

MEMORANDUM

To: MCWD Board of Managers

From: Laura Domyancich, Planner - Project Manager & Janna Jonely, Project and Land Technician

Date: July 25, 2019

Re: Information Item 4.2 - Big Island Nature Park Improvements Update

Purpose:

To provide the Board of Managers an update on recent District staff coordination with City of Orono and DNR staff regarding the conditional granting of an Outdoor Recreation Grant administered by the DNR. This memorandum will also serve as an update on the current status of the Big Island Nature Park Concept Master Plan and projected timeline of next steps.

Background:

In early 2018, the City of Orono initiated a process to develop a concept master plan to explore site improvements to the City of Orono's Big Island Nature Park. In 2006, the Minnehaha Creek Watershed District (MCWD or District) purchased an easement over the 68-acre park which guides the recreational use and natural resource protection of the property. The concept master plan process grew from the City's desire to seek grant funding for the improvements and develop a conceptual plan and projected budgets for this purpose.

District and City staff coordination ensued with District staff providing feedback on the concept master plan and review of the improvements for compliance with the District's conservation easement. This review included consideration of allowable improvements within both the 11-acre "Recreation Area" where trails, structures, and other amenities are permitted, and the 45-acre "Natural Area" which is strictly protected from human intrusion (Attachment A).

In April 2018, the MCWD Board reviewed the concept master plan and raised concerns regarding proposed permanent structures (picnic tables) at Point Charming Beach and gates or bollards to prevent vehicle passage, as permanent structures in this area are not allowed by the easement. The proposed shelter and picnic tables at the beach location have since been removed from the concept plan, but the plan does include two gates at trails leading from the beach. If the City chooses to construct these gates, approval by the MCWD Board would be needed. Other improvements including the addition of 1-2 vault toilets, the conversion of an existing trail to meet ADA guidelines, interpretive signage, and a potential veterans' memorial were reviewed and found to be acceptable within the framework of the easement, but concerns were raised about protecting the planned improvements from vandalism. The current concept master plan is largely unchanged with the exception of rerouting ADA trails, removing proposed picnic tables from the area of Point Charming Beach, and reducing the number of proposed vehicle barriers.

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Outdoor Recreation Grant Program

In the spring of 2019, City of Orono staff submitted an application to the Outdoor Recreation Grant Program administered by the DNR. This application sought \$200,000 in grant monies which would fund approximately 50% of the proposed improvements to Big Island Park. In June 2019, the City of Orono received conditional approval for the \$200,000 request from the DNR.

The structure of the grant program is such that the City of Orono is responsible for supplying the remaining 50% of the Park improvements budget. A majority of this match may come from donor sources, however, the City of Orono must contribute no less than 20% of the match.

The Big Island Committee, appointed by Mayor Denny Walsh in the summer of 2017 to contemplate Park improvements and organize work to initiate master planning, formally evolved into a non-profit organization [501(c)(3)] earlier this year. This organization will continue to provide input to the Big Island Master Plan, but is now poised to fundraise for Park improvements including the match dollars for the Outdoor Recreation Program Grant.

On July 9, 2019, District, City of Orono, and DNR staff performed a site visit of Big Island Park. This site visit provided DNR grant program staff the opportunity to become familiar with the existing condition of the park and its two management areas. Staff discussed the proposed site improvements at their proposed locations and discussed the grant application and master plan concept.

During the site visit, DNR staff indicated that a grant contract between the City of Orono and the DNR would be required as part of the approval process. The grant contract stipulates that Big Island Nature Park must be dedicated in perpetuity for "solely outdoor recreation". DNR staff transmitted the draft contract to the District and requested that the District confirm that this stipulation does not conflict with the District's conservation easement. After District review, this requirement does not present a conflict.

Current Planning and Design Efforts

In 2018, the City of Orono received a grant from the Minnesota State Historical Society to perform an archaeological survey of Big Island Nature Park. The intent of the survey is to inform planning of the proposed improvements for the park and development of interpretive signage and future educational programming. The archaeological survey field work was conducted in spring 2019, and City staff is awaiting the completed report.

On July 8, 2019, Orono City Council approved a Bolton & Menck Design and Bidding Services agreement to take the Big Island Master Plan from survey and engineering through construction and bidding documents.

At this time, only the survey and engineering work is planned, with a tentative completion date of September 2019. The purpose of the survey and engineering work is to determine slopes and grades for ADA accessibility, overlook and pavilion area improvements, and ADA restroom facilities. This early design work is being initiated now to ensure site investigation can occur during the growing season.

City staff indicated that design and coordination with partners is anticipated to occur between October-December of 2019.

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Next Steps

District staff will continue to coordinate with City of Orono staff through the design process slated for this fall and intends to represent Board direction previously provided. This includes adherence to the Big Island Nature Park Conservation Easement and Management Plan, i.e., no permanent structures, and to continue to ask questions regarding feasibility and need of the proposed improvements and the ability of the City to perform long term maintenance.

District staff will also continue to inspect the conservation easement as part of the District's Project Maintenance & Land Management Program. The next inspection is scheduled to take place this fall.

If there are questions in advance of the meeting, please contact:

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Janna Jonely at jjonely@minnehahacreek.org, 952.641.4523

Attachment A: Big Island Nature Park Site Survey

Attachment B: Big Island Master Plan—Concept Plan

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