

# MEMORANDUM

To:MCWD Board of ManagersFrom:Anna Brown, Planner-Project ManagerDate:April 18, 2016Re:Six Mile RFQ submittals

# **Purpose:**

At the April 21, 2016 Planning and Policy Committee, Anna Brown will provide an update on the submissions received from the request for qualifications (RFQ) for Six Mile planning assistance issued on March 29<sup>th</sup> 2016.

# **Background:**

On May 22, 2014, the MCWD Board of Managers adopted the Six Mile Subwatershed as a focal geography for planning and implementation based on its abundant natural resources, regional growth pressure, and its connection to Halsted Bay of Lake Minnetonka. Staff have developed a planning approach in the geography that reflects District planning philosophy, outlined in the Balanced Urban Ecology policy, which seeks to integrate water resource and land use planning by working in partnership with public and private entities. The Six Mile subwatershed plan will be incorporated as a subchapter into the 2017 Comprehensive Plan.

Staff have identified a need to augment District capacity in order to meet the scope and timeline of the Six Mile planning approach as presented to the Planning and Policy Committee at the February and March meetings. Specifically, the District identified a need in the areas of strategic planning, comprehensive planning, regional planning, area and site master planning, infrastructure planning and implementation, land-use planning and development, natural resource planning, landscape architecture, cross-agency collaboration, and federal and state funding sources. On March 24, 2016, the MCWD Board of Managers authorized staff to issue an RFQ to bring a consultant team on board to assist in the planning process.

# April 21<sup>st</sup>, 2016 PPC Meeting:

The District received two submissions in response to the RFQ. The submissions are being reviewed by staff and a subgroup of managers. The submissions and review process will be reviewed at the April 21<sup>st</sup> PPC meeting.

Attachments:

- Six Mile RFQ
- Submission 1: HKGi + Loam
- Submission 2: LHB + Hart Howerton

If there are questions in advance of the meeting, please contact: Anna Brown at 952-641-4522 or abrown@minnehahacreek.org.



#### SIX MILE SUBWATERSHED PLANNING PROJECT

#### **REQUEST FOR QUALIFICATIONS**

#### PURPOSE

The Minnehaha Creek Watershed District (District) is seeking submissions from qualified consultant teams to assist in the development of a multi-jurisdictional capital improvement plan to preserve and restore natural systems In the Six Mile Creek subwatershed while enhancing the social and economic vitality of communities.

This plan will be incorporated into the District's Comprehensive Plan as an implementation framework that integrates the District's natural resource focused capital improvement plan and programs with other public and private investments across areas of land-use, development, infrastructure, and parks, trails, and open space.

The selected consultant will be required to work closely with District staff and engineering support to:

- Digitally assemble and maintain a geospatial database of public and private plans
- Graphically synthesize multijurisdictional plans, priorities and opportunities for partnership
- Facilitate collaborative interagency work sessions with technical staff
- Develop regional master plans for the whole subwatershed
- Develop approximately five area wide master plans
- Develop site master plans as needed
- Draft plan narratives
- Assemble component parts and produce a final implementation plan
- Present publically to elected officials and policy makers

The District will:

- Provide project management oversight and direct all workflow
- Provide all supporting technical water resource and engineering services
- Obtain and provide a preliminary synthesis of multijurisdictional plans
- Provide vision and direction in the synthesis of multijurisdictional plans into master plans
- Facilitate the multijurisdictional public process with elected officials and policy makers
- Develop feasibility level cost estimates for site and area wide master plans
- Develop an investment plan for the master plans

Qualified teams will have experience, skills and knowledge in strategic planning, comprehensive planning, regional planning, area and site master planning, infrastructure planning and implementation, land-use planning and development, natural resource planning, landscape architecture, cross-agency collaboration, and federal and state funding sources.

Following selection the District will coordinate with the qualified team to negotiate a scope of services and fee budget for the multiple phases of work.

#### BACKGROUND

#### Six Mile Subwatershed

The Six Mile subwatershed is a 27 square mile geography spanning three cities – Victoria, Minnetrista, and St. Bonifacius, two counties – Hennepin and Carver, and unincorporated Laketown Township. It also contains the 3,700 acre Carver Park Reserve, owned and managed by Three Rivers Park District (see attached map).

The geography is rich in water resources with 17 named lakes and hundreds of wetlands connected by Six Mile Creek, which drains into Halsted Bay on the west side of Lake Minnetonka. Five of the area's lakes are listed on the state's impaired waters list due to excessive nutrients. These impairments are driven by a combination of landscape loading and internal loading, exacerbated by the presence of carp in a number of lakes. In addition, downstream Halsted Bay requires the largest phosphorus load reduction of any waterbody in the Minnehaha Creek Watershed District. Many of the areas wetlands and stream segments have been altered and degraded requiring restoration to meet the District's goals for ecological integrity. The geography also contains a number of high quality resources that require protection plans as the area develops.

The Six Mile geography also represents the fastest growing area of the District, and much of the land will be annexed and developed over the coming decades. In particular, the City of Victoria has an orderly annexation agreement with the Cities of Waconia and Chaska that will over time lead to the annexation of all of Laketown Township, resulting in significant land use conversion and infrastructure development. When combining the eventual plans for the built environment with goals for the natural systems there exist a variety of opportunities for corridor establishment that support healthy natural systems that also strengthen communities by connecting housing, recreation, nature and business.

## Minnehaha Creek Watershed District Planning Philosophy

The heart of the District's planning and implementation philosophy acknowledges a need to integrate natural resource planning with the land-use planning, development, and infrastructure improvements that create the built environment.

These other planning spheres drive changes in the landscape, exerting pressure on natural systems. Conversely, natural resource planning that is not well integrated with the built environment often misses opportunities to enhance social and economic value within communities. When well integrated, development, infrastructure improvements, and natural systems can work together to create a stronger more resilient landscape, with higher environmental, social, and economic value at a reduced cost to the public.

In 2014, the District Board of Managers adopted a policy framework *In Pursuit of a Balanced Urban Ecology* which memorializes the District's commitment to integrating water resources with land use through partnership with public and private stakeholders, focus on high-priority projects, and flexibility and innovation in government. The District has received substantial recognition applying this model in the Minnehaha Creek Greenway (project description attached).

This philosophy is founded on the principles that:

- Natural systems can serve to underpin local identity and sense of place, generating social and economic value, and should therefore help guide the planning of development, infrastructure, and parks and open space.
- Communities are enhanced and strengthened by connections and linkages to other communities, to urban resources, networks and systems, and to natural areas.
- The integration of natural and built systems will enhance the long term social and economic value of communities.

## SIX MILE SUBWATERSHED PLANNING PROCESS

To facilitate the development of a plan that integrates plans, policies and investments across jurisdictions and the public and private sectors, the District is assembling a multijurisdictional steering committee comprised of elected officials and policy makers. The steering committee will be complemented by a technical advisory committee of agency personnel. Agencies included in this committee structure include Carver County, Hennepin County, the cities of Victoria, Minnetrista, St. Bonifacius, and Waconia, Laketown Township, 3 Rivers Park District, and Carver County Soil and Water Conservation District. Efforts will also be made to engage state and federal agencies, community groups, private landowners, and business leaders. These committees will meet 4-6 times over 10-12 months to provide planning guidance and review work product developed by the District-consultant team.

The general workflow of the 4-6 committee meetings is outlined below.

# 1. <u>Develop a common understanding of natural resource issues and drivers in the area:</u>

The District's previously completed natural resource diagnostic of the area will be used by the District and consultant to facilitate the first meeting with a goal of developing a shared understanding between partner agencies of natural resource issues, stressors, goals and management strategies for the planning area.

## 2. <u>Understand local priorities by assessing partner agencies' existing plans and policies</u>.

Prior to meeting 2 District staff will review and synthesize relevant plan and policy documents into a list of available information and respective agency priorities. Plans reviewed will include comprehensive plans, capital improvement plans, future infrastructure investments (sanitary, water, roads, and public facilities), park planning documents, annexation plans, development review procedures, etc. District staff will then work with the consultant to develop an introductory overview document for committee review that describes the information gathered and depicts visually and in writing the relative priorities for the area.

## 3. Integrate natural resource goals with local plans and policies

Between meetings 2 and 3, the District and consultant will engage in preliminary visioning work sessions together and with appropriate subsets of stakeholders to develop rough draft concept master plans at an area and regional scale. These concept master plans will integrate the various planned public and private goals and investments into a cohesive vision for the built and natural systems.

On an iterative basis the District and consultant will facilitate additional work sessions with partner agency technical staff and other stakeholder subsets to continue the vetting process and the refining of area and regional concept master plans.

As visions emerge and coalesce for specific areas, the District and consultant will refine the planning through the development of specific site concept master plans. Throughout the planning process the District will provide the necessary natural resource technical support to facilitate plan integration and the development of engineering cost estimates.

The concept plans, cost estimates and plan narratives will be assembled on an area basis into approximately 5 area plans that combine to create the regional plan. These rough draft plans will then be presented by the District and consultant to the steering committee as part of a facilitated review and discussion. Following a review and comment period the District and consultant will finalize the 5 area master plans and site specific master plans, estimates of cost, and plan narratives.

## 4. <u>Develop a Strategic Implementation Framework</u>

Following meeting 3, the District will facilitate work sessions with the steering committee and technical advisory committee to identify a range of implementation considerations and strategies. This is anticipated to include recommendations to revise specific policies to support implementation, recommendations to incorporate master plan elements into specific agency comprehensive plan sections, and the identification of sources and uses of funds at a local, regional, state and federal level.

This information will be assembled into a multijurisdictional implementation framework that clearly outlines a range of strategies and actions to be taken by the partner agencies to support the plan's implementation over public and private sectors, geography and time.

This framework for implementation, including cost, phasing, and public and private roles and responsibilities will be developed primarily by the District in partnership with participating stakeholders, with input and assistance from the consultant. The District and consultant will work together to incorporate this implementation framework into the plan.

# 5. <u>Presentation of Final Plan and Implementation Framework</u>

The consultant will assume the lead role in assembling the components (multiple scale master plans, narratives, costs, and implementation framework) of the plan into a final document that is visually compelling, clear, concise, and action-oriented.

## PROPOSAL PREPARATION AND CONTENT

- 1. *Introduction*: Explain briefly why you are interested in the project, in working with the District, and why you should be selected. Limit: 2 pages\*.
- 2. Team Composition and Performance: Summarize the team's background and focus. Provide a team organizational chart that identifies a project manager and staff members. Explain each team member's unique roles and relevant experience. Also explain the firms planning philosophy and project management principles for approaching this type of work, and how the team structure will facilitate that approach. Limit: 2 page description, 1 page for project manager, 1/2 page per team member. Resumes (2 page max per team member) may be included as an appendix to the submittal.
- 3. *Relevant Project Experience*: Discuss the team's expertise in strategic planning, comprehensive planning, regional planning, area and site master planning, infrastructure planning and

implementation, land-use planning and development, natural resource planning, landscape architecture, cross-agency collaboration, and federal and state funding sources.

Provide a list of past plans as comparable references. In particular, highlight any projects that have involved strategic planning across jurisdictions and governmental units. Limit: 5 projects per firm and maximum 1 page summary for each project.

Proposals should adequately communicate how the project team meets the following general skills and abilities requirements:

- 1. Ability to understand, interpret and synthesize public goals and plans into an integrated vision that visually depicts the potential relationship between built and natural system components at a regional, area wide and site specific scale.
- 2. Ability to develop visually compelling master plan graphics, and final plan layout.
- 3. Ability to effectively condense complex plan concepts into clear public presentations.
- 4. Ability to participate in and facilitate large diverse groups of public and private stakeholders.
- 5. Provide project management capabilities and effective client communication.
- 6. Ability to draft plan language, layout and publish final plan document
- 4. *References*: Please provide three references for the firm. Include the contact's name, address, phone number and relationship to the firm.

\*Page numbers are given for 8.5"x11" submissions. Submissions made on 11"x17" must use a 50% page number reduction

## **EVALUATION**

Statements of Qualifications will be reviewed by District staff. Final selection will be made by formal action of the District's Board of Managers. A recommendation for selection may be made on the basis of the Statements of Qualifications, or the District may, at its discretion, elect to interview one or more respondents prior to making a recommendation.

The District will award the consultant team that it believes is best suited to address the proposed project as outlined considering the team's demonstration of experience, knowledge, skills and abilities listed above. Additional consideration will be provided in areas of team fit and ability to work collaboratively with the District and agency partners.

The District will work with the selected consultant team to develop a detailed scope of services for the Subwatershed Planning effort and will subsequently negotiate fees and terms for the work. The District plans to invest between \$100,000 and \$160,000 in the planning work, including planning services and all related expenses.

In evaluating the submissions and selecting a respondent, the District reserves the following rights:

- To reject any submission, and may for good cause, reject any or all submissions when it is in the public interest to do so;
- To issue subsequent requests for qualifications, if desired;
- To assemble a qualified team;

- To negotiate with any respondent to amend, modify, refine, or delineate its submission, and the agreement price as it is affected by such negotiation of scope of services, and specific agreement terms;
- To request additional or more detailed information from any respondent.

TIMELINE	
RFQ released	March 28
Submission deadline	April 15
Interviews held at District's option	April 19-22
Final selection	April 25
Proposal development phase	April 25-May 6
MCWD Board Action	May 12

#### SUBMISSION

Submissions must be made by Friday, April 15th, at 4:30 pm to Anna Brown, Planner-Project Manager. Submissions may be made by email:

abrown@minnehahacreek.org

Or hard copies may be mailed to:

Anna Brown Minnehaha Creek Watershed District 15320 Minnetonka Blvd. Minnetonka, MN, 55345

#### ATTACHMENTS

- District Mission, Vision and Goals
- Balanced Urban Ecology Policy
- Greenway Handout
- Six Mile Handout
- Six Mile Process Diagram
- Six Mile Map
- Six Mile Diagnostic