1 2 3	MINUTES OF THE REGULAR MEETING OF THE MINNEHAHA CREEK WATERSHED DISTRICT BOARD OF MANAGERS
4 5	August 23, 2018
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7 8	CALL TO ORDER
9 10 11	The regular meeting of the Minnehaha Creek Watershed District Board of Managers was called to order by President Sherry White at 7:00 p.m. at the District office, 15320 Minnetonka Boulevard, Minnetonka, Minnesota.
12 13	MANAGERS PRESENT
14 15 16	Sherry White, Richard Miller, Kurt Rogness, William Olson, Jessica Loftus, and William Becker.
17 18	MANAGERS ABSENT
19 20	Brian Shekleton.
21 22 23	DISTRICT STAFF AND CONSULTANTS PRESENT
24 25 26 27	James Wisker, Administrator; Brian Beck, Research & Monitoring Program Manager; Renae Clark, Policy and Grants Coordinator; Michael Hayman, Project Planning Manager; Tiffany Schaufler; Senior Project Manager; Elizabeth Showalter, Permitting Technician; Chris Meehan, Consulting Engineer; Michael Welch, Counsel.
28 29	MATTERS FROM THE FLOOR
30 31	None.
32 33	APPROVAL OF AGENDA
34 35 36 37	Manager Olson moved and Manager Becker seconded approval of the agenda. Upon vote, the motion carried 6-0.
38 39	CONSENT AGENDA
40 41 42 43 44 45	Manager Rogness moved and Manager Becker seconded approval of the consent agenda, consisting of approval of the minutes of the August 9, 2018, meeting of the board of managers; approval of the general checking and surety account check registers and acceptance of the 325 Blake Road checking register, the general checking account register consisting of checks 39211 through 39273 totaling \$450,824.78, payroll direct deposits totaling \$140,495.97, and electronic fund withdrawals totaling \$33,802.92, for total expenses of \$625,123.67; and adoption of:

#### Resolution 18-077: Authorization to Execute Contract for Legal Services

NOW, THEREFORE, BE IT RESOLVED, the Minnehaha Creek Watershed District, Board of Managers hereby authorizes the District Administrator to execute the contracts as negotiated with Smith Partners PLLP.

# Resolution 18-081: Authorization to Transfer \$15,616.49 from the 325 Blake Road Capital Account to the 325 Blake Road Operations Account

NOW, THEREFORE, BE IT RESOLVED that the Minnehaha Creek Watershed District Board of Managers authorizes the transfer of \$15,616.49 from the 325 Blake Road Capital Account (fund ending 017) to the 325 Blake Road Operations Account (fund ending 025) to uphold standard operating expenses.

#### **Resolution 18-082: Acceptance of Donation**

Board, Committee and Task Force Reports

NOW, THEREFORE, BE IT RESOLVED, the Minnehaha Creek Watershed District, Board of Managers hereby accepts the donation of \$243.00 from Spirit of Christ Community Church and authorizes the deposit into the Education Department's budget to support the development of educational materials and displays.

Upon vote, the motion carried

#### **REGULAR AGENDA**

Manager White reported that she has not been to any external meetings in the last couple of weeks and turned to Manager Miller for the Policy and Planning Committee report. Manager Miller stated that the committee received a complete update on the Six Mile Creek Halsted Bay subwatershed restoration and planning work and a progress update on the new park and carp grant work. He said the committee reviewed the refinancing of 325 Blake Road, which will come to the board at the next regular meeting, and the potential acquisition of a conservation easement on Wayzata Bay.

Manager White noted that the schedule of upcoming events and activities is as in the agenda for this evening's meeting. She said the liaison for the next Citizens Advisory Committee meeting is Manager Shekleton.

### **PUBLIC HEARINGS AND PRESENTATIONS**

2019 Budget and Levy

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Manager White opened the public hearing on the 2019 budget and levy.

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James Wisker provided an overview of the 2019 budget and levy and work plans for 2019, noting that his presentation will be followed by the opportunity for comments from the public as required by statute. He stated that the budget and levy will come forward for adoption at the September 13 regular meeting. The public will have opportunity to further comment on the District's budget and levy at the before it's finalized at the December 13 meeting. Mr. Wisker reviewed the process by which the budget was developed. He stated that in developing work plans for 2019, staff focused on measureable outcomes and partnership, in keeping with direction from the recently adopted watershed plan. He stated that one of the primary revisions from prior years is that staff has gone from 15 to 20 work plans down to three main work plans focused on the board's priorities as articulated in the watershed plan: the watershed-wide responsive program, Six Mile Creek Halsted Bay subwatershed and Minnehaha Creek subwatershed. He said each of the work plans is achieving the triple bottom line of environmental, social and economic goals. The three plans are focused on providing increased outcomes with no increase in the levy. He stated that in the Six Mile Creek Halsted Bay subwatershed, the District will be undertaking the largest rough-fish management project in state history. In the Minnehaha Creek subwatershed, the District has focused first with multiple partners on the most graded stretch of the creek and has completed most of that work and is moving into Minneapolis. He said the key projects include the Federal Emergency Management Agency-funded repair of damage at 13 sites along the creek.

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With regard to the budget Mr. Wisker stated that more detail is available to both the public and the managers on the District website. Mr. Wisker provided a summary of the District's budget and revenue expectations for 2019, broken down according to programs, personnel and capital finance. With regard to revenue, he stated that the District has built up a reserve of funds over the years such as it is able to plan for no spike in the levy even while the capital projects budget is doubling in 2019. He said that this is the result of careful planning and management of the levy over multiple years. The levy remains flat in 2019 and the District has optimized planned expenditures, freed resources to use elsewhere and engaged in strategic grants solicitation to receive the highest-ever outside-resource income. He stated that at the September 13 meeting the board of managers will approve the work plans, certify the levy and adopt the budget, and will announce the final comment opportunity on the budget and levy. He stated earlier that with regard to development of the budget, the Citizens Advisory Committee had provided a great deal of input and valuable perspective.

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Manager White called for any comments from the public on the budget and levy. Seeing none, she closed the public hearing.

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- Manager Miller stated that he is glad to see the District not increasing its levy while increasing
- output, and that he thought it was particularly notable that the District had reduced 10 full-time-
- equivalent staff positions. He stated that securing outside funds is critical and that the District has
- done a good job of engaging in the watershed to develop the budget. Michael Welch added that
- at the December meeting at which the budget and levy will be open for additional public
- comment, the managers can lower but cannot increase the levy.

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#### PERMITS REQUIRING A VARIANCE OR DISCUSSION

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Permit 18-153 and Resolution 18-083, Life Time Fitness, 5525 Cedar Lake Road, St. Louis Park

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- Elizabeth Showalter presented the background on the resolution and a review of the permit report for Life Time Fitness' proposed addition to its St. Louis Park facility. Ms. Showalter noted that
- the permit is being presented as if the variance has been approved allowing Life Time Fitness to
- proceed with its present project without providing stormwater management treatment for prior
- redevelopment that should have been encompassed within the District's stormwater management
- rule by virtue of the common scheme of development provision. She stated that with regard to
- the present proposed work the project is compliant with District requirements except that there is
- an additional variance needed from the low-floor requirement because of a doorway that
- provides less than the 2-foot freeboard required by the District. Mr. Welch stated that with regard
- to the new, additional variance, the managers may wish to condition approval on Life Time
- recording the shortfall from the freeboard standard on the deed. He said that the information
- 154 could be included in the maintenance declaration that the applicant must record anyway. In
- response to an inquiry from Manager Miller as to why counsel is including a variance that was
- not discussed in the report, Mr. Welch explained that staff is bringing the variance to the board
- of managers' attention now because it was discovered in the final analysis of the proposed
- project and that legal counsel is adding the recommended condition. *Manager Miller moved and*
- 159 Manager Rogness seconded adoption of Resolution 18-083 approving the variance and
- authorizing the administrator to enter into a cooperative agreement with Life Time Fitness to
- develop projects to offset the stormwater management requirement shortfall from the Life
- 162 Time Fitness project. Manager Miller clarified that it was his intent to include the approval of
- the variance from the low-floor requirement with counsel's recommended recordation on the
- deed as part of his motion. Manager Rogness concurred. Upon vote, the motion carried, 6-0.

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Manager Olson moved and Manager Rogness seconded approval of Permit 18-153. Upon vote, the motion carried 6-0.

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## **ACTION ITEMS**

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- 171 Resolution 18-084: Authorization to Apply for Board of Water and Soil Resources Clean Water
- 172 Fund Competitive Grant Funding for Long Lake Creek Subwatershed Assessment

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- Brian Beck explained to the managers that District staff have worked with the Long Lake Waters
- 175 Association to develop a proposal for state funding for work in the subwatershed. He added that

staff is proposing to apply for an accelerated implementation grant to conduct an assessment of the upper Long Lake Creek subwatershed to identify cost-effective watershed and in-lake best management practices to improve water quality and to address impairments in lakes within the subwatershed. Mr. Beck explained that staff has worked with the cities of Long Lake, Medina and Orono, as well as the association, to secure letters of support for the application. *Manager Miller moved and Manager Becker seconded adoption of Resolution 18-084*. Mr. Wisker noted that the letters of support for the project include one recently arrived from the City of Long Lake that was included in the materials provided to the managers. *Upon vote, the motion carried 6-0*.

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Resolution 18-085: Authorization to Apply for Water Resource Center and Minnesota Stormwater Research Council Clean Water Fund Grant Funding to Create Participatory Modeling in South Minneapolis

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Tiffany Schaufler said that the professors involved in the development of this participatory modeling concept reached out to District staff about applying the model to work the District is pursuing in the Minneapolis. She stated that Dr. Dan Milz at the University of Minnesota will be leading the project and that there is no contribution of District funding proposed for the work. She stated that District staff was impressed with the results that Dr. Milz obtained in the Chicago area, working with resource professionals and officials who changed their proposed project plans based on participation assessment developed through this modeling. She showed some examples of the modeling work and the engagement with citizens, noting that it is a low-cost participatory game board and interactive platform that allows users to see the options that are available in a particular watershed, then analyze a range of results emanating from choosing different options. She said staff is recommending authorization for the administrator to draft a letter of support for implementing the modeling in south Minneapolis. Manager Rogness moved and Manager Miller seconded adoption of Resolution 18-085. Manager Olson asked whether the District would have the rights to utilize the application that is developed as part of the modeling as a result of its support. Mr. Welch noted that there is no cooperative agreement between the District and the project team yet, but usually the District includes such licensing in cooperative agreements entered for such work. Manager White confirmed with Ms. Schaufler that the watershed game that the District has utilized in its education and outreach programs in other places is a generic educational tool while the proposed participatory modeling is site-specific. Upon vote the motion carried 6-0.

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Resolution 18-086: Authorization to Award a Construction Contract for Site 34 of the Minnehaha Creek Federal Emergency Management Agency Repair Project

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Tiffany Schaufler explained that site 34 was one that the District had not planned to the pursue right now, but the Minneapolis Park and Recreation Board is pursuing work in this area and put the work out for bid and District staff realized the opportunity and coordinated with the MPRB and city to include site 34 repair as part of the boardwalk reconstruction project on land adjacent to site 34. She stated that if the District does not go ahead and pursue this project now it will be more expensive to mobilize and access the area later, therefore staff is recommending that the District add the project to the MPRB scope of work. She noted that S.M. Hentges & Sons

provided a quote for the work that is \$7,000 under the engineer's estimate therefore District staff is recommending that the managers suspend the District's usual project-solicitation protocol and accept this single-source bid in the form of a change order to the MPRB contract. *Manager Olson moved Manager Becker seconded adoption of Resolution 18-086. Upon vote the motion carried 6-0.* 

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Resolution 18-087: Authorization to Apply for Conservation Partners Legacy Grand Funding for Arden Park

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Renae Clark came before the board and explained that she has just returned from a public meeting on the Arden Park project and will be reporting on that in the course of her report on the final design in the next item. But prior to that she brought forward, in keeping with board policy, a request to apply for a Conservation Partners Legacy Grant for the project. *Manager Miller moved and Manager Rogness seconded adoption of Resolution 18-087*. In response to a question from Manager White, Ms. Clark stated that the Conservation Partners Legacy is a Department of Natural Resources-administered grant that is a subpart of the Lessard Sams Outdoor Heritage Counsel program. She stated that it is for smaller projects that would not quality for regular Lessard Sams grants. She said the program is focused on natural resources restoration and improvement. *Upon vote the motion carried 6-0*.

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#### Arden Park Final Design

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Ms. Clark continued on the Arden Park project, noting that the item on the agenda this evening is just a review of the final design, which will go before the city council for approval in September, then the District board of managers at its final meeting in September. She stated that the design is split into parts that are funded by the city and parts funded by the watershed, and some areas where costs are shared. She stated that the trails in the project will be funded by the city though one replacement pedestrian bridge will be supported by the District because the replacement is needed because of the District's work in the creek. Ms. Clark reviewed the stormwatermanagement elements of the proposed design, along with creek access and the removal of a concrete weir and slip dam under the West 54th Street bridge, which will be undertaken either partially or entirely. She explained in some detail the tree impacts in the park, noting that 136 total trees will be removed but 407 new trees will be planted. She stated that an operation and maintenance and natural-area-management plan is being developed by the District's Laura Domyancich and that these plans will come before the board of managers in conjunction with the final design for approval. She explained that the District's Telly Mamayek is working on programming for the park in collaboration with city representatives, and that work is getting under way now. She stated that staff is implementing efficiency monitoring in this project consistent with the District's approach in other areas dealing with urban runoff. She said permitting of the project is also under way and will be coming before the board in September.

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She reviewed project costs, noting that they have increased because of changes to the facilities the city is building – the shelter and the playground. Those costs are entirely the city's. She stated that the archeological scope of work needed is still uncertain, but staff will be bringing

forward a request to amend the design contract to add \$54,800 in September. Some of these costs are a result of the expanded archeological work needed.

She reported from the public meeting this evening, noting that 50 to 75 people attended to ask questions and look at the preliminary designs, and that staff saw many of the same faces who have been at prior meetings but received good feedback on the project design.

In response to a question from Manager Olson, Ms. Clark explained the layout of the channel through the park and how the District will be seeking to meander the creek through the park. Ms. Clark responded to a question from Manager White by noting that the project should go out for bid before the end of the year. In response to questions about how the schedule is being maintained even while additional design work in needed, Ms. Clark said that the bidding schedule has been moved up a bit. In response to questions from Manager Loftus, Ms. Clark added additional detail with regard to trees to be removed and the location of new trees to be planted. She stated that attendees at the public meeting tonight were particularly attracted to the idea of the 10 large trees that will be maintained in the park and moved to other locations using specialized equipment. She stated that 150 bare-root trees will be planted along the streambank and in wooded areas, while ball-and-burlap trees will be spread throughout the park. And she said that the design of the tree planning correlates with where the removals are happening and that the city forester has been involved. In response to question from Manager Loftus about the bridge and trail in the northern part of the park, Ms. Clark said that the idea is to connect and activate that part of the park and it is being included in the design and specifications as an alternate because it is not integral to the project. The managers thanked Ms. Clark for her presentation.

#### Administrator's Report

Mr. Wisker stated that the staff continue to work with the City of Minneapolis and the Minneapolis Park and Recreation Board on high-groundwater issue in south Minneapolis, and that on Thursday, August 30, there will be a meeting with MPRB staff on Lake Nokomis. With regard to water-level updates, he stated that the recent drought-like conditions have caused lakes to drop and that Lake Zumbra and Nokomis are at 814.9 feet, two inches below the Nokomis weir. Lake Minnetonka is at 928.8 feet, so District staff increased base flow to create additional space for the 2 inches of rain that is expected in the next few days. He stated that staff is continuing to make a number of conference presentations, and that Ms. Schaufler will be presenting with the National Weather Service at two upcoming conferences. The District also will be presenting to the Environmental Protection Agency in September on how it convened partners for the Six Mile Creek Halsted Bay subwatershed plan.

He noted several media appearances by the District, in the *Sun Sailor* and *Southwest Journal*, with regard to operation of the dam at Gray's Bay, along with articles on the Arden Park project and a report on KARE 11 on the 325 Blake Road redevelopment and the greenway.

He announced that Deb Johnson is now officially on staff at the District and that on September 5 he and Manager White will be meeting with the mayor and planner at the City of Hopkins on the 325 Blake Road redevelopment plan. On September 7 there is a movie in the Cottageville Park.

Redevelopment and Sale of 325 Blake Road Property

Michael Hayman came before the Board of Managers to discuss the final design for the redevelopment of 325 Blake Road. He said that feedback to the Kraus-Anderson team working on the final design and the proposed scope for the sale of 325 Blake Road has been informed by two directives from the board of managers: to create a design that is consistent with the balanced urban ecology framework that the District has adopted and that the transaction must be favorable to the District. Mr. Hayman introduced Anna Coskran, Michael Schroder and Max Musicant to describe the work on placemaking that this team has been developing to hone the feedback given to Kraus-Anderson for the design proposal. Mr. Hayman provided background, noting that the four key principles for the District are to improve water quality and provide regional treatment at 325 Blake Road, to manage flooding, to expand and enhance greenspace and finally that the design must be in harmony with the built environment. With that Mr. Hayman suggested that the board of managers may wish to convene in closed session. *Manager Miller moved and Manager Rogness seconded for the board of managers to convene in closed session to discuss the* 

development of price proposals for redevelopment of 325 Blake Road, Hopkins. Upon vote the

On concluding the closed-session, the board of managers reconvened in open session.

#### **ADJOURNMENT**

motion carried 6-0.

There being no further business, the meeting of the board of managers was adjourned at 10:41 p.m.

Respectfully submitted,

340 Kurt Rogness, Secretary