe that the impact will qualify for any exemptions.

5. The property does not meet the definition of "agricultural land" under 8420.0111 Subp. 6 of WCA since the land is not used principally for the cultivation or production of plants or farm animals.

6. The fountain currently placed in the wetland is not considered an impact under 8420.0111 Subp. 32 of WCA, provided that it does not drain the wetland.

<sup>1</sup> TEP Findings should be a meaningful concise summary detailing the project conditions, technical data, and what rules apply. The TEP recommendation should be clear,based on rule and best professional judgement. 7. An unapproved berm was erected on the western property line. A portion of the berm is in the wetland and must be removed, because it is considered fill. The berm blocks surface flow from the neighbor's property into the wetland. Once the berm has been removed, the area could be replanted at the approved elevation. This work is subject to regulation by the City.

The TEP recommends that:

1. The DNR Conservation Officer issue a Cease and Desist Order to be followed by a Restoration Order written by HCES (the SWCD) in consultation with the TEP.

2.HCES re-stake the wetland boundary or approve re-staking undertaken by the property owner.

3. The Restoration Order should include restoration of the original contours within the approved wetland boundary by the end of 2016 and establishment of wetland vegetation via a wetland seed mix by Spring 2017.

4. Once the wetland seed mix is established at the approved elevations, the Restoration Order will be lifted.

5. Any activity in the wetland not included in the Restoration Order would be considered a violation of said Order. Once the Restoration Order is lifted, activities allowed under WCA may resume within the wetland.

SIGNATURES

SWCD Represe Date

Do not concur

LGU Representative

Do not concur

Date

 $\Box$ 

1 1

**BWSR** Representative Do not concur

DNR Representative

Do not concur

Date

Date

<sup>1</sup> TEP Findings should be a meaningful concise summary detailing the project conditions, technical data, and what rules apply. The TEP recommendation should be clear, based on rule and best professional judgement.



## DEPARTMENT OF NATURAL RESOURCES

## WETLAND CEASE AND DESIST ORDER

Date	Time	Issued To:	Phone Number CDO#						
10/03/2016	10:19 AM	Landowner					F89	05926	527701
First Name Mark	•	<u>.</u>	Middle Douglas			Last Name Anderson			
Address 3850 Watertowr	n Rd		-		City Maple P	lain	Sta MN		Zip Code 55359
Violation Infor	mation:								
County PWI No. Airplane Used									
Address 44.98287500, -93	.62227167			City Orono			Sta MN		Zip Code
(Location Descr 3211823320005	iption (T-R-S	or PID)							
Violation (Type)	Description	:							
This Cease and Restoration Ord			s no work to be done in IDERSON.	n the wetlan	d/violatio	n area unle	ss it is in	com	pliance with the
CEASE AND DE	SIST ORDER	₹ (CDO):							
The above, and his/her/its agents, contractors, heirs, successors, and assigns, are hereby ordered, pursuant to Minnesota Statutes, Section 103G.2372 or 103G.615, immediately cease and desist any illegal activity adversely affecting groundwater quantity, a wetland, public waters or the illegal gathering, harvesting, planting or transplanting, or destroying of aquatic vegetation or organisms in public waters.									
LGU Contact: Rachel Workin								hone 952) 64	No. 41 - 4518
Local Government Unit: Minnehaha Creek WD - 15320 Minnetonka Blvd, Minnetonka, MN 55345 (952) 471-0590									
					ïce Name: ah Weyan		Badge: 592		ficer's Phone: .2) 759 -9230

### ANY VIOLATION OF THIS ORDER IS A MISDEMEANOR

### CEASE AND DESIST INFORMATION SHEET WCA

You have received a Cease and Desist Order issued under the Minnesota Wetland Conservation Act. The Cease and Desist Order was Minnesota Statutes, Section 103G.2372. Administrative rules pertaining to the Wetland Conservation Act appear in Chapter 8420 of M Rules. The Cease and Desist Order requires you to stop draining, filling, or excavating a wetland\*. Failure to comply with either the Desist Order or any subsequent restoration order or replacement order is a misdemeanor. A copy of the Cease and Desist Order will the Local Government Unit listed on the Order. If you believe that the activity is exempt or results in no loss of wetlands, then, if you done so already, you may apply to the Local Government Unit for an exemption or no-loss determination. If the Local Government Ur determines that the activity is exempt or results in no-loss of wetlands, then, provided the local government determination is not re appeal, the Cease and Desist Order will be rescinded. You must apply to the Local Government Unit in writing and submit all requir documentation to support your application. You may use the application form on the opposite side of this sheet; however additiona may be required. If you do not apply to the Local Government Unit for an exemption, no-loss, or replacement plan determination or y application is denied, or if your application is granted but reversed on appeal, then whatever drain, excavation, or fill work has beer require restoration according to a restoration plan designed by the local Soil and Water Conservation District. If you disagree with a no-loss, or replacement plan determination made by the Local Government Unit, you may appeal to the Minnesota Board of Water a Resources pursuant to Minnesota Rules 8420.0905. The decisionof the Local Government Unit will become final unless you file a pet appeal in writing within 30 working days after the date on which the decision of the Local Government Unit is mailed. The petition f must include the filing fee and must comply with all other requirements specified in Minnesota Rules 8420.0905. If you have any que about the Cease and Desist Order or the process described above, contact the Local Government Unit or the issuing officer listed on Order. You should also consult an attorney at any time you feel the need for legal advice.

> This information sheet provides general background information for wetlands. the statutes and rules pertaining to the protection of wetlands supersede any nformation provided on this sheet. The information provided is done so as a courtesy and is not legal advice; consult an attorney for legal advice.

\* Pursuant to Minnesota Rules 8420.0111 Subp. 72: "Wetlands" means lands transitional between terrestrial and aquatic systems witable is usually at or near the surface or the land is covered by shallow water.

#### Wetlands must:

- have a predominance of hydric soils;
- (2) be inundated or saturated by surface water or ground water at a frequency and duration sufficient to support a prevalence of bydrophytic vegetation typically adapted for life in saturated soil conditions; and
- (3) under normal circumstances, support a prevalence of hydrophytic vegetation





## **COMPLIANCE ORDER**

Under authority of Minnesota Statutes §103D.341 and Minnehaha Creek Watershed District Enforcement Rule

Property Owner: Mark Anderson

Permit #: 14-219

Notice of Probable Violation Issued: November 5th, 2015

Address: 3850 Watertown Road, Orono Property Owner's Representative: N/A Activity: Wetland Disturbance and Erosion Control Issues

WATERSHED DISTRICT

QUALITY OF LIFE

### **OBSERVATIONS:**

The following apparent violations have been observed by MCWD staff (including citation to MCWD rule provision(s), permit or order violated):

- 1. Working with an expired permit (Procedural Requirements Rule Subp. 9.);
- 2. Unapproved earth-moving in the wetland (Wetland Protection Rule Subp.2. and Wetland Conservation Act [WCA] 8420.0500 Subp. 2.);
- 3. Missing erosion control (Erosion Control Rule); and
- 4. Failure to comply with Notice of Probable Violation issued November 5<sup>th</sup>, 2015.

A site inspection was conducted on October 3rd, 2016 and an as-built survey submitted on September 30th, 2016 was reviewed and the following additional issues were observed:

- 1. Unauthorized fill within a wetland; and
- 2. Un-stabilized soil within a wetland.

You hereby are ordered to take the following actions to come into compliance with the above requirements:

### Action

1. APPLY FOR RENEWAL OF MCWD PERMIT 14-219

2. CEASE ALL LAND-DISTURBING WORK EXCEPT AS DIRECTED BY RESTORATION ORDER

Comply with conditions listed on Restoration Order to be submitted by DNR Conservation Officer

We collaborate with public and private partners to protect and improve land and water for current and future generations.

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Compliance **Immediately** 

As stated on Restoration Order

Deadline





WATERSHED DISTRICT

QUALITY OF LIFE

This Compliance Order will expire 10 days from the date of the order, if rescinded by the MCWD administrator, or when superseded by further order of the MCWD Board of Managers, whichever occurs first. Failure to comply with this Compliance Order is a civil violation and a criminal misdemeanor.

The matters alleged in this order will be heard by the board on <u>October 13<sup>th</sup>, 2016</u>, at <u>Time TBD</u>., at the following location: <u>Minnehaha Creek Watershed District offices (15320 Minnetonka Boulevard, Minnetonka</u>). At this time you may address the board, be represented by an attorney and present evidence or witnesses in your behalf. (If no date/time/location information is indicated here, you will be advised shortly of the date, time and location of the hearing.)

After hearing, the Board of Managers may dismiss this order, extend the order, direct that you act to remedy further violations found by the board, and/or initiate civil or criminal proceedings, pursuant to Minnesota Statutes section 103D.545. The listing of violations above does not preclude the MCWD from finding additional or other violations on the basis of the evidence presented.

Your compliance with the direction to take the action specified above, whether remedial, corrective, preventative or otherwise, is required pending the board hearing. IF SPECIFIED ABOVE AS A REQUIRED ACTION, YOU MUST CEASE WORK UNTIL THE MCWD HAS VERIFIED COMPLIANCE WITH THE TERMS OF THIS ORDER. IF NOT SPECIFIED ABOVE, YOU NEED NOT CEASE WORK. HOWEVER, FAILURE TO COMPLY WITH THE TERMS AND DIRECTIONS OF THIS ORDER BY THE COMPLIANCE DEADLINE MAY RESULT IN A FURTHER ADMINISTRATIVE ORDER DIRECTING THAT WORK CEASE. The timeliness and completeness of your compliance will be considered by the board in determining further appropriate action, if any.

Pursuant to MCWD Enforcement Rule, paragraph 5, you will be liable for all costs incurred by the MCWD to secure your compliance with this order, including District consultant and legal costs. If you do not complete the actions ordered above by the indicated deadlines, the MCWD may act to remedy the noncompliance and recover the costs of its action, including attorneys' fees, from you or your surety.

This order does not affect the ability of any other federal, state or local body of government to take enforcement action against you pursuant to its own laws and regulations.

**ISSUED BY:** 

Rachel Workin/Permitting Technician	Date: October 6th, 2016
Name/Title (Print)	r /
VAM	M
Signature	, ,
ISSUED VIA:	
[X] EMAIL (email: mark@ca	ptdrake.com)
] IN PERSON	
OTHER (specify:	

TO:

Mark Anderson

Date: October 6th, 2016

We collaborate with public and private partners to protect and improve land and water for current and future generations.

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Your signature below indicates only that you received this order. Your signature does not constitute an admission of any kind with respect to the apparent violations listed above.

### **RECEIVED BY:**

Name/Title (Print)

Date:

Company

Signature

Address:

Telephone:

Email:

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## Minnesota Wetland Conservation Act Restoration Order



CDO#

RPN#

REF #

The Commissioner of Natural Resources hereby orders Mark & Kristen Anderson and his/hers/its heirs, successors, and assigns to complete restoration of the wetland located at (**legal description**) 3850 Watertown Rd Orono, MN (PID 3211823320005); Hennepin (27) County

State of Minnesota.

Name:	Mark Anderson	
Address:	3850 Watertown Rd	Orono, MN

Findings of Fact: 1. Wetland Determination: On 2/27/15, Mark Anderson applied for a wetland boundary and type determination for the parcel located at 3850 Watertown Rd in the City of Orono. A wetland delineation was conducted by Svoboda Ecological Resources and a complete application was submitted by the property owner and received by the Minnehaha Creek Watershed District (MCWD) on 2/27/2015. One wetland basin was delineated. This wetland was identified as a Type 4 with a surrounding Type 2. The MCWD approved this delineation report with documentation dated 5/28/15.

#2. Activities: In 2014 grading, filling, and land disturbing activities occurred on-site as reported by staff of the City of Orono and the MCWD. In 2015, the TEP determined that fill was placed within the wetland identified above under Finding of Fact #1. An as-built survey submitted by the property owner concurred with the determination that fill material was placed within the wetland area. Additional grading and fill removal occurred in 2016, but the latest as-built survey was submitted on 9/30/16 demonstrates that fill material still exists within this jurisdictional wetland. An on-site inspection by the TEP and City of Orono concurred with the determination that fill material still exists within the wetland area.

#3. Jurisdiction: The delineated wetland at 3850 Watertown Rd in Orono, MN is regulated by the Wetland Conservation Act (WCA) of 1991. The wetland filling activities fall under the scope of the WCA of 1991. A Cease and Desist order

(#F890592627701) was issued to the property owner and by the enforcement authority on 10/3/16. In cooperation with the local government and the LGU (MCWD), Hennepin Conservation District staff concluded that restoration is possible or prudent and this restoration order would be developed and issued to the landowner.

### This order is issued pursuant to Minn. Stat. § 103G.2372 and MN Rule part 8420.0900. VIOLATION OF THIS ORDER IS A MISDEMEANOR AND A DEED RESTRICTION COULD BE PLACED ON THE PROPERTY.

### You must either:

- A. Provide for restoration of the wetland in the manner required by this order. Complete restoration must be accomplished on or before See dates listed in the steps below; or
- **B.** Submit a complete wetland replacement plan, exemption, or no-loss application to the Minnehaha Creek Watershed District within 30 days of receipt of this order.

### Restoration shall be accomplished by doing the following:

### **Restoration Order Steps:**

(First Step)-No later than 11/18/16: You must restore the wetland to its pre-altered condition. This shall be accomplished by removing all the fill material located in the approved wetland area and grading area to comply with the approved site plan permitted by the MCWD permit #14-219. This plan is attached, dated 9/15/15 and provided by Gronberg & Associates, Inc. (See attachment). No additional excavation, grading, or filling is allowed. All removed fill material must be moved to an upland/non-wetland location. The wetland area restoration elevation is 998 for most of the boundary and up to 1,000 ft in the far northern area. See attached plan for more detail on required elevations. This work is to be completed no later than November 18, 2016.

(Second Steps; Wetland Area)-No later than 11/30/16: After wetland fill removal is complete, all exposed soils within the wetland must be seeded with MN State wetland seed mix, 34-171 (wetland rehabilitation) or an equivalent formally approved by the MCWD staff. This must be applied at 283 seeds per sq. ft. The documentation tag is to be provided by the property owner. www.bwsr.state.mn.us/native\_vegetation/state\_seed\_mixes.pdf

(Non-Wetland Area) No later than 11/30/16: Any exposed soils in upland/non-wetlands and within 400 feet of the restored wetland boundary must have temporary erosion controls installed. This includes Type 1 mulch at 90% soil coverage (2 tons per acre of straw mulch) and seeded with oats, or winter wheat at a rate of 100 lbs/ac (or an equivalent formally approved the the MCWD staff.)

This restoration order shall not be considered complete until vegetation is established throughout the wetland and adjacent upland. No additional excavation, grading, or filling can occur without proper permits from the City of Orono and the Minnehaha Creek Watershed District.

County staff will come out if requested to assist with restoration steps (Contact Tony Brough at 612-348-4378).

Attachments are a part of this document (check one)	🖂 Yes	No
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The enforcement authority shall rescind this order if the landowner obtains approval for an after-the-fact replacement plan, exemption determination, or no-loss determination from the Minnehaha Creek Watershed District. The contact person is Rachel Workin at (952) 641-4518. If an after-the-fact approval is not received, the landowner/responsible party must restore the wetland as specified in this order. Upon completion of the restoration required by this order, the landowner must contact Tony Brough at the Hennepin County Soil and Water Conservation District (612) 348-4378 and request that a Certificate of Satisfactory Completion be issued.

If you choose to appeal the terms or conditions of this order, a written request must be submitted to the Minnesota Board of Water and Soil Resources (BWSR) Executive Director within 30 days of receiving this order, along with a minimum filing fee of \$500. If a written request and filing fee is not submitted to BWSR within 30 days, this restoration order shall become final.

Order Prepared b	)y			
	Signature		Printed Name	Date
Order Served by				
	Conservation Officer Signature	Badge #	Printed Name	Date
Offic	er Issuance Record: 🗌 in person; or 🗌 by cer		/ / Date]	
DNR DNR	<b>ibute Copies To:</b> Conservation Officer Water Resources Enforcement Officer R Wetland Specialist	Minneso Executiv	and fee can be mailed ta BWSR e Director yette Road North	<u>to:</u>
Local Soil a	Government Unit (LGU) and Water Conservation District (SWCD) owner		MN 55155	

