

Meeting: Board of Managers Meeting date: 7/23/2020 Agenda Item #: 11.2 Request for Board Action

Title: Approval to Award Contract for Wassermann Lake Preserve Interpretive Signage

Fabrication and Installation

Resolution number: 20-060

Prepared by: Name: Anna Brown

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abrown@minnehahacreek.org

Reviewed by: Name/Title: Michael Hayman/Project Planning Manager

Recommended action: Approve the contract for installation and fabrication of the hub signage by 4th

Dimension Signs, approve the contract for fabrication of the interpretive elements by 4th Dimension Signs, and approve a change order for installation of the interpretive

elements by LinnCo.

Schedule: Fall 2020: Interpretive signage fabrication and installation

Budget considerations: Fund name and code: Wassermann Lake Preserve 300-3139

Fund budget: \$90,000 (2021 draft budget for interpretive elements)*

Expenditures to date: N/A

Requested amount of funding: \$124,500 (\$118,500 in contract costs and \$6,000

contingency)**

*The interpretive work is budgeted for in 2021, however, to facilitate timely implementation, staff is recommending an interim inter-fund loan. Furthermore, any project cost savings from 2020 construction will be applied towards the interpretive

work.

**Incorporating design costs and the City's contribution, this contract award will require

an addition of \$11,000 to the 2021 draft budget.

Past Board action: Res # 20-027 Contract award for Wassermann Lake Preserve Interpretive Design

Res # 20-053 Approval of Interpretive Plan and Authorization to Solicit Quotes

Summary:

Since 2017, the Minnehaha Creek Watershed District and City of Victoria have been working in partnership to jointly develop a park and natural resource restoration project on an undeveloped parcel on the western shoreline of Lake Wassermann. The project includes woodland, prairie and wetland habitat restoration, nature-based play features, a shelter with four-season restrooms, a fishing pier, and trails and boardwalk, amongst other amenities.

Site interpretation will be an important element of the overall Wassermann Lake Preserve plan and will help define the user experience. Wassermann Lake Preserve will be a flagship project in the integrated implementation approach to which MCWD is committed in its pursuit of high impact capital projects that create meaningful progress towards water quality and ecological integrity in the subwatershed. The interpretive planning effort presents an opportunity to not only define unique natural elements of the site, but also to contextualize the site in the broader context of our work in the Six Mile Creek-Halsted Bay Subwatershed.

At the April 9, 2020 Operations and Programs Committee (OPC) meeting, staff presented the recommended interpretive approach for the Wassermann Lake Preserve project. The proposal presented a unique approach to interpretation, which includes a central signage hub with more traditional signage elements (the hub), and more artful, abstract interpretive elements at other key locations in the preserve (the interpretive elements). After reviewing the preliminary design and the opinion of probable cost for fabrication and installation of the interpretive proposal, the MCWD Board of Managers approved the design scope with Aune Fernandez Landscape Architects (AFLA) to carry the proposal through final design and bidding.

At the June 23, 2020 Board meeting, the Board approved the final interpretive design proposal and authorized staff to solicit quotes for fabrication and installation. The opinion of probable cost for fabrication and installation was \$107,500. The cost estimate for fabrication and installation excluded one interpretive element, the prairie transition/three oaks, as the Board and staff agreed this element would only proceed if other elements came in under budget. The cost estimate included \$33,150 for the entrance monument and hub signs, and \$74,350 for the interpretive elements. Including an estimated \$18,500 for design, the total estimated cost for all interpretive work was \$126,000, with \$36,000 coming from the City and the remaining \$90,000 coming from MCWD.

Quote Solicitation and Response

On July 2, 2020, staff and ALFA released a request for quotes to five vendors as well as from LinnCo, the park contractor. Quotes were solicited in three separate packages, Projects A, B and Installation:

- Project A included fabrication and installation of the hub signs and entry sign and was solicited as a lump-sum request;
- Project B included fabrication and installation for the six interpretive elements and the locator sign. Quotes were
 solicited on a per item basis, with separate costs requested for fabrication and installation, to facilitate an "a la
 carte" award. In particular, staff wanted to maintain flexibility to have LinnCo perform the installation work as a
 change order to the park project if that proved the most cost-effective means of installation, as well as the
 ability to eliminate interpretive elements if costs exceeded budgeted expenses;
- Finally, a proposal request (Installation) was submitted to LinnCo requesting pricing for them to complete installation of the interpretive elements as a change order to the park project.

We received quotes from two vendors, JK Properties, Inc. and 4th Dimension Signs for projects A and B, as well as the proposal request from LinnCo for installation. JK Properties, Inc. was only able to offer whole-project lump sum, so their quote was not workable for Project B. The quotes submittals broke down as follows:

	JK Properties, Inc.	4 th Dimension Signs	LinnCo
Project A	\$54,000	\$48,155	N/A
Project B	\$126,000	\$113,430	N/A
Fabrication	N/A	\$80,475	N/A
Installation	N/A	\$32,955	\$19,437

In addition to the above contract costs, there is a cost of \$23,760 of site work associated with the installation of interpretive signage that would be an addition to any contract award. A detailed quote tabulation has been distributed to the MCWD Board of Managers prior to the July 23, 2020 meeting and will be publicly available by request following contract award.

In total, the most cost advantageous approach is a hybrid model that contracts with 4th Dimension for Project A in its entirety and also contracts with 4th Dimension for installation and fabrication of the locator panel in Project B and for fabrication only of all other elements in Project B. The remaining installation of all other elements in Project B would be completed by LinnCo via a change order to the construction contract.

If the contract were awarded for all elements as quoted, the total cost would be \$171,375, which would exceed the opinion of probable cost and the project budget. Staff are therefore recommending eliminating the flow panel interpretive element located adjacent to the stream channel, and the three oaks/prairie transition interpretive elements located adjacent to the nature play area. With these items eliminated, the total project cost is \$124,500, including a

recommended 5% contingency (\$6,000). Incorporating design cost savings into the overall project budget, this would bring the total MCWD budget for design, fabrication, and installation to \$101,000, including contingency, an increase of \$11,000 to the project budget.

In summary, at the July 23, 2020 Board meeting, staff are recommending the following contract awards for fabrication and installation of the Wassermann Lake Preserve Interpretive Proposal:

- Award the contract for Project A, fabrication and installation of the hub signs and entry sign, to 4th Dimension for an amount not to exceed \$48,155.
- Award the contract for fabrication and installation of the locator sign, and fabrication only of the watershed walk, the fire pit oak panel, the wetland ribbons, and the lake chime, to 4th Dimension for an amount not to exceed \$50,300.
- Approve a change order to the Wassermann Lake Preserve project contract with LinnCo for an amount not to exceed \$20,045 for installation of the watershed walk, wetland ribbon and lake chime (note the installation of the fire pit oak panel is already in the construction contract).
- Establish a fabrication and installation budget of \$124,500, including a \$6,000 contingency.

Supporting documents:

- Wassermann Lake Preserve Interpretive Program Proposal
- The quote tabulation has been distributed in advance to MCWD Board Managers and will be publicly available by request following the contract award



RESOLUTION

Resolution number: 20-060

Title: Approval to Award Contract for Wassermann Lake Preserve Interpretive Signage Fabrication and Installation

WHEREAS the Minnehaha Creek Watershed District (MCWD) and City of Victoria (City) identified the Wassermann West property (the Property) as an opportunity for coordinated project development to meet strategic goals of both the MCWD and City by improving lake water quality, protecting and enhancing riparian wetland and shoreline, and affording public access to Wassermann Lake, among other potential project

benefits;

WHEREAS on May 11, 2017, the MCWD Board of Managers authorized the execution of a cooperative agreement

with the City that provided for the development of preliminary plans for public natural resource restoration and recreational improvements for the Wassermann Lake Preserve Project (Project);

WHEREAS on May 23, 2019, the MCWD Board of Managers approved the second cooperative agreement,

identifying shared responsibilities in carrying the Project through final design and construction, and authorizing staff to prepare a design and construction oversight scope for Board review and approval;

WHEREAS on December 9, 2019, the City Council approved 90% design for the Project with a construction cost

estimate of \$2,375,970, and established a not to exceed construction budget of \$2.63 million;

WHEREAS on December 19, 2019, the MCWD Board of Managers approved 90% design for the Project, and

authorized staff to solicit bids for Project construction;

WHEREAS on February 13, 2020, the MCWD Board of Managers awarded a construction contract to LinnCo, Inc. to

implement the Wassermann Lake Preserve site improvements;

WHEREAS site interpretation is an important component of the Project master plan, providing public education on

the unique natural features of the site and the value of this work in the context of the SMCHB Subwatershed and Minnehaha Creek Watershed, while also activating the site to enhance the public's

experience of its amenities;

WHEREAS on April 9, 2020, the MCWD Board of Managers approved a contract with AFLA to carry the preliminary

site interpretation concept through final design, bidding, and installation;

WHEREAS on June 23, 2020, the MCWD Board of Managers approved the Wassermann Lake Preserve interpretive

plan and authorized the District Administrator to solicit quotes for fabrication and installation;

WHEREAS MCWD solicited quotes in two packages, Project A including the hub and entry sign, and Project B

including all other interpretive elements, from five (5) companies and received quotes from two (2) companies; and concurrently solicited a proposal from LinnCo for installation of the interpretive

elements and received its response;

WHEREAS 4th Dimension Signs submitted the low quote for Project A and for fabrication of Project B, and MCWD

staff and AFLA have determined that the quote is responsive and consider 4th Dimension Signs to be a

responsible contractor; and LinnCo offered the most cost-competitive proposal for installation of Project B.

NOW, THEREFORE, BE IT RESOLVED that the Minnehaha Creek Watershed District Board of Managers authorizes the District Administrator, on advice of Counsel, to enter into a contract with 4th Dimension Signs in the amount of \$48,155 for Project A: Wassermann Lake Preserve Interpretive Hub and Entry Sign;

BE IT FURTHER RESOLVED that the Minnehaha Creek Watershed District Board of Managers authorizes the District Administrator, on advice of Counsel, to enter into a contract with 4th Dimension Signs in the amount of \$50,300 for Project B: Wassermann Lake Preserve Interpretive Elements, including installation of one (1) element and fabrication of five (5) elements;

BE IT FURTHER RESOLVED that the Minnehaha Creek Watershed District Board of Managers authorizes the District Administrator to execute a change order with LinnCo, Inc. for the installation of three (3) interpretive elements in the amount of \$20,045;

BE IT FINALLY RESOLVED that the Minnehaha Creek Watershed District Board of Managers establishes a not to exceed fabrication and installation budget of \$124,500, including a \$6,000 contingency, and authorizes the District Administrator to issue change orders up to that amount.

Resolution Number 20-060 was moved by Manager	, seconded by Manager	Motion to
adopt the resolution ayes, nays,abstentions. I	Date: July 23, 2020.	
	Date:	
Secretary		

WASSERMANN LAKE PRESERVE INTERPRETIVE PROGRAM









INTERPRETIVE NARRATIVE AND ORGANIZATION

<u>central narrative</u>

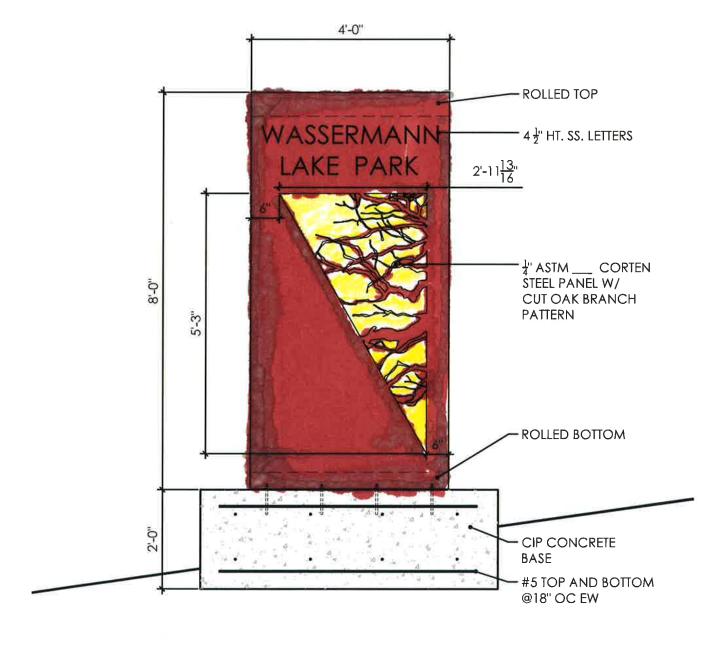
"land and water are connected"

<u>interpretive interventions</u>

- 1 monument sign with oak silhouette
- 2 cordwood walls
- 3 interpretive hub sign a: past - history and restoration sign b: present - Wassermann Preserve sign c: future - habitat of Victoria & larger watershed significance
- 4 watershed walk
- 5 prairie to forest
- 6 flow of water
- 7 legacy oak
- 8 wave seat walls
- 9 wave benches & exposed aggregate concrete
- 10 wetland transition
- 11 lake chime

WASERMANN MONUMENT SIGN TO THE DAY - BAGE GIT

NORTH ELEVATION

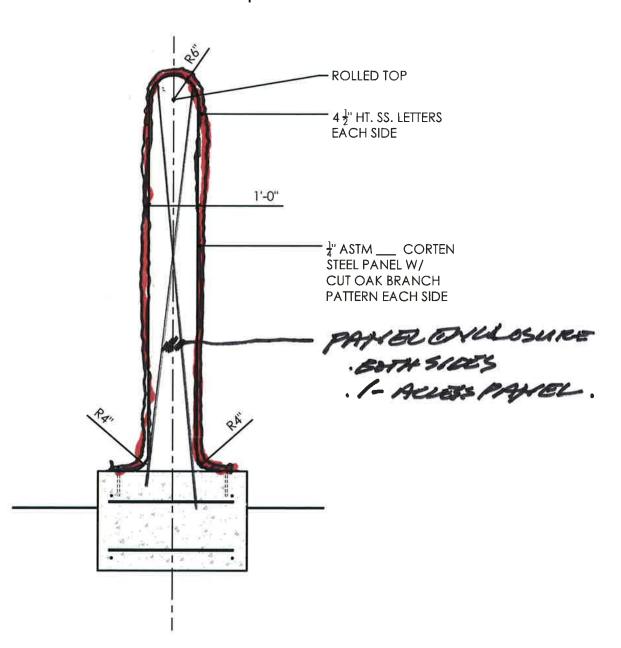


1. OAK SILHOUETTE MONUMENT SIGN

graphic features

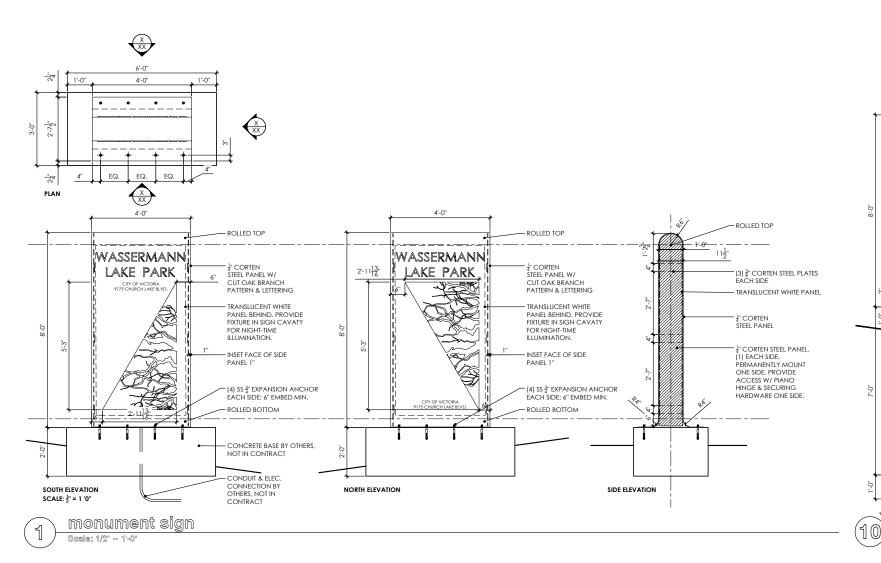
- park monument sign is a key identity marker along hwy 43
- back-lit corten cut represents oak silhouette and provides a unique expression of the oak savanna

SIDE ELEVATION

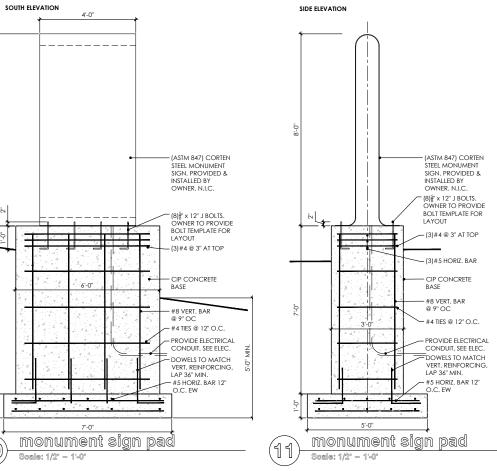












client

MINNEHAHA CREEK WATERSHED DISTRICT

project

WASSERMANN LAKE PRESERVE -INTERPRETIVE ELEMENTS

PID 650230600 & PID 650230700 COUNTY ROAD 43 VICTORIA, MN 55318

PROJECT NUMBER: 190006

certification



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2. SALVAGED CORDWOOD SITE WALLS

SHELTER PLAZA

graphic features

- walls constructed of oak and ash logs salvaged from site restoration work
- corten steel shroud covers cordwood
- end wall cutouts add direct interpretive narrative to material re-use story



CHAR STONES

3. INTERPRETIVE HUB PLAN

sign a: story of an oak savanna front:

- historic vs. modern aerial comparison showing changes to the site and surrounding area (development patterns, vegetation, etc.) and explaining the benefits of restoring the site to an oak savanna.

back:

- expressive cutout of a bur oak tree in an oak savanna environment

<u>sign b: wassermann lake preserve</u> front:

- map of the preserve to provide orientation to users, overlaid with information on key habitat types found within the park and the species they support.

back:

- contour map of the surrounding area (lower half of six-mile creek) showing relationship between landform, streams, lakes, and wetlands.

sign c: habitats of victoria

front:

- regional map depicting relationship between water, recreation, and habitat nodes and corridors in Victoria and the Six-Mile Creek- Halsted Bay Subwatershed.

back:

- expressive cutout of the Mississippi River Basin drainging to the Gulf of Mexico

sign d: interpretive gallery front:

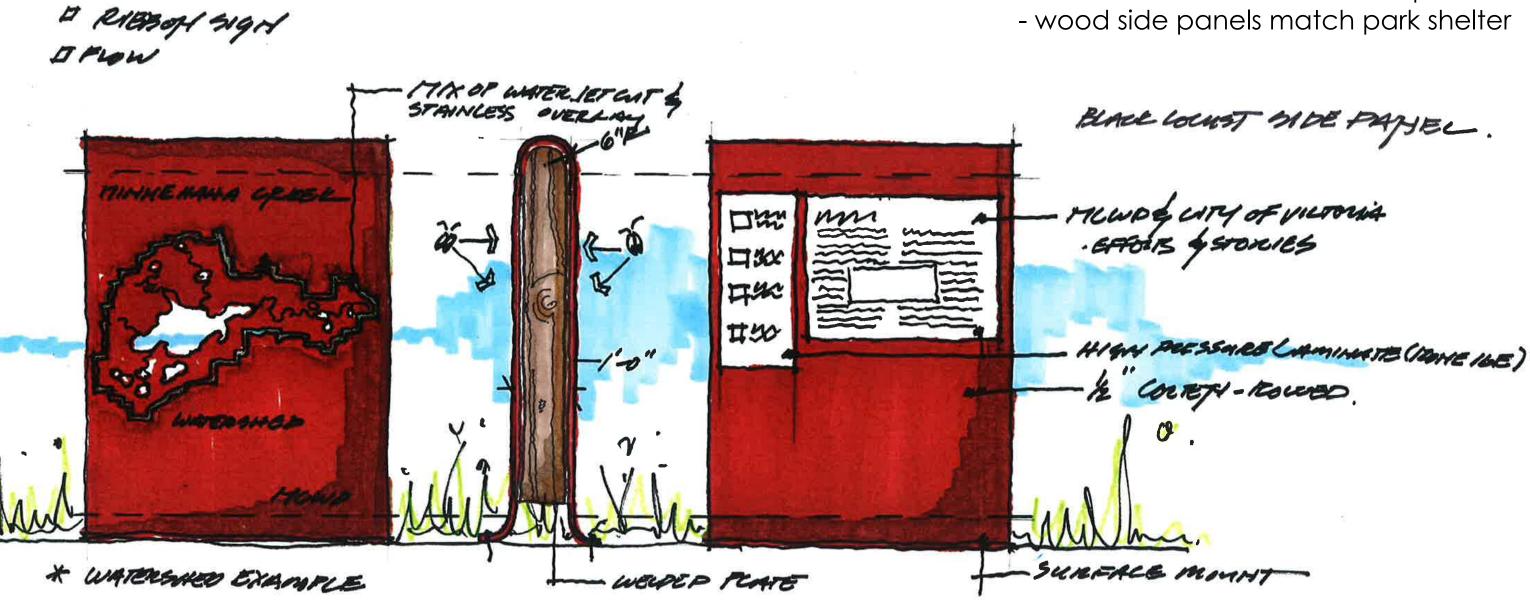
- map of interpretive elements in the park along with short descriptions.

3. INTERPRETIVE HUB

SIGNS A, B, & C

graphic features

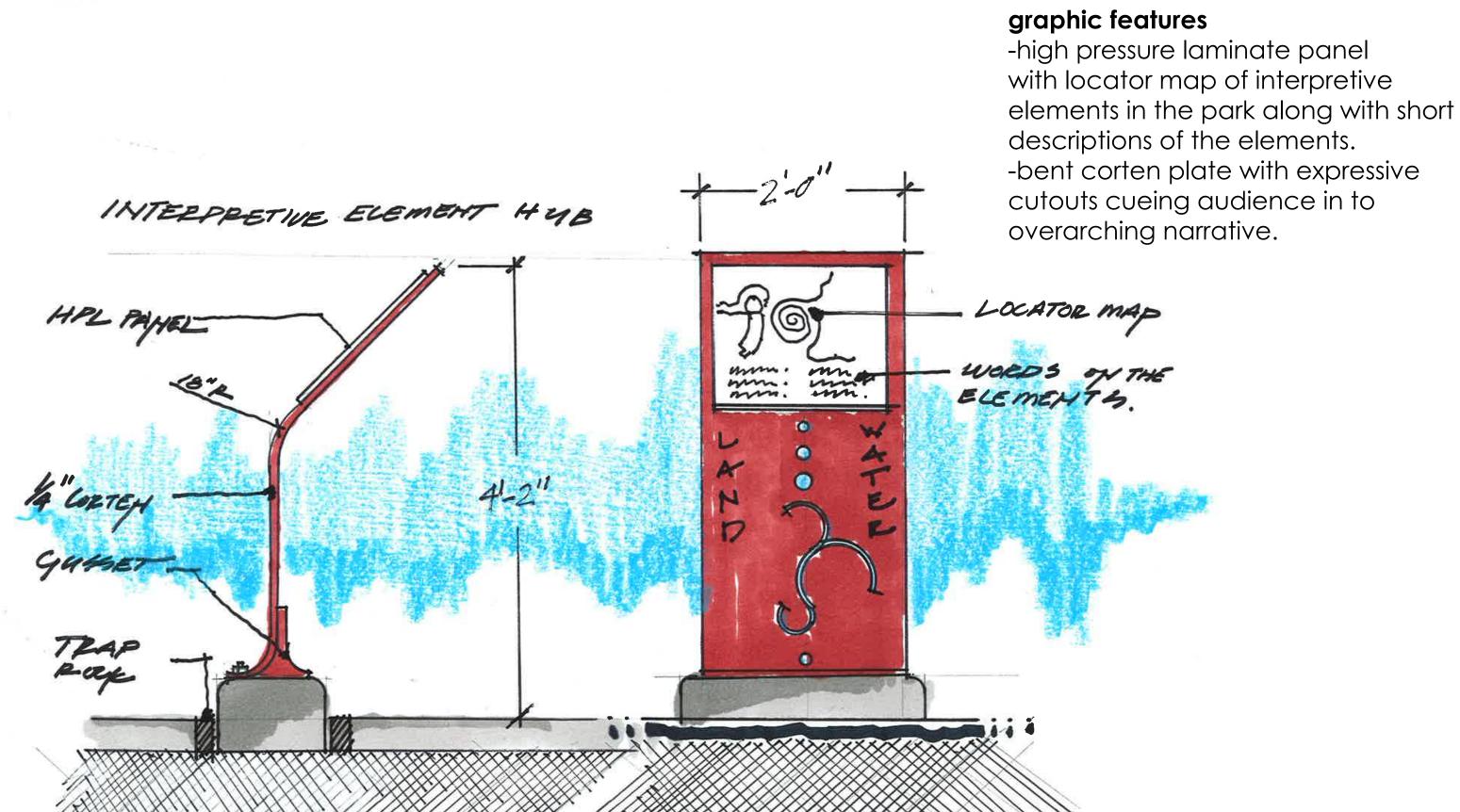
- expressive frames cutout from corten
- colorful custom graphic inserts with interpretive images and stories that illustrate the narrative of each panel
- wood side panels match park shelter



HUB: PAHEL DESIGN

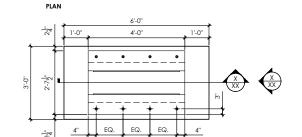
\$ 2 OR 3 PANELS - ZGIDED

3. INTERPRETIVE HUB SIGN D

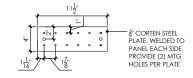






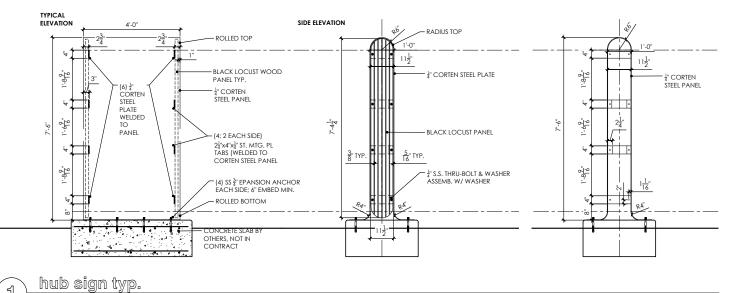






mounting plate A typ.

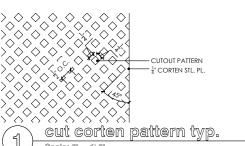




(4) MOUNTING PLATE A TYP. (3) MOUNTING PLATE B TYP.

- 2x2 BLACK LOCUST, S4S

hub sign - wood inset typ.



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MINNEHAHA CREEK WATERSHED DISTRICT

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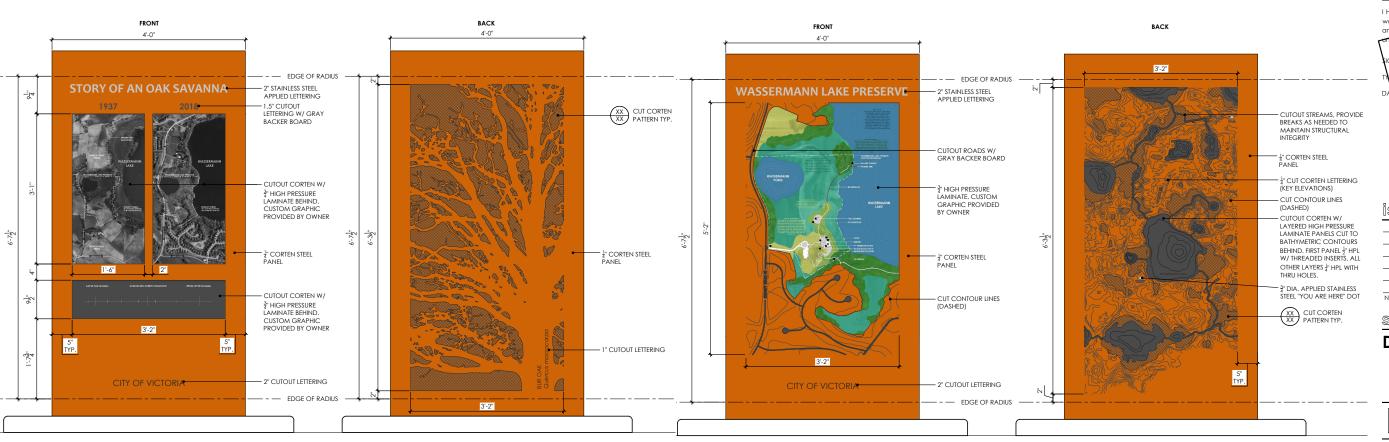
WASSERMANN LAKE PRESERVE -**INTERPRETIVE ELEMENTS**

PID 650230600 & PID 650230700 **COUNTY ROAD 43** VICTORIA, MN 55318

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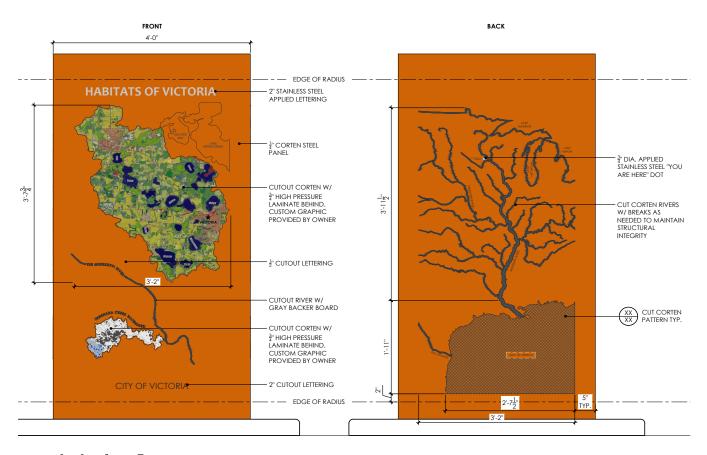


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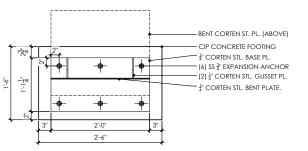
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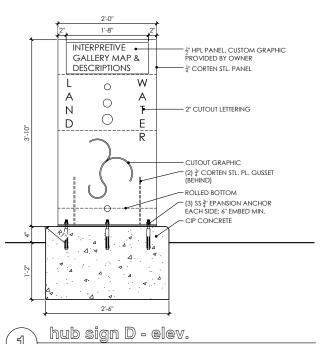
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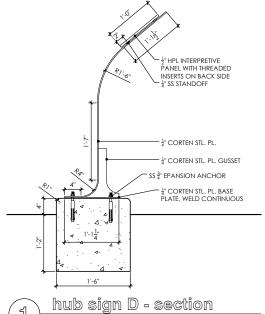






hub sign D - plan Scale: 1" = 1'-0"







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MINNEHAHA CREEK **WATERSHED DISTRICT**

project

WASSERMANN LAKE PRESERVE -**INTERPRETIVE ELEMENTS**

PID 650230600 & PID 650230700 COUNTY ROAD 43 VICTORIA, MN 55318

PROJECT NUMBER: 190006

certification



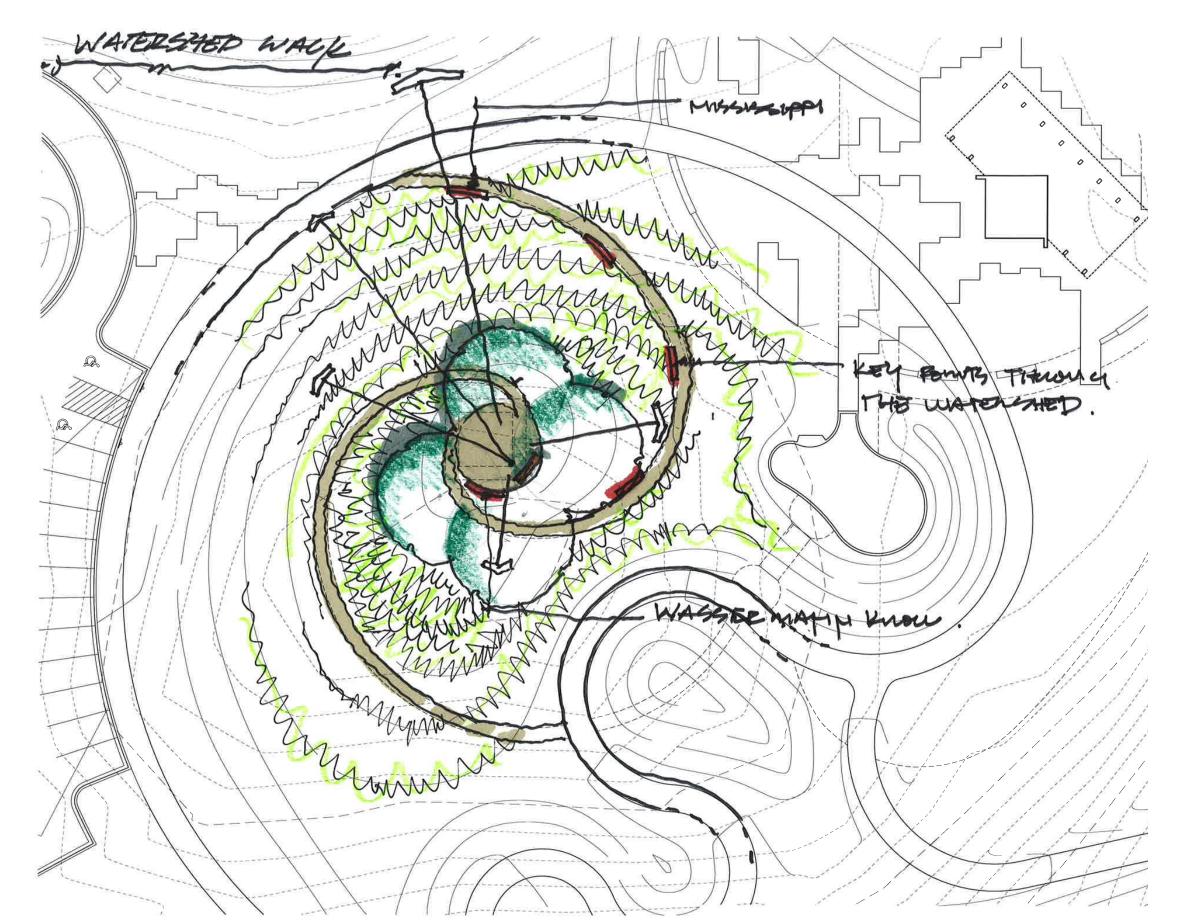
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4. WATERSHED WALK

PLAN

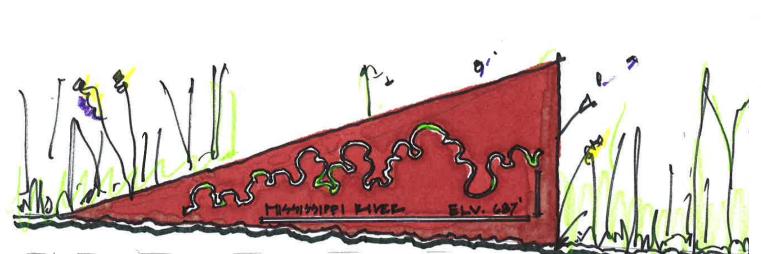


graphic features

- 4 corten panels tell the story of the watershed through key locations that define the character of the watershed
- placement reflects the path of water from the Wassermann Lake Preserve to the Mississippi River and beyond
- custom cut out graphics illustrate the narrative of each panel and the watershed as a whole

4. WATERSHED WALK

PANELS



WATERSHED WALK

WHERETE MAPHY KNOW 975.25'

II WASSELMANNE 945

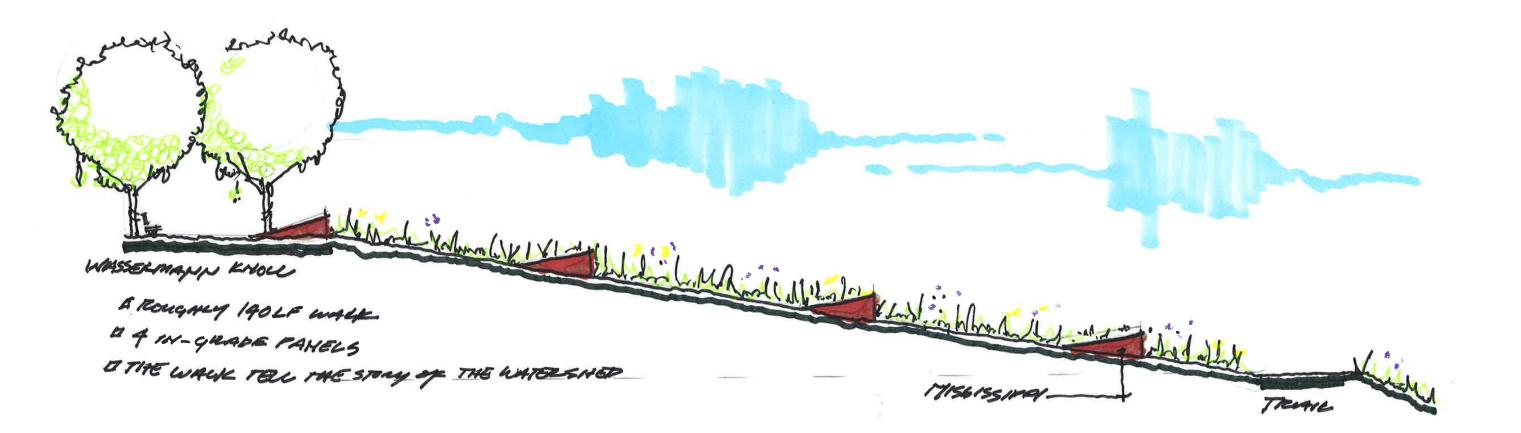
IT MINHETONEM (DAY) 930'

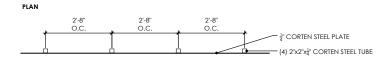
II MINNEHAHA FALLY ELV. BIO'

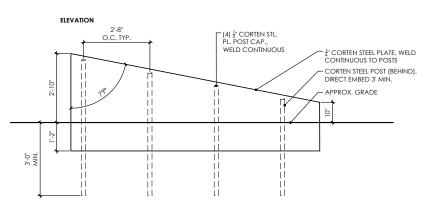
17 17 19/19/1 P. EW. 687'

graphic features

- corten cutouts illustrate the form of the river at key moments along with their names and elevations

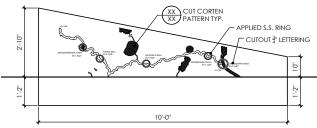






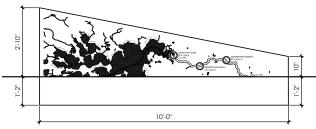
watershed walk typ,

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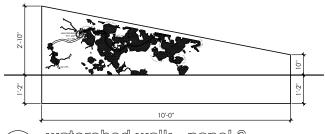
watershed walk - panel 1

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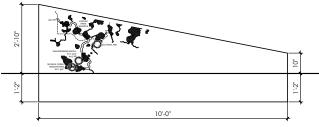


watershed walk - panel 2

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watershed walk - panel 3



watershed walk - panel 4

aune fernandez landscape architects 755 prior avenue n suite 103, st, paul, mn 55104 651,341,361 or 651,248,6155

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MINNEHAHA CREEK WATERSHED DISTRICT

project

WASSERMANN LAKE PRESERVE INTERPRETIVE ELEMENTS

PID 650230600 & PID 650230700 COUNTY ROAD 43 VICTORIA, MN 55318

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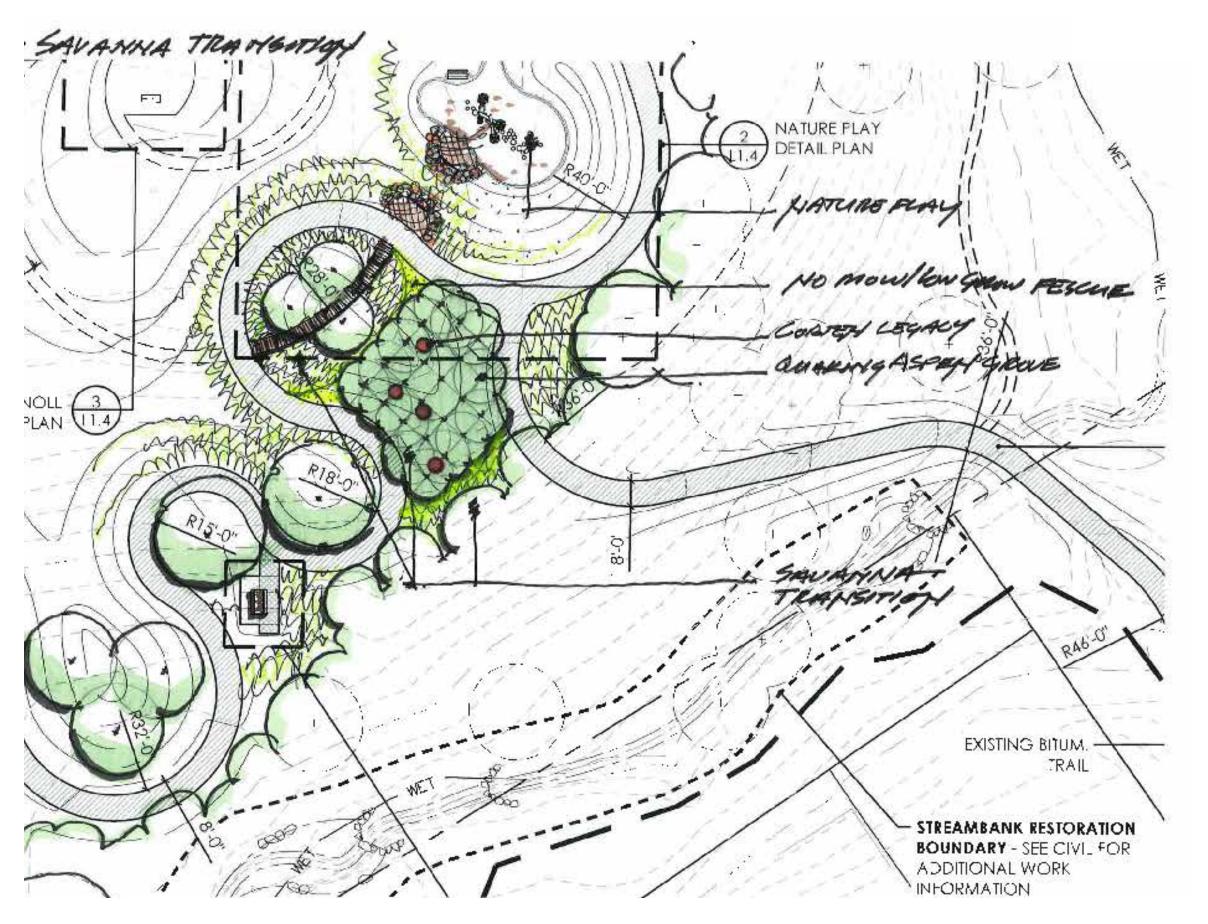
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5. PRAIRIE TO FOREST

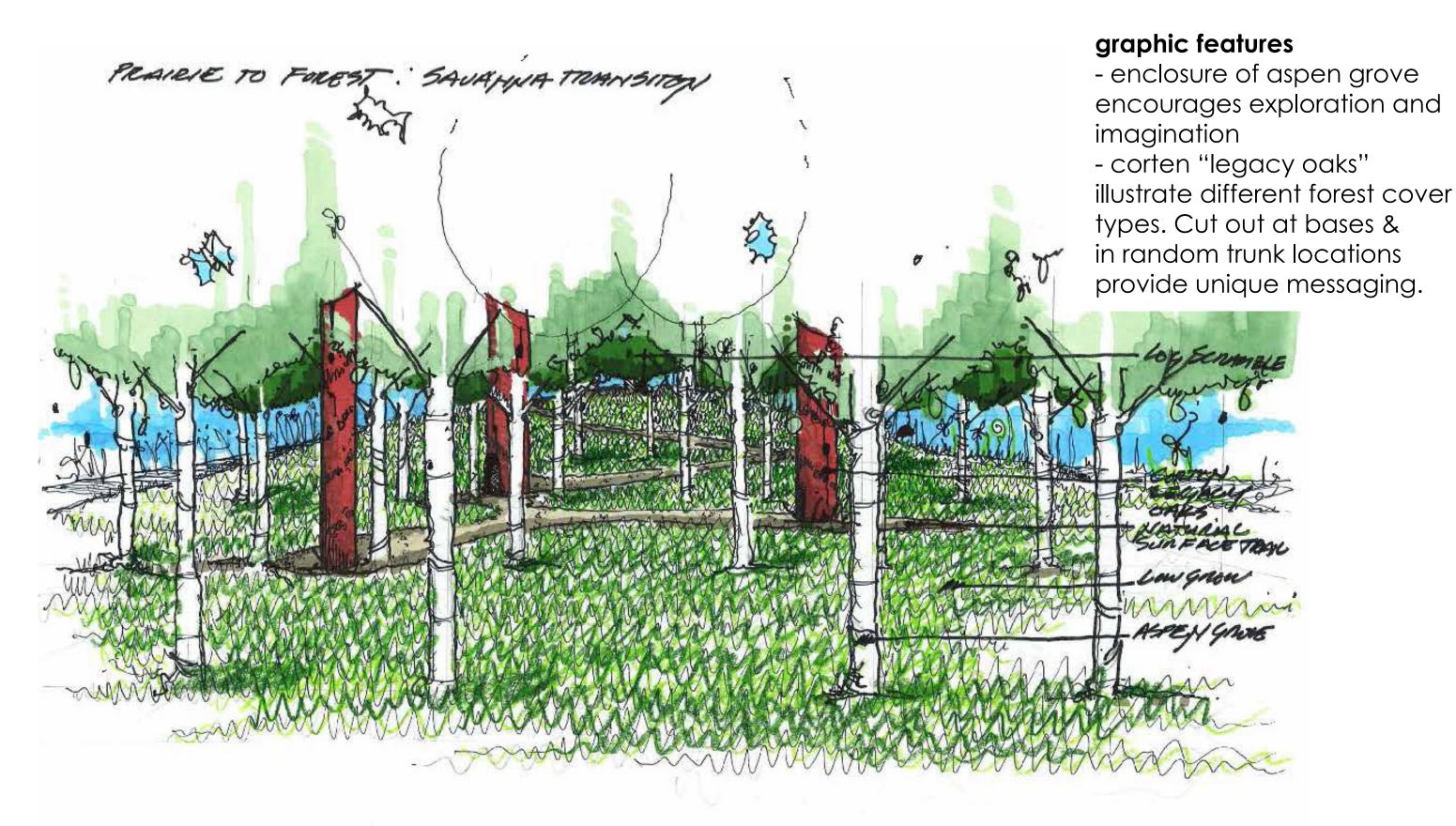
PLAN



graphic features

- playful grove knitted into play
- spaces and key intersection of park pathslocation highlights the transition of forest to prairie. A story of both time (early sucessional forest) as well as space (prairie edge to oak forest).
- aspens express the forest "edge"

5. PRAIRIE TO FORESTPLAY SPACE

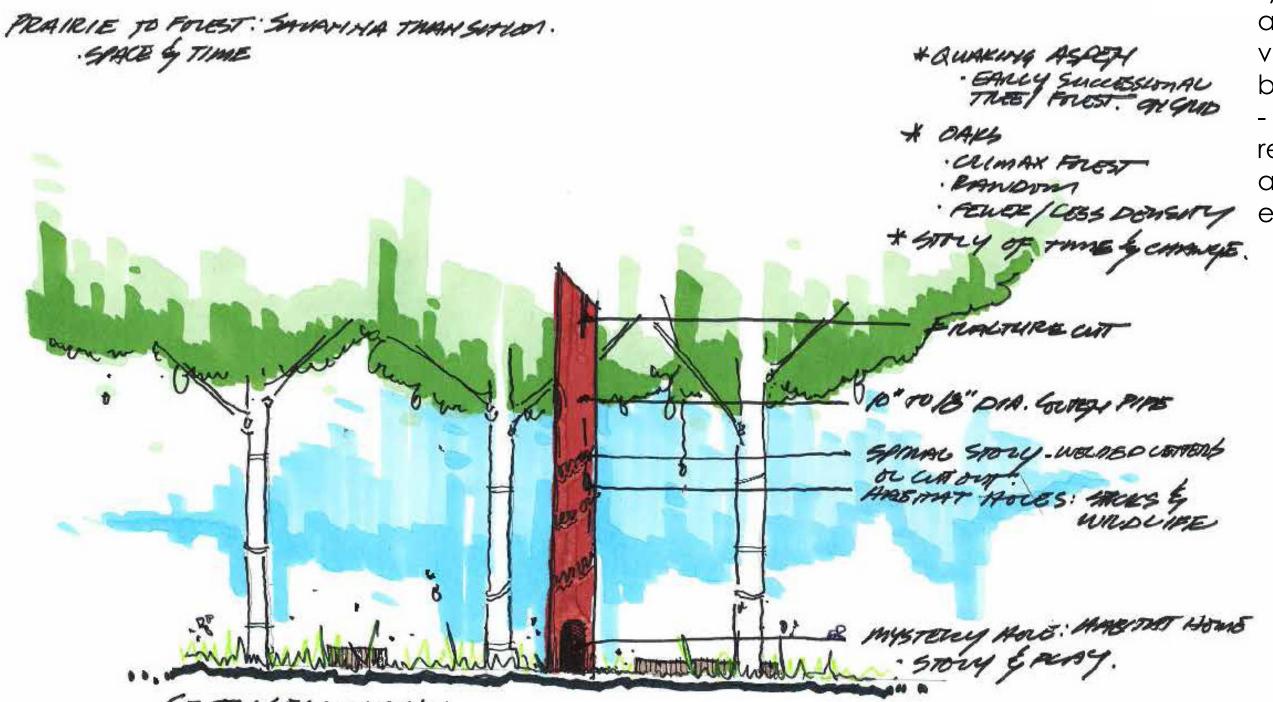


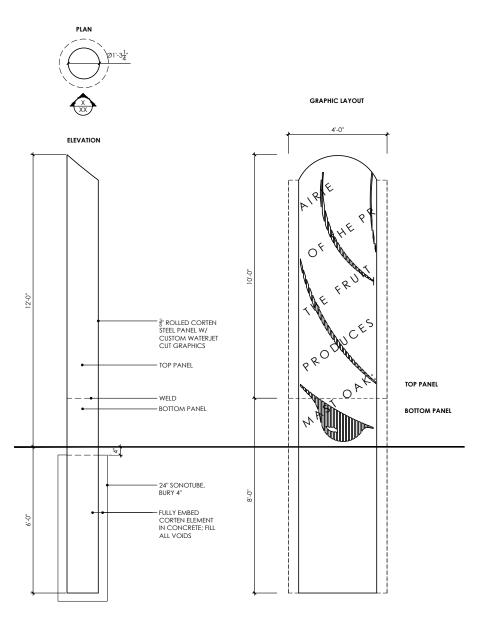
5. PRAIRIE TO FOREST

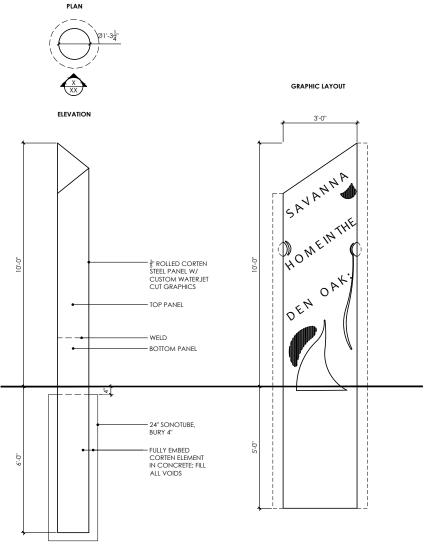
OAKS AND ASPENS

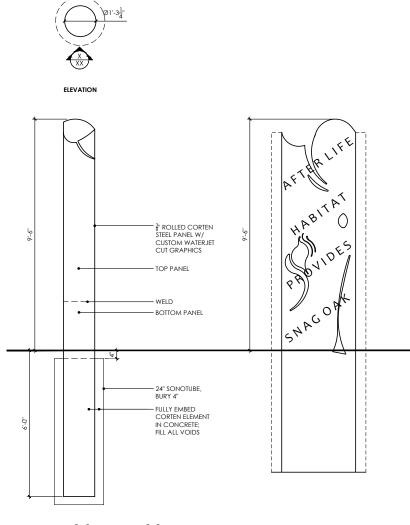
graphic features

- merged "tree" cover types represent succession and transition of vegetation covers through both space and time.
- corten cut-outs in oak represent trees as habitat and are playful and encourage interaction.









client

MINNEHAHA CREEK **WATERSHED DISTRICT**

fernandez landscape architects

project

WASSERMANN LAKE PRESERVE -**INTERPRETIVE ELEMENTS**

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prairie transition - mast tree Scale: 1/2" = 1-0"

prairie transition - den tree Scale: 1/2" = 1-0"

prairie transition - snag tree Scale: 1/2' = 1-0'

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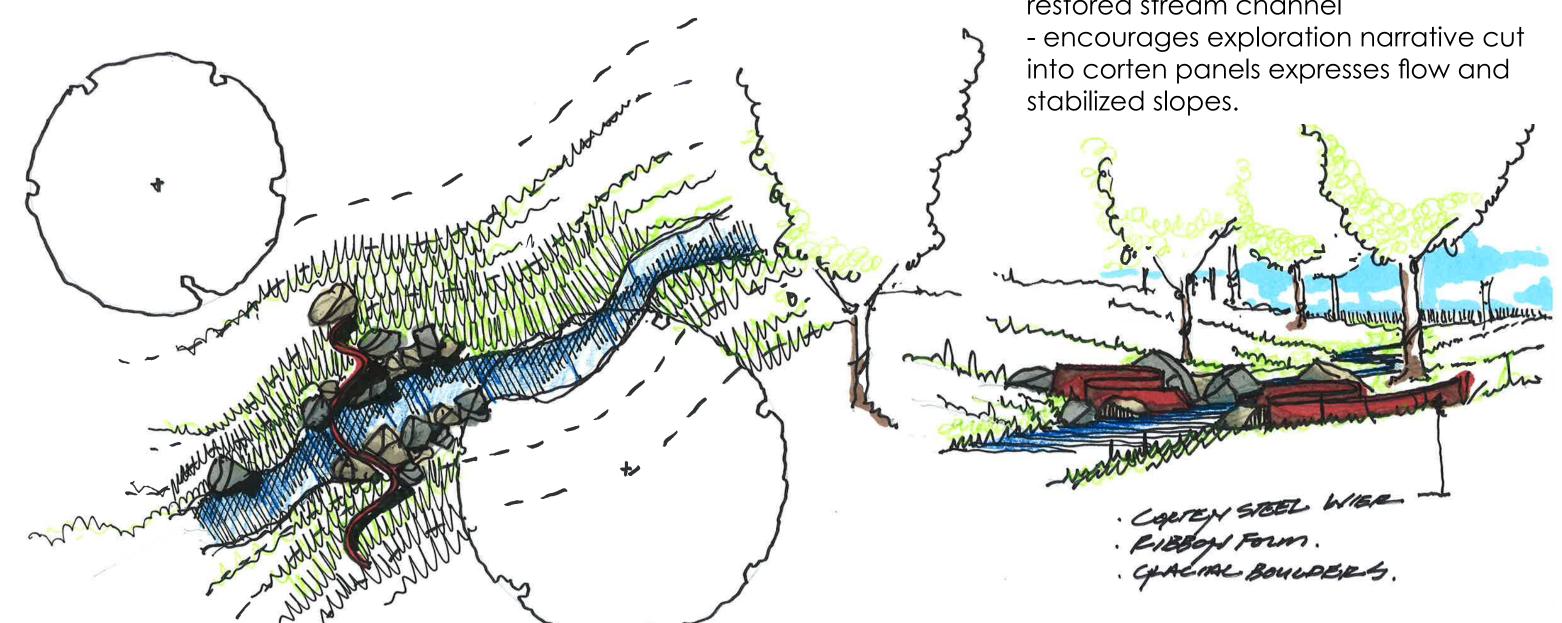
6. FLOW OF WATER

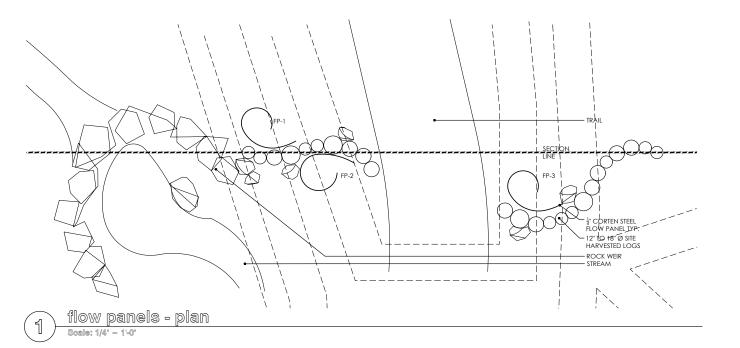
STREAM

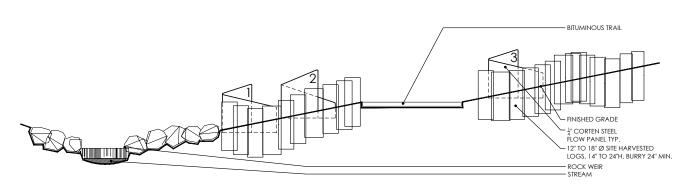
graphic features

FLOW of WARR

- corten "ribbon" illustrates the movement of water
- placement near slope of stream and rock weir highlights the function of the restored stream channel

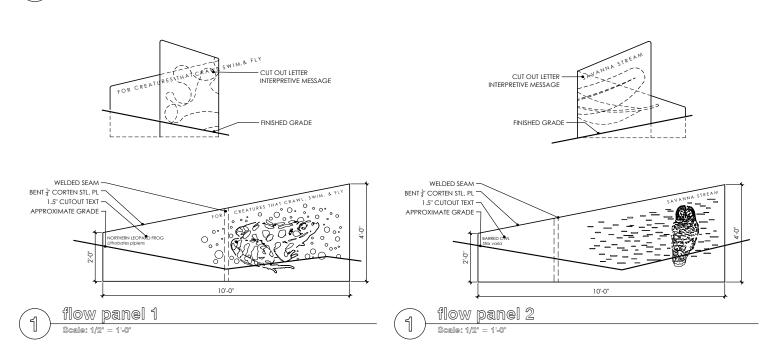






flow panels - section

Scale: 1/4" = 1'-0"





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MINNEHAHA CREEK WATERSHED DISTRICT

project

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	Ha	INTERPRET	IVE MESSAGE	
WELDED SEAM BENT \$" CORTEN STL. PL 1.5" CUTOUT TEXT APPROXIMATE GRADE MUSS.RA Circlotto alt	petricus	10-0"	HABITAT THAT FLOWS	4'-0"
flow pand	el 3			

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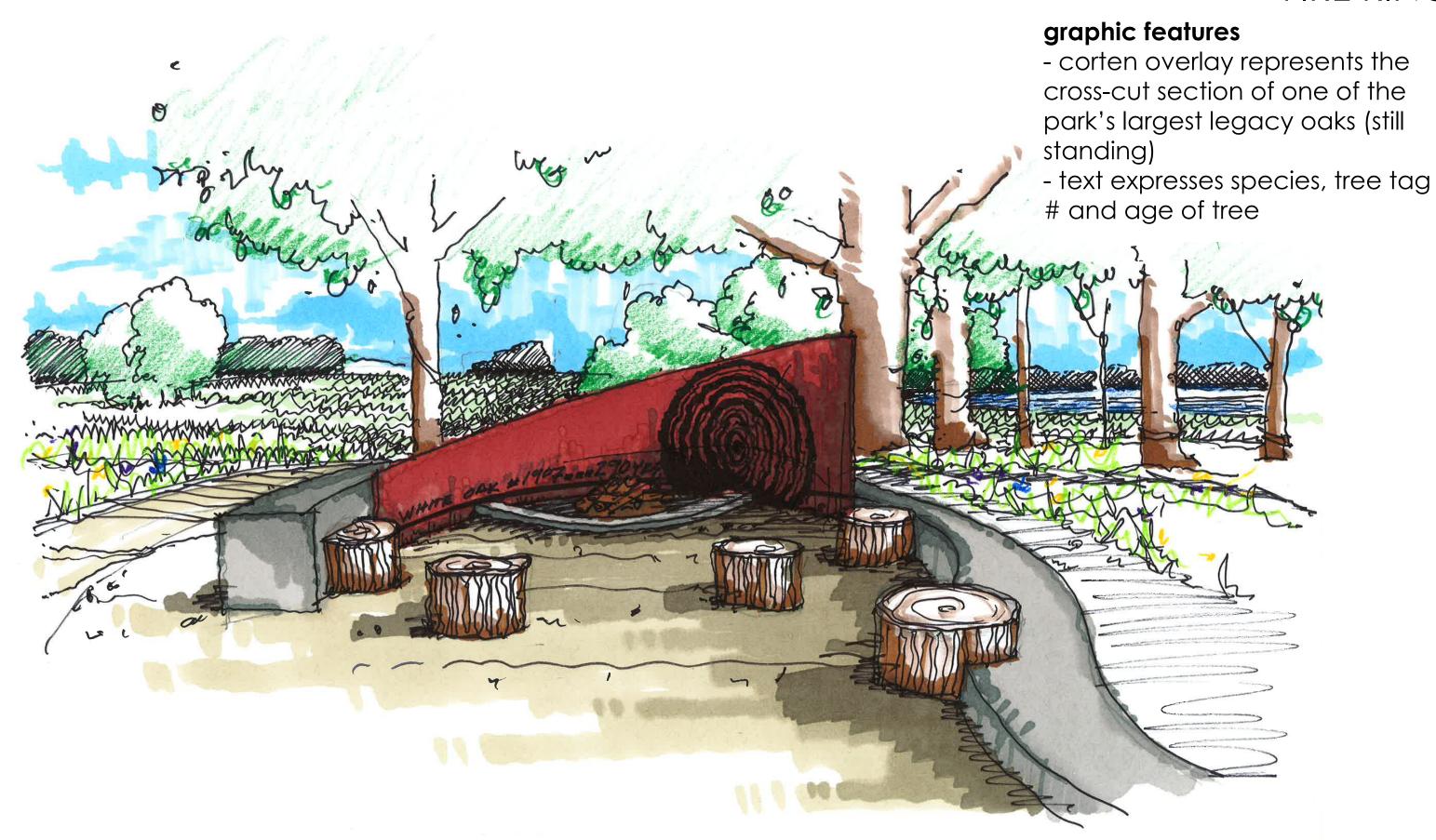
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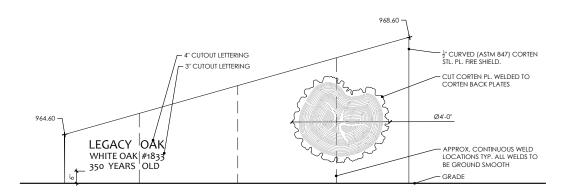
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7. LEGACY OAK

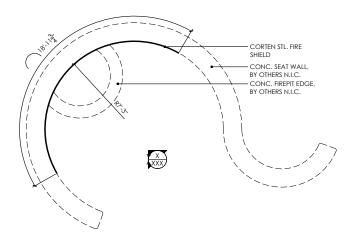
FIRE RING







legacy oak - fire shield Scale: 1/2" = 1-0"



legacy oak - fire shield Scale: 1/4" = 1-0"



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project

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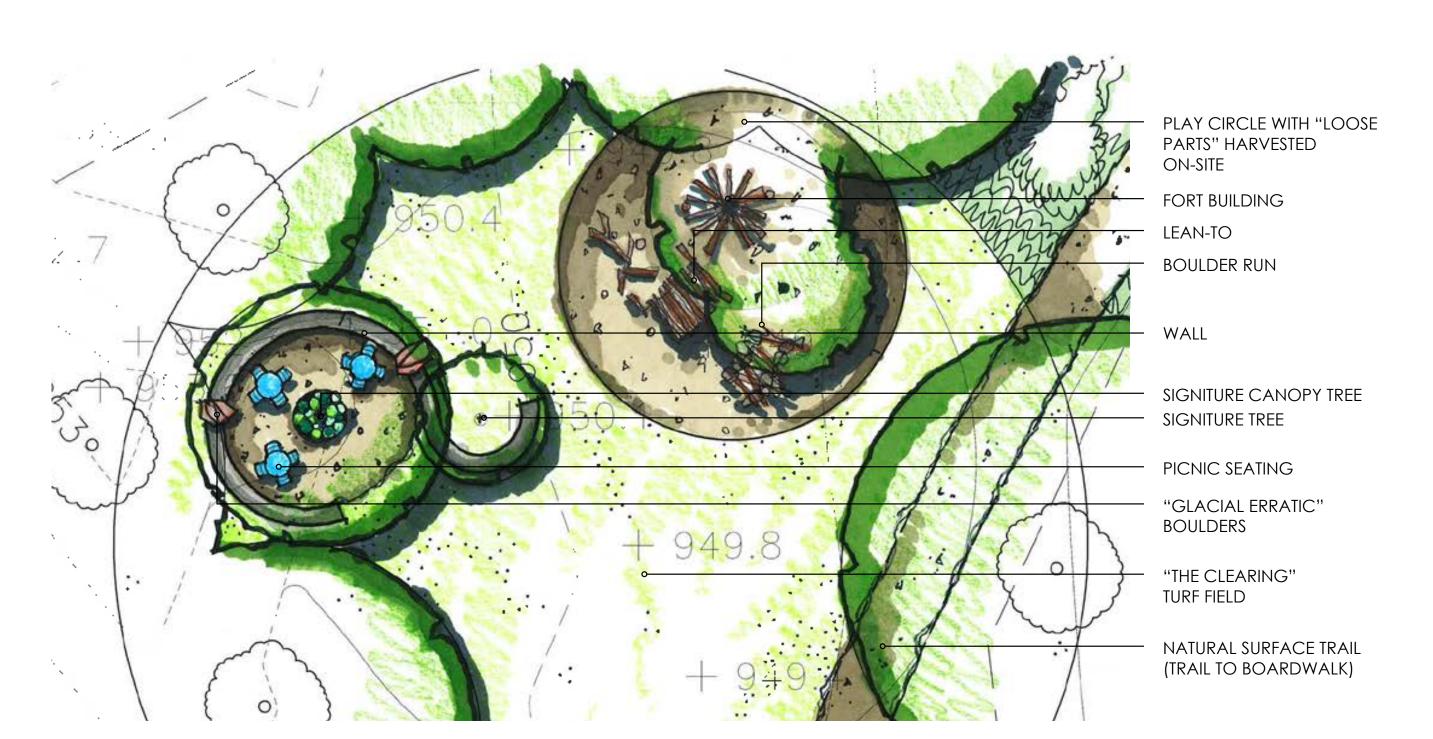
DRAWN BY: CHECKED BY:

8. WAVE SEAT WALLS CLEARING SPACE & FIRE RING

graphic features

- similar to the wave bench, this form reflects the flow of water or the movement of an oak root lifting from forest floor
- opportunities for integrativing direct interpretation on to concrete form

CLEARING GATHERING SPACE



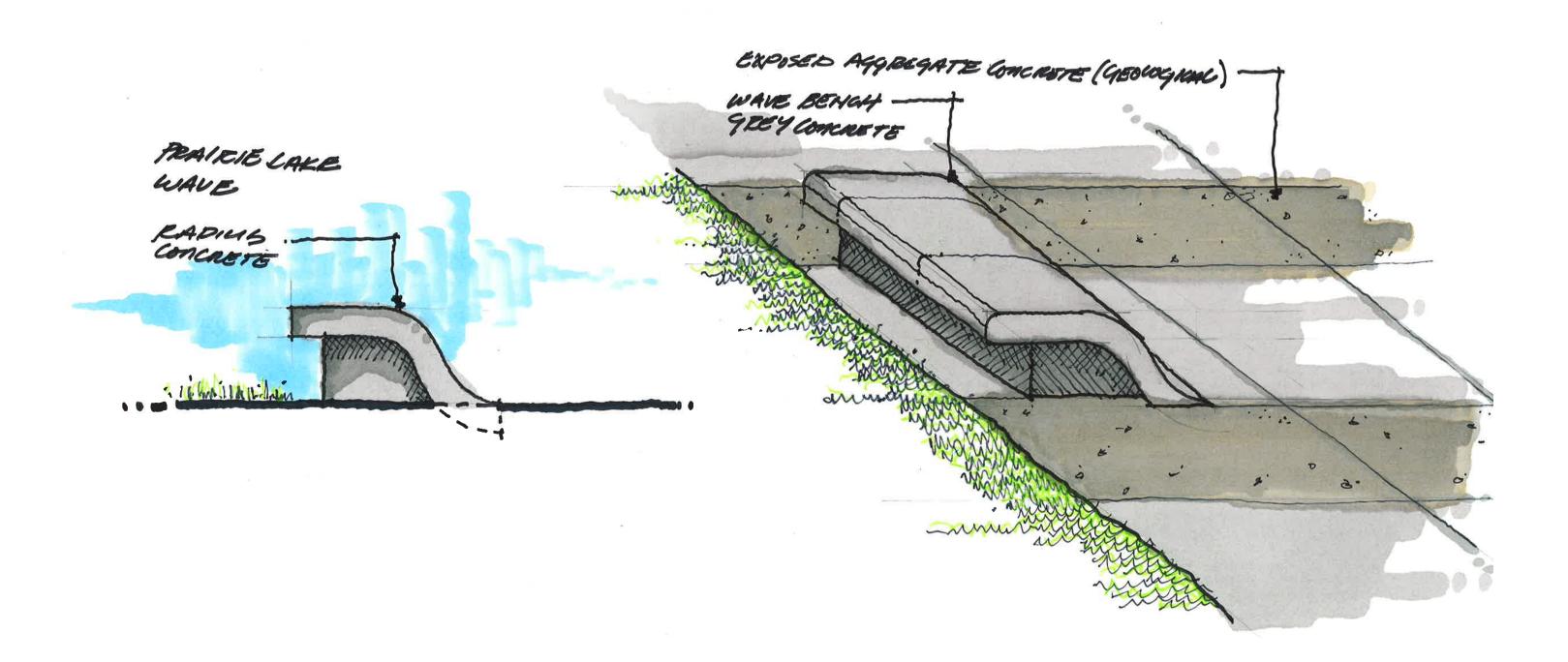
9. WAVE BENCH & EXPOSED AGGREGATE CONCRETE

WAVE BENCH

SHELTER PLAZA

graphic features

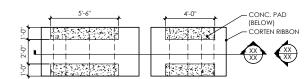
- bench form reflects movement of water and interactions with river and lake beds
- exposed aggregate concrete recalls glacial impact of landscape





LOOSE PARTS PLAYGROUND WETLAND TRANSITION graphic features o Fourng Mosage - corten ribbon represents upland · Flow of water through wetland types - form becomes foundation of "loose parts" play features - corten text cutouts highlight nearby habitat logs for frogs/toads/salamanders O TRANSITON FROM CLEANING + 1/2" CONTER STEEL ROVE greet, slove into hose PARTS O EXPRESSIBLE OF SUBTION TRANSITION · INTEGRATE LOUSE PARTS PLAY HABITAT.

10. WETLAND TRANSITION





MINNEHAHA CREEK

WATERSHED DISTRICT

WASSERMANN LAKE

INTERPRETIVE ELEMENTS

client

project

PRESERVE -

PID 650230600 &

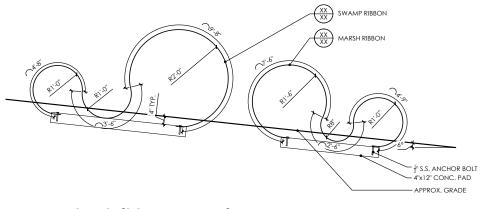
COUNTY ROAD 43

VICTORIA, MN 55318

PID 650230700

PROJECT NUMBER: 190006 certification

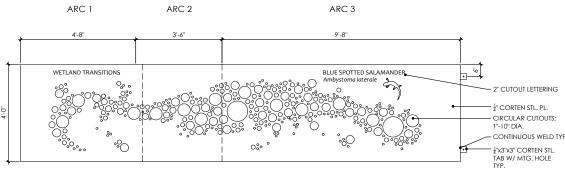
wetland ribbons - plan Scale: 1/4" = 1-0"

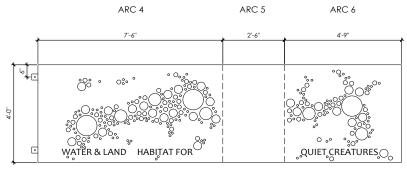


* | T | -----

wetland ribbons - section

wetland ribbons elev. Scale: 1/2" = 1'-0"





marsh ribbon Scale: 1/2" = 1'-0"

NO DATE ISSUE / REVISION

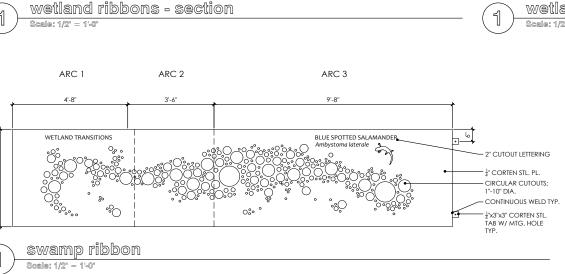
sheet title

DETAILS

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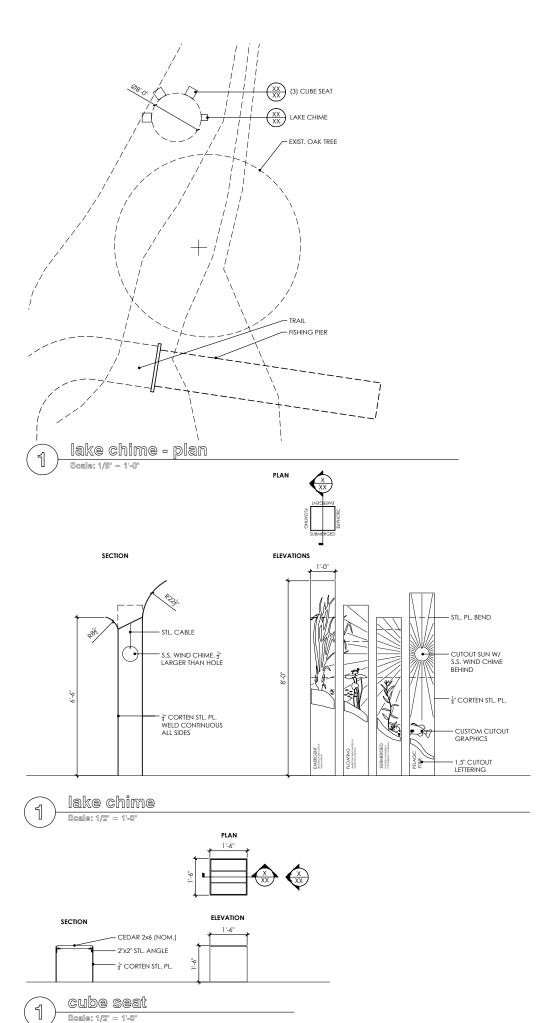
LLAKE STACKS PROX LOCATION OF CHIP FISHING PIER BY OTHERS, NOT IN ENTRACT SEROAPHWALK AND

11. LAKE CHIME PLAN

graphic features

- located at the end of the park walking loop, 3 corten cubes create a small seating grove on the edge of the lake and under the canopy of a legacy oak -corten chimney depicts the distinct vegetation types found in the lake shore littoral zone and their importance to supporting aquatic and terrestrial wildlife.

- wind chime sound encourages off-trail exploration on the island





client

MINNEHAHA CREEK WATERSHED DISTRICT

project

WASSERMANN LAKE PRESERVE INTERPRETIVE ELEMENTS

PID 650230600 & PID 650230700 COUNTY ROAD 43 VICTORIA, MN 55318

PROJECT NUMBER: 190006

certification



issue	/ revision
NO DATE	ISSUE / REVISION
sheet	title

DETAILS

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L3.8